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5 KODIAK/ALEUTIANS FEDERAL SUBSISTENCE
6 REGIONAL ADVISORY COUNCIL
7
8 February 25, 1999
9 Port Lions Community Hall
10 Port Lions, Alaska
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13 COUNCIL MEMBERS PRESENT:
14
15 Mark E. Olsen, Chairman
16 Vincent M. Tutiakoff, Vice Chair
17 Alfred B. Cratty, Jr.
18 Paul Gundersen
19 Della Trumble
20 Pete M. Squartsoff
21 Ivan D. Lukin
22
23 Regional Coordinator, Cliff Edenshaw
24 Court Reporter, Salena A. Hile

00002 PROCEEDINGS 1 2 3 4 (On record - 8:35 a.m.) 5 MR. TUTIAKOFF: We'll call the Kodiak Island Federal Subsistence Regional Advisory Council meeting to 7 We're in Port Lions, Alaska. I'd like a roll call, order. 8 Cliff. 9 10 MR. EDENSHAW: Thank you, Mr. Chair. Gilda 11 Shellikoff, Secretary is absent. She called me a week prior 12 to flying out and said she had other commitments so in her 13 absence as the designated Federal official, I'll call roll. 14 15 Mark Olsen. Absent. Vince Tutiakoff. 16 17 MR. TUTIAKOFF: Here. 18 19 MR. EDENSHAW: Alfred B. Cratty. 20 21 MR. CRATTY: Here. 22 23 MR. EDENSHAW: John Foster. Absent. 24 called John, his wife said he was out fishing. Gilda 25 Shellikoff. Absent. Paul Gundersen. 26 27 MR. GUNDERSEN: Here. 28 29 MR. EDENSHAW: Della Trumble. 30 31 MS. TRUMBLE: Here. 32 33 MR. EDENSHAW: Pete Squartsoff. 34 35 MR. SQUARTSOFF: Here. 36 37 MR. EDENSHAW: And alternate for this meeting 38 is Ivan D. Lukin. Absent. And Mr. Chair, we have one vacant 39 seat. There is a quorum. 40 41 MR. TUTIAKOFF: Thank you, a quorum has been 42 established. The first announcement is that it's been under 43 consideration that we may leave today. I understand the 44 latest we could leave would be 5:30, Pen Air flight. So if 45 we plan to be done then we'll have to make that decision at 46 noon. I understand there are some members of the Staff that 47 may be staying another day. We need to know who you are and 48 how many so that by noon or 10:00, so we can start making 49 plans for a caravan or something to get back to Kodiak if 50 we're going to get done today, and it looks like we may. I

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  understand that the Alaska Department of Fish and Game reps
  are not here and the Kodiak representative for the Kodiak
  area is not here, he's on emergency leave. So we should --
  I'll ask that Bob Willis make comments in regard to caribou
  in 9(D) when we get to Item 7(b). And we'll ask that the
6 Kodiak Island National Wildlife Refuge, which is Item 8(B) be
  deleted, also 8(C) on the agenda be deleted. All right, now,
8 our Chairman, Mark Olsen, is either headed for Port Lions
9 now, probably in the airport in Kodiak, so he may show up
10 here about 9:00 or 9:30. So when he gets here he can take
11 over.
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13
           Is there any -- at this time I'd like to you to state
14 your name and introduce yourselves for the record. Board
15 members starting with Pete.
16
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                   MR. SQUARTSOFF: Pete Squartsoff, Port Lions.
18
19
                  MR. CRATTY: Al Cratty, Old Harbor.
20
21
                           MS. TRUMBLE: Della Trumble, King
22 Cove.
23
24
                  MR. GUNDERSEN: Paul Gundersen, Nelson
25 Lagoon.
26
27
                  MR. TUTIAKOFF: And our guests starting
28 from....
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30
                  MR. WILLIS: Robert Willis, US Fish and
31 Wildlife Service, Anchorage.
32
33
                   MR. POETTER: Rick Poetter, Refuge Manager,
34 Izembek National Wildlife Refuge.
35
                  MS. MASON: Rachel Mason, Fish and Wildlife
37 anthropologist working for this region.
38
39
                   MS. DETWILER:
                                  Sue Detwiler, Fish and
40 Wildlife Service, Anchorage.
41
42
                   MR. EDENSHAW: Cliff Edenshaw, the
43 coordinator, Anchorage.
44
45
                                  Thank you. And we have no
                   MR. TUTIAKOFF:
46 members from the general public at this time, though, I know
47 that they may show up later. I guess a decision, if the --
48 my understanding is that we will be having lunch here,
49 potluck that's being held for the Bishop of the Orthodox
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50 Church so we'll be having lunch here today. Cliff.

00004 MR. EDENSHAW: Yes, Mr. Chair, I just wanted to make one comment. In lieu of the services that are going 3 to go on this morning, I wanted to possibly ask Pete if he 4 knew of any individuals, because we're going to start with 5 the three proposals this morning and then under the format 6 that we receive written and public testimony regarding some 7 of these, so I was wondering if Pete knew of any of them 8 planned to give any public testimony regarding the proposals. 10 MR. SQUARTSOFF: Not that I know of. 11 12 MR. EDENSHAW: Okay. 13 14 MR. TUTIAKOFF: Okay. Item 4, review and 15 adoption of the agenda. Do I have a motion to adopt as 16 amended. 17 18 MS. TRUMBLE: Make a motion to adopt as 19 amended. 20 21 MR. TUTIAKOFF: Motion by Della. 22 23 MR. SQUARTSOFF: Second. 24 25 MR. TUTIAKOFF: Seconded by Pete. All those 26 in favor say aye. 27 28 IN UNISON: Aye. 29 30 MR. TUTIAKOFF: Opposed. 31 32 (No opposing responses) 33 34 MR. TUTIAKOFF: Motion carries. The floor, 35 just for the record, will be open to public comment at any 36 time during our session to accommodate the community or those 37 that may be showing up late while we're in session, just for 38 the record. Proposal review and Council recommendations, 39 Item 7, which is Tab R in your book here. 40 41 Cliff, who's taking this one? 42 MR. EDENSHAW: Mr. Chair, on Proposal 27, 44 Robert Willis will provide the Staff analysis. 45 46 MR. TUTIAKOFF: Okay. We'll ask that maybe 47 you could slide up a little closer so that we can pick you up 48 on her speaker. 49 50 MR. WILLIS: Thank you, Mr. Chair. Proposal

27 was submitted by our own Pete Squartsoff on the Council.
2 It would modify the season dates for elk hunting on Afognak
3 Island in Unit 8. The current dates of September 1 through
4 September 25 to October 1 through October 25. This proposal
5 would also remove the restriction which limits access to elk
6 hunting from marine waters only. There is some additional
7 restrictions of one Federal permit per household and only one
8 elk allowed in possession for each two hunters in a party
9 would be retained under this proposal.

10 11

You'll recall that customary and traditional use of elk in Unit 8 was established just last year by the Federal Subsistence Board. And the season that was established this 14 past fall was the first season — first subsistence season 15 for elk that's been held. Elk were first introduced to 16 Afognak Island back in the '20s and the first hunting season 17 was held under State regulations starting in the '50s, and 18 there's been a season of some kind since that time. The 19 current season under State regulations on the part of Afognak 20 Island that has Refuge lands and Federal lands is September 21 25 through November 30, and the harvest limit is one elk by 22 State registration permit only. There are an unlimited 23 number of registration permits available.

2425

The herd of elk that we're dealing with here is 26 called the Waterfall herd because it runs through the 27 Waterfall Lakes area of the northeastern Afognak Island. 28 It's a fairly small herd of elk. It ranges from 80 to 180 29 animals, although at the present time the most recent survey 30 indicates that it is at it's -- about the maximum size of 180 31 animals. These animals range on and off Federal lands pretty 32 randomly so they're liable to be on Federal or non-Federal 33 lands at any time. The State's harvest objective for that 34 herd is 15 percent, which would be 28 elk. This quota was 35 reached for the first time in the 1998 season. Typically 36 there are only three to 10 animals taken off of Refuge lands. 37 During the early subsistence season that was established for 38 this past fall, September 1 through 25, there were no elk 39 reported harvested. After the State season opened on the 40 25th of September, there were a total of 29 harvested and 41 that includes both Federal and State lands. We don't know 42 how many were taken on which but it's the same group of elk 43 so it really doesn't matter.

44 45

I spoke to the area biologist about reaching the 46 quota for the first time and closing the season by emergency 47 order which happened on October the 28th, very shortly after 48 the season opened. He attributed the increased harvest to 49 the fact that the recent timber harvest in that area had done 50 two things, one, it provided road access to the area and for

another, it scattered the elk and made them more visible to hunters in the openings. He stated that hunters were walking the roads and shooting the elk in open areas rather than driving and shooting.

5

We had an extensive discussion last year at this meeting about establishing an elk season. I'm sure everybody Pete, I think, was in on that. Paul, I guess you were absent -- you were not a member at that time either, were you?

10 11

MR. GUNDERSEN: I was a member but I was ill 12 and couldn't make it to the meeting in Kodiak.

13 14

MR. WILLIS: Missed the winter meeting, yeah, 15 I didn't recall that you had been there. We spent several 16 hours discussing this topic in order to establish the first 17 season. And some of the issues raised were the fact that 18 there was logging road access for a limited number of 19 subsistence users who had access to the road.

20 21

The Council felt that using the roads for access for 22 a subsistence hunt would give an unfair advantage to some 23 subsistence users over those who had to travel by a boat or 24 by air to get over here, and that was the reason for limiting 25 access to marine waters only, to give all the subsistence 26 users an equal opportunity at the elk.

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We looked at different options for providing a 29 priority for subsistence use and the only one that was 30 available was to open the season early. The State season is 31 a long season, it runs through November, there's an unlimited 32 number of registration permits available so our decision to 33 open the season in September was to give the subsistence 34 hunters an advantage over the non-subsistence hunter. 35 Recognizing that that was not the prime time to hunt because 36 the weather was warm, you had a lot of bear activity and you 37 had to be real careful about salvaging your meat.

38 39

The current proposal is submitted out of a concern 40 about those things. One access, the other being hunting 41 during the early part of the year.

42

I think I'll stop there and just say that our 44 preliminary conclusion is to oppose this proposal as it's 45 submitted. The reason being that to establish an October 1 46 to October 25 subsistence hunt would fall during the existing 47 State season and therefore would provide no priority for the 48 subsistence user. And as the Council decided last year, 49 removing the restriction to access by marine waters only 50 would give an unfair advantage to the people who lived in the

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logging camp and could drive to those elk.

That concludes the Staff analysis. Do we have any public comments, Cliff, on this one?

MR. EDENSHAW: No. Vince was going to go ahead and cover it. He was just going to read off the executive summary regarding the ADF&G comments in their absence.

MR. SQUARTSOFF: I'd like to explain why I
12 put in this proposal. The reason I put it in was because of
13 the time, September 1 to 25 is too early because of the bugs,
14 the grass, the bears and all that kind of stuff. And also I
15 oppose the marine waters only because of weather getting
16 around, those capes to get over there. Also the reason I put
17 this proposal in is because now that there is road access to
18 this area, people can drive in there, which showed here that
19 29 elk were taken within a month where in the past there had
20 only been a half a dozen elk taken in that area.

Okay, now, with the road access there, people can get in there a lot easier. My feeling on this thing, the State, and maybe not this season but next season, I would assume that they're going to make that a registration area because of the easy access. The only reason it wasn't registration was because it wasn't easy access, now, they'll make it easy access or they should, is my feeling. So if that happens, then subsistence should have priority over registration.

31 MR. WILLIS: You mean drawing -- it's a 32 registration permit area now.

MR. SQUARTSOFF: Yes. Because it is now easy 35 access like the rest of the elk on the island, that should 36 become drawing area only. And if this happens, then 37 subsistence will have priority. So that way, the local 38 residents on the island could hunt from the 1st to the 25th 39 of October.

MR. WILLIS: I suppose.....

MR. SQUARTSOFF: That's the reason for me 44 putting that proposal in. And I explained that to Jay 45 Bellinger and he understood. He said the reason they opposed 46 it, they didn't realize that.

MR. WILLIS: If I could address that, Mr. 49 Chair. Yes, I talked to Jay also. Obviously we have no 50 biological concerns about moving the season to October. Also

I talked to Larry Van Daele, the ADF&G biologist for Kodiak and Afognak and I asked him that same question, Pete, now that we have road access, are you considering changing that 4 to a drawing hunt because you reached the quota and had to 5 shut it down, and his answer was no. He felt that with the two day reporting period that was required and they had good emergency closure situation there and he was more concerned 8 with not shooting enough elk out of that group rather than 9 shooting too many. So his plans, at least, at this time, are 10 not to make any changes in the registration hunt.

11 12

MR. SQUARTSOFF: Yes, because that can't come 13 up until next year, elk, it won't be up until next year. But 14 I'm sure I'll put in a proposal if nobody else does. But I'm 15 sure that's going to come up when elk is up for proposals.

16 17

MR. TUTIAKOFF: For the record I'll read into 18 the record the ADF&G comments since there's no representative 19 here. Under executive summary, Proposal 27, in support of 20 the proposal. The proposed season would align Federal and 21 State seasons and improve monitoring ability. Also 22 recommends a joint State/Federal permit, for the record.

23 24

Anymore comments from the Council regarding Proposal 25 27. We understand what your concerns are now, being a road 26 in there it's made it a lot easier for open shooting.

27 28

MR. CRATTY: I got a question for you Pete. 29 What I was wondering, when we put this through we made it 30 marine access only. We did that to allow you guys to be able 31 to hunt it instead of having the loggers come in and take all 32 the elk and closing it down.

33 34

Yeah, see but -- yeah, see MR. SQUARTSOFF: 35 that was -- but then as soon as it opens for registration 36 then they -- well, I guess they walk in there is what they're 37 saying.

38 39

MR. CRATTY: Yeah.

40

41 MR. SQUARTSOFF: But I'm sure they drive in 42 to pick up their elk.

43 44

MR. CRATTY: Yeah, that was one of the big 45 concerns.

46

47 MR. SQUARTSOFF: And because the southwest 48 Afognak has like 200 animals in that herd and that's drawing 49 only because of easy access. I feel this is going to happen 50 -- it's the same thing to this area because of the roads when

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it's open for State registration. I don't see why if it's a
  lot smaller herd than the southwest herd and other areas but
  it's still being left open for registration. Is that because
  it's Federal land?
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                   MR. WILLIS: Well, there's no -- to answer
7
  that question there's no.....
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                   MR. SQUARTSOFF: I wish Larry could be here
10 to explain that.
11
12
                   MR. WILLIS: Yeah, there's no vehicular
13 access allowed on the Federal lands over there. You can
14 drive to the edge but you can't drive on.....
15
16
                   MR. SQUARTSOFF:
                                    Right.
17
18
                   MR. WILLIS: .....the Federal lands.
19
20
                   MR. SQUARTSOFF: Yeah.
21
22
                   MR. WILLIS: I guess it's kind of
23 speculation, Pete, as to whether ADF&G will change the season
24 sometime in the future. You know, Larry says, no, he's not
25 going to recommend any change.....
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27
                   MR. SQUARTSOFF: Right.
28
                   MR. WILLIS: .....and if he doesn't recommend
29
30 it, I doubt that ADF&G would -- if he doesn't support it I
31 doubt that they would make a change like that. If it did
32 happen then certainly the Council could respond with a change
33 in the Federal season at that time. So that's another option
34 to consider, is whether to try to make a change now or make a
35 change in response to a change in a State regulation.
36
37
           And I guess my feeling is that we just created this
38 season, we didn't have much success with it this year as far
39 as elk harvested but, you know, that's one year, and do we
40 want to jump in and change it again, this year, after only
41 one year's experience with it. But these are some of the
42 considerations that went into the Staff recommendation to
43 oppose your suggested change. Certainly there's no
44 biological reason, no problem with putting it in October.
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                   MR. SQUARTSOFF: Well, I see a big reason
47 because of the registration hunters comparing to subsistence
48 hunters.
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                   MR. WILLIS: What I'm saying is there's no
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  disadvantage to making your suggested change from a
  biological standpoint, you know, from the effects on the
  herd. No, it doesn't matter whether you have the early
  opening or not because of the difficulty of access and
5
  especially in the early season, we don't anticipate a problem
6 to the elk herd from hunting at that time. And obviously, if
7 you shorten that season and put it -- go incidental with the
8 current State season then you still have the same situation.
9
10
                   MR. SQUARTSOFF:
                                    Uh-huh. (Affirmative)
11
12
                  MR. WILLIS: You're hunting for a shorter
13 period of time. You still have a quota on the herd so
14 obviously you're not going to hurt the herd biologically.
15
16
                   MR. SQUARTSOFF: Yes, I agree to that. But
17 I'm looking for the people within the Game Unit, the
18 residents of Kodiak Island is what my thing is.
19
20
                  MS. TRUMBLE: I have a question.
21
22
                   MR. TUTIAKOFF: Della.
23
24
                   MS. TRUMBLE: In the Staff recommendations
25 you oppose, proposed season falls during existing State
26 season and would provide no priority for subsistence hunters.
27 Pete's concern is the priority for the subsistence hunters.
28
29
           If you were to keep the date open, the date was
30 September to September 25th, can you take that to September
31 1st to October 25th? That way they'd be able to get their
32 permits....
33
34
                  MR. SQUARTSOFF: Earlier.
35
                   MS. TRUMBLE: .....prior to the State
37 opening? Would that cover that?
38
39
                   MR. SQUARTSOFF: Well, it probably would,
40 yeah. But then see nobody wants to go hunting that early in
41 the season because of the weather, the temperature and.....
42
43
                   MS. TRUMBLE: But they'd get their permits
44 though. Wouldn't they get their permits?
45
46
                  MR. SQUARTSOFF: Yeah. But you can get your
47 permit but you....
48
49
                  MS. TRUMBLE: But they can hunt them in
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50 October.

00011 1 MR. SOUARTSOFF: Yeah. 2 3 MS. TRUMBLE: It's still -- except there's be 4 a September 1st opening. 5 6 MR. SQUARTSOFF: But it will open for 7 registration in October for everyone. 8 9 MR. TUTIAKOFF: Well, that's the State 10 opening. 11 12 MR. SQUARTSOFF: That'd be a State opening. 13 14 MR. CRATTY: Yeah, just..... 15 16 MR. SQUARTSOFF: See I'm just thinking of the 17 future, next year or next year or the next year down the 18 line. I'm not thinking of this season coming this fall. 19 20 MS. TRUMBLE: Uh-huh. (Affirmative) 21 22 MR. SQUARTSOFF: It's going to take a year or 23 two or you just have to think ahead of what's going to happen 24 there -- or what I feel is going to happen there. What I'm 25 trying to do is get that area for residents within the Game 26 Unit by doing this. If we don't do this then it's open to 27 everybody, non -- from anywhere in the State or wherever. 28 29 See what I'm saying? 30 31 MS. TRUMBLE: Yeah. 32 33 MR. CRATTY: Oh, I see what you're saying 34 now. You want it just to be for Unit 8? 35 36 MR. SQUARTSOFF: Right. That's what it would 37 be if it was subsistence. 38 39 MR. CRATTY: Yeah. 40 41 MR. SQUARTSOFF: And if the State went to a 42 drawing, then the subsistence should have priority where the 43 local residents would have priority to hunt those animals. 44 45 MR. CRATTY: Oh, that makes sense. 46 47 MR. SQUARTSOFF: Starting the first of 48 October. 49 50 MR. TUTIAKOFF: I think it sounds like you

need to write a proposal to get it in where you anticipate a drawing from the State. That would institute local or Area 8 residents only subsistence hunt prior to any drawing. 4 think that's what needs to be done. And like you mentioned, 5 that's a year away and that should be maybe the route we 6 should be looking to keep the residents as part of the program rather than -- because it is early, it sounds like, the hunt under the September 1st to 25th is too early.

10 MR. CRATTY: It was earlier than that and we 11 changed it last year.

12 13

MR. TUTIAKOFF: And like Robert said, this is 14 the first year and I think that if there are going to be any 15 changes this season, it will show where -- that they're going 16 to have some next year. And I think you ought to put in a 17 proposal to supporting the resident subsistence hunt first 18 prior to a drawing if that's what you're headed for and 19 that's what your intent is anyway.

20 21

MR. CRATTY: Yeah.

22 23

MR. SOUARTSOFF: Uh-huh. (Affirmative)

24 25

MR. CRATTY: I got a question, Mr. Chair.

26 27

MR. TUTIAKOFF: Yeah.

28 29

MR. CRATTY: If we were to open the road 30 system over here, we should be a little leery of all the 31 loggers coming in and taking your subsistence elk before you 32 had a chance to get them?

33

34 MR. SQUARTSOFF: Yeah, that's -- well, 35 everybody within the Game Unit qualifies for subsistence 36 users.

37 38

MR. CRATTY: Well, that's one reason why we 39 restricted any road use to get over into the Federal -- that 40 was the basic reason.

41 42

MR. SQUARTSOFF: Right, right. But see 43 nobody's doing it in September.

44 45

MR. CRATTY: Yeah.

46

47 MR. SQUARTSOFF: There hasn't been one elk 48 taken or nobody's gone over there. And as soon as it opens 49 in October for registration, there went 20 some elk in a

50 month.

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                   MR. CRATTY: Uh-huh. (Affirmative)
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                   MS. TRUMBLE: Don't you draw these, a certain
4
   amount of permits for the subsistence?
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6
                   MR. CRATTY: No, this is registration area.
7
8
                   MR. SQUARTSOFF: No.
9
10
                   MR. TUTIAKOFF: It's registration.
11
12
                   MR. SQUARTSOFF: It's just a small little
13 area up there that's Federal land.
14
15
                   MS. TRUMBLE: So they don't do it like we do
16 with the caribou hunt?
17
18
                   MR. WILLIS: No.
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20
                   MS. TRUMBLE: See that's what my
21 thoughts.....
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23
                   MR. SQUARTSOFF: Because it's the only
24 area....
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26
                   MS. TRUMBLE: .....if you were able to do
27 that with the caribou.
28
29
                   MR. SQUARTSOFF: Yeah.
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31
                   MS. TRUMBLE: Then they're allowed to draw a
32 certain amount of permits. And that way they'd be allowed
33 those permits within the communities. His concern is then
34 those people getting their permit for the elk, then they'd
35 draw those permits, they'd have them prior to the State
36 opening where it's open to anybody.
37
38
                   MR. WILLIS: I understand Pete's.....
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                   MS. TRUMBLE: That's kind of what I was
41 thinking.
42
43
                   MR. WILLIS: .....what Pete's going after
44 completely. Any my only reason for opposing this proposal is
45 the fact that the Council had set up the early opening last
46 year.
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                   MS. TRUMBLE: Uh-huh. (Affirmative)
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                   MR. WILLIS: As I say it's not about a
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   biological concern for the elk herd. And if the Council
   wants to change what it did last year, I'll support that.
  You know, that's fine with me.
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                   MR. CRATTY: Let's do it then.
6
7
                   MR. WILLIS: But that was my reason. I had
  to jump one way or the other, you know. And just looking at
  it, it took away the priority that we established for the
10 subsistence user last year by eliminating those two weeks
11 when they could hunt before everybody else started.
12
13
                   MR. CRATTY: Uh-huh. (Affirmative)
14
15
                   MR. SQUARTSOFF: Yeah, I can't see why that
16 little small area could be the only registration on the whole
17 island and it doesn't have that big of a herd. I mean it
18 varies from 80 to 180 animals, they move in and out of there.
19 So -- but that is the only registration area where anybody
20 can pick up a permit and go in there.
21
22
           So that's my concern.
23
24
                   MR. CRATTY: So Robert, can we change it and
25 then strictly say for Unit 8 subsistence use only before
26 there is a registration -- State registration out there? Or
27 could we put in a suggestion like that to the.....
28
29
                   MR. WILLIS:
                                Well, as I recall.....
30
31
                   MR. CRATTY:
                                That's what it says.....
32
33
                   MR. WILLIS:
                               ....the C&T for elk.....
34
35
                   MR. SQUARTSOFF: I guess you'd have to put a
36 C&T....
37
38
                   MR. WILLIS: .....was -- the C&T for elk is
39 for Unit 8 residents only. Isn't that right, Rachel?
40
41
                   MS. MASON: Yeah.
42
43
                                Yeah, but....
                   MR. CRATTY:
44
45
                   MR. WILLIS:
                                So....
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47
                   COURT REPORTER: One at a time, please.
48
49
                   MR. CRATTY: If I understand you, Peter, and
50 what I understand there's a registration hunt there.
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                   MR. WILLIS: Uh-huh. (Affirmative)
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                   MR. CRATTY: It's open to registration so any
  Alaska resident can go there and get a registration permit
5
  and hunt that area.
6
7
                   MR. WILLIS: Right.
8
9
                   MR. CRATTY: Now, if we were to take that
10 little chunk of Federal land like Pete's saying, and just put
11 it strictly in for a subsistence use before they have a
12 registration hunt there, is that -- can we do that or.....
13
14
                   MR. WILLIS: Well, that's what we have now.
15 We have a two week -- what you're suggesting is to just close
16 Federal lands to non-subsistence users for a certain period
17 of time, is that what you're suggesting?
18
19
                   MR. CRATTY: That's what Pete's suggesting,
20 yes. That's what I understand.
21
                   MR. WILLIS: That's the Council.....
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23
24
                   MR. SQUARTSOFF: That's what it boils down
25 to....
26
27
                   MR. CRATTY: Yeah.
28
29
                   MR. SQUARTSOFF: .....if the State does like
30 they do the rest of the island and make it a drawing area,
31 then....
32
33
                   MR. CRATTY: That's a good point.
34
35
                   MR. SQUARTSOFF:
                                   .....I would think
36 subsistence would have priority.
37
38
                   MR. WILLIS: The Council can certainly
39 recommend that.
40
41
                   MR. SQUARTSOFF: And that's why this is here.
42
43
                   MR. WILLIS: Yeah, another thing you could
44 do, another option would be to create the subsistence hunt
45 that you want assuming that the State does go to a drawing
46 permit and then you would be able to hunt unrestricted,
47 although there would be a few other -- you know, a few people
48 with permits. They're probably not going to spend that much
49 time on that Federal land anyway, you know, because it's
50 pretty hard to get into. It's much easier hunting around the
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   edges of it as I understand it. So you wouldn't be -- it
  wouldn't be closed to non-subsistence users but it would be
  closed to everybody except the few people that had permits
  from the State to hunt in there.
5
6
           So that would be another option. Do you follow me on
7 that, Al?
8
                   MR. CRATTY: You're still -- are you still
10 saying you're leaving that open?
11
12
                   MR. TUTIAKOFF: Create a subsistence hunt on
13 Federal lands only.
14
15
                   MR. WILLIS: Or a drawing.....
16
17
                   MR. CRATTY:
                                Yeah.
18
19
                   MR. WILLIS: ....or draw it for the -- for
20 the people to have drawing permits it would be left open.
21
22
                   MR. TUTIAKOFF: Prior to drawing.....
23
24
                   MR. WILLIS: There's a couple of options here
25 and I'm just throwing.....
26
27
                   MR. CRATTY:
                               If they go to a drawing?
28
                   MR. WILLIS: If they go to a drawing, then
29
30 there would be a subsistence hunt under Federal permit and
31 any subsistence user in Unit 8 would be able to go there and
32 hunt elk. But the non-subsistence use would be limited to
33 the people who draw permits under State regulation.
34 have no idea how many permits that would be on that herd.
35 You know, we're speculating that they're going to go to a
36 drawing hunt.
37
38
           But that would be an option. And then just say
39 Federal lands are closed to non-subsistence elk hunters would
40 be another option so that it's subsistence only.
41
42
                   MR. TUTIAKOFF: Does that solve your.....
43
44
                   MR. SQUARTSOFF: Well, not -- well, I don't
45 -- it doesn't solve anything for this year.
46
47
                   MR. TUTIAKOFF: You can move to amend.
48
49
                   MR. SQUARTSOFF: But I....
50
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MR. TUTIAKOFF: Well, we'll get it on the record at least and then give you time to draw up a proposal for the next meeting.

5

MR. GUNDERSEN: What you're saying is there'd be an X number of tickets and then the ones there for 7 subsistence would be subtracted from that total and whatever is left is what the State would get.....

8 9 10

MR. WILLIS: What I envision, Paul, would be 11 -- the way it's done now as far as determining when to close 12 the season, that's when 15 percent of the herd's been 13 harvested. So you would still do that. But the thing is is 14 the subsistence hunter would be able to go ahead and hunt 15 without having to compete for a drawing permit. And then the 16 State, you know, they have X number of drawing permits 17 available to other people. And when -- but you would close 18 the season down when you reached the 15 percent.

19 20

MR. GUNDERSEN: Fifteen percent, whatever 21 that number may be?

22 23

MR. WILLIS: Yeah. That's what I was 24 envisioning when I threw out that option.

25 26

MR. SQUARTSOFF: Yeah, I wish Larry could 27 have been here because what they did this last year, too, is 28 they increased the number of drawing permits significantly 29 from the past and also they moved the date back -- or they 30 extended the season. They extended the season and permits so 31 that way that shows a lot bigger harvest for the whole island 32 -- or up to then -- up to last year, the season was shorter 33 and there was less permits and more local people had a chance 34 of getting elk. Now, they extended the season and issued 35 more permits and a lot of those are coming from off island.

36 37

MR. WILLIS: I tried to find out how many of 38 those elks were taken were taken by Unit 8 residents but 39 there's no way I can get that information.

40 41

MR. SQUARTSOFF: Yeah. Yeah, Larry would 42 have had it.

43 44

MR. WILLIS: So that was.....

45

46 MR. SQUARTSOFF: Larry would have had it, he 47 gave it to me and I lost it.

48 49

MR. WILLIS: So that would be a good thing to

50 know.

00018 MR. SQUARTSOFF: Yeah. And that's something 2 to keep in mind, too. Because they extended the season and 3 issued a lot more permits, well, of course, you're going to take a lot more animals then. 5 6 MR. TUTIAKOFF: Well, it seems to me that 7 when the State decides to extend the permits or the season, 8 that they would first go to the resident users for

9 subsistence, an extended hunt for -- similar to what we did 10 in the -- the white-tail on the Kodiak side road. The road 11 kill thing. Where they said that there -- I think it was a 12 couple of years ago. Where they said they were going to open 13 it up and extend the season, they allowed the residents of 14 Kodiak to do a subsistence prior to issuing anymore permits. 15 And I think that's what needs to be done rather than opening 16 it up to non-subsistence users. And then the subsistence 17 user, although, have a season, we're not part of that

18 extended season.

19 20

MR. WILLIS: Well, don't confuse the increase 21 in the number of drawing permits with this area that we're 22 talking about. Because the area we're talking about is 23 always.....

24 25

MR. TUTIAKOFF: They don't have drawings.....

26 27

MR. SQUARTSOFF: It's open to everybody 28 already so we you don't have to.....

29

MR. TUTIAKOFF: Open....

30 31

32 MR. WILLIS:it's a registration permit 33 which is open to everyone.

34 35

COURT REPORTER: Wait, wait, one at a time, 36 please.

37 38

MR. WILLIS: The fact that the State 39 increased the number of drawing permits has nothing to do 40 with the area we're talking about.

41 42

MR. SQUARTSOFF: Right.

43 44

MR. TUTIAKOFF: Okay.

45

MR. WILLIS: Because there's no Federal land 46 47 in the area where they have the drawing hunts. The area 48 we're talking about is currently open and has been open to 49 anybody who wants to go over there and hunt.

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00019
1
                   MR. SQUARTSOFF: Okay.
2
3
                   MR. TUTIAKOFF: So where would the Council
4
  like to go with this proposal? To amend it? Vote on it, up
5
  or down?
6
7
                   MR. SQUARTSOFF: Well, I'd still like to see
8 it passed. I'm still in favor of it passing as is.
9
10
                   MR. CRATTY: You got to amend it.
11
12
                   MR. SQUARTSOFF: Or can -- if somebody wants
13 to make an amendment. There is written comments below on
14 amendment, limit permits to only one per households, too many
15 households are receiving two permits. I don't know what
16 that's got to do with this.
17
18
                   MR. WILLIS: Nothing really, Peter.
                                                        That's a
19 complaint about the State hunt really, the fact that
20 there's....
21
22
                   MR. SQUARTSOFF: Right.
                                            That's what that is.
23
24
                   MR. WILLIS: We deliberately put a limit in
25 this Federal season.....
26
27
                   MR. SQUARTSOFF: Right. Right.
28
29
                   MR. WILLIS: .....so that only permit would
30 be issued per household.
31
32
                   MR. SQUARTSOFF: That's the only thing, I
33 see, yeah.
34
35
                   MR. WILLIS: And he didn't recommend removing
36 that, which means it would stay as part of the regulation.
37
38
                   MR. SQUARTSOFF: Uh-huh. (Affirmative)
39
40
                   MR. TUTIAKOFF: Let's see, Bob, made a
41 recommendation for an option which would -- I read it to be a
42 create a subsistence hunt on Federal lands only prior to
43 drawing of permits, if they go to a drawing permit hunt....
44
45
                   MR. WILLIS: You could establish a
46 subsistence season that....
47
48
                  MR. TUTIAKOFF: .....if the State goes to
49 a....
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00020
                   MR. WILLIS: .....is longer that what we have
  now. Right now it's stopped -- the subsistence season stops
3 the 25th of September. You can extend that as far as you
4 want to go, put that in place, and then if the State does go
5
  to a drawing hunt that would still be there. And that would
6
  give you....
7
8
                   MR. SQUARTSOFF: Oh, I see that would cover
9
  this.
10
11
                   MR. WILLIS: That would establish your
12 subsistence priority.
13
14
                   MR. TUTIAKOFF: Right now, for the record,
15 our subsistence hunt is 1 September to September 25th. We
16 have the option of going to 1 September to October 25th.
17
18
                   MR. CRATTY: Uh-huh. (Affirmative)
19
20
                   MR. WILLIS: Or to the end of the State
21 season, either one, whichever.....
22
23
                   MR. SQUARTSOFF: Yeah, I think it's November.
24 November 30 was the State, I think.
25
26
                   MR. TUTIAKOFF: November 30.
27
28
                   MR. WILLIS: If you think there is any
29 benefit in extending it that far. And I would defer to our
30 elk hunters down here to determine when you want to cut that
31 off.
32
33
                   MR. SQUARTSOFF: Okay, I'd like to make a
34 motion to amend that to go from September 1 to November 30,
35 same with the State registration.
36
37
                   MR. TUTIAKOFF: It's been moved by Pete to
38 amend the recommendation to change the season from October 1
39 to November 30th, do I hear a second?
40
                   MR. GUNDERSEN: I'll second.
41
42
43
                   MR. TUTIAKOFF: Second by Paul. Discussion.
44 Do I hear a call for the question?
45
46
                   MR. CRATTY: Question.
47
48
                   MR. TUTIAKOFF: All those in favor say aye.
49
50
                   IN UNISON: Aye.
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00021 1 MR. TUTIAKOFF: Those opposed. 2 3 4 5 6 (No opposing responses) MR. TUTIAKOFF: Motion carries. 7 MS. DETWILER: When you're finished with your action, I'm keeping a record of your motions and so if you could just briefly state your justification for whatever 10 action you take it would help me keep the records. 11 12 MR. TUTIAKOFF: Okay. 13 14 MS. DETWILER: Thank you. 15 16 MR. TUTIAKOFF: The justification, as I 17 understand it, is to -- the reason, extending the season, 18 subsistence season is to be more flexible in the hunting 19 season and also to be in a position to create a subsistence 20 priority in the event of a State drawing permit system. 21 Okay. 22 23 MS. DETWILER: Thank you. 24 25 Thanks very much Robert. MR. TUTIAKOFF: 26 27 MR. WILLIS: You asked that I discuss the 28 9(D) caribou at this time, I believe, Mr. Chair, or would you 29 prefer to wait until another time. 30 31 MR. TUTIAKOFF: If there's no objection we 32 can go right to that part now, that's this paper here that 33 was handed out? 34 35 MR. EDENSHAW: Oh, no, no, that was -- no, 36 Robert's going to address a proposal that was submitted by 37 the State. 38 39 MR. TUTIAKOFF: Okay. 40 41 MR. WILLIS: As some of you know, the State 42 did some work on the caribou herd out in Unit 9(D) where we 43 have our Federal Subsistence hunt this summer and found that 44 that herd has come back pretty strong in health wise and 45 numbers wise. And therefore, the local ADF&G biologist has

Unit 9(D), one caribou, season is September 1 through

46 recommended opening a State wide hunting season on that herd 47 and it was submitted as Proposal 51 to the State Board of

48 Game and I'll read it to you.

September 20 and November 15 through March 31. And that's a pretty substantial long season and it's also for either sex. And it was my feeling that that would eliminate the need for our Federal hunt if it's satisfactory to the Council, those dates, and the fact that both State and Federal lands would be open under this regulation. There would really be no need for a special Federal permit.

You know, in the past we've had limited numbers of bulls only permits because we were concerned about the health of the herd and the bull/cow ratio. And it appears that our careful management over the last five or six years has been successful and the herd's come back to the point to where we can now start harvesting at a higher rate. And I just wanted to point that out to those of you who are not familiar with this State proposal. It's very similar to what we've had for a Federal season the last two years except it would cover all lands instead of just Federal lands, and it would be either sex instead of bull only.

Now, if the Council would like to discuss that.

MR. TUTIAKOFF: I had a question, is it your 24 position, Staff recommending support of 51 or has the Staff 25 reviewed Proposal 51?

MR. WILLIS: We won't formally recommend adoption of this by the State Board, that's something that we just traditionally have not done. This was kind of done independently of us, we were not consulted on it, but we've been doing extensive surveys with the local people for a couple years now and we've been telling the State, you know, there's enough animals out there to have a hunt for local users.

They now agree with us. And also the fact that the 37 calf reduction was good and the calves were healthy and cows were healthy this year, indicates to the State that that herd 39 can now stand a higher harvest level and....

MR. TUTIAKOFF: Do you have a copy of 51 42 there, we don't have it in our book here?

MS. TRUMBLE: I'd like to see it.

46 MR. WILLIS: Well, this is the State Board of 47 Game proposal, it's not in your Federal book.

MR. TUTIAKOFF: But it effects our seasons?

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MR. WILLIS: What we've been doing with the Federal season is to wait until we had the numbers, looked at the calf production figures in the summer and then by special action deciding how many animals we could take.

> MR. TUTIAKOFF: Right.

MR. WILLIS: If this proposal passes in State 9 regulation then the local people would be able to hunt down 10 there September 1 through 20 and November 15 through March 31 11 on all lands for either sex. If that would satisfy the local 12 people with the caribou season, then we would skip having a 13 special Federal season this year.

MR. TUTIAKOFF: My question is, how did they 16 project the amount of the hunt that they are projecting to be 17 done this season if they put it into effect at the March 18 meeting? I mean how are they determining based on their 19 count or by Federal count, the herd size, if they're going to 20 allow this to happen?

MR. GUNDERSEN: Well, they both counted, both 23 the Feds and the State. They sent down a crew and they did 24 an extensive survey last fall. I've got some minutes from a 25 meeting, from the advisory committee meeting from Nelson 26 Lagoon. And I was going to ask Bob if I could take a look at 27 that proposal again and see exactly how it reads to clear --28 it's been a while, so it's clear in my mind as to how it 29 went.

MR. WILLIS: Sure.

MR. TUTIAKOFF: Yeah, I'd like to read it,

34 too. 35

MR. GUNDERSEN: Yeah, it states to establish 37 a resident hunting season for caribou in Units 9(D) as 38 follows, and that resident would I presume -- all State 39 resident people, okay.

41 MS. TRUMBLE: Is this one per household? How 42 are they calculating it for that?

43 44 MR. CRATTY: Excuse me, Robert, did they come 45 back that much now that you guys -- for the State to propose 46 this, I lost track?

48 MR. WILLIS: So it would appear. As I said, 49 the State didn't consult our office in making this 50 recommendation. Rick Poetter is here from the Refuge and

maybe he could add something to any discussions that might have gone on between the Refuge and the State.

3

MR. CRATTY: I don't understand. We were just talking last year of how depleted the herd was and it was really hard just to get a subsistence hunt in and now they want to open it up.

7

MR. WILLIS: The only input that we've had on 10 this is suggestions on timing the hunt so that there would 11 not be caribou hunting allowed during the bear season when 12 you have non-resident -- non-local people in the area. So 13 September 1 through 20 and then opening again in November and 14 going through March 31, it's designed to make it a local 15 hunt. Because you wouldn't have people in the area for other 16 reasons, and it's unlikely that anybody would travel that far 17 just to hunt caribou when there's so many other places they 18 can go where there's more animals.

19 20

Rick, did you have something to add?

21 22

MR. POETTER: Yes. As far as the numbers, I 23 have a write up here from our biological staff. In February 24 of '98 the winter count documented 3,127 individuals. 25 There's 21 percent calves from a photo survey done in July, 26 which is a real good number. And let's see, I have some 27 other information here, let me look.

28 29

In essence, the herd has increased from, what was the 30 low, about 1,500, about two, three, four years ago. And the 31 calf body fat and the condition of the calves is such that 32 Dick feels -- Dick Sellers, State biologist, feels that the 33 herd is in a positive mode, it's increasing. The cut off for 34 allowing cows to be hunted is around 3,500 individual herd 35 size, and so we're approaching that. He feels we'll probably 36 get to that point based on what he saw as far as calves and 37 their condition. So it's just on an upswing.

38 39

One of the things that Dick and I talked about is 40 being careful we don't -- the herd doesn't jump too fast, you 41 know, so time will tell. We need another year or two to see 42 just how fast this growth is and how it -- whether it will 43 continue or not. But you know, obviously we don't want to 44 get back up to that 10,000 animal herd number again or we'll 45 have a big crash and we'll be back down into the low numbers 46 again and everybody will be suffering from it.

47 48

He feels and our staff all feel that, you know, we 49 can go ahead and hunt, open it up to -- and to answer Della's 50 question, it would be one caribou per resident, not per

8

34 35

45 46

MS. TRUMBLE: I'm a little confused here. 10 had this caribou limited to a certain amount to build up the 11 herd, that was the big issue here. And with the help of the 12 local people, I think, they were able to track all of, you 13 know, get a better count -- accurate count is a better word 14 on the caribou population in the area. You know I posed this 15 question to a lot of people prior to this meeting just to get 16 some sort of sense of what people are thinking out there, 17 that if the State is thinking of opening this up to a State 18 hunt, do you support that or do you not support it? 19 a couple -- you know, some people support it because of the 20 areas would be increased, like on the corporate lands, 21 there's not that much State lands basically there, so mostly 22 it's corporation private lands that people would be opening 23 to hunt on. They'd be closer to home. At this time they are 24 having a hard time getting over to Cold Bay to hunt. And 25 weather's been a factor, transportation, the cost. And I 26 know when I did a, just in King Cove, before I left, a total 27 of how many permits that have been passed out, how many have 28 been harvested, there's maybe I'd say a discrepancy of five 29 that probably have been harvested that didn't get called in 30 yet. So at this point the majority of those permits haven't 31 even been harvested. And then to turn around where we tried 32 to limit this to one per household so you don't have five 33 people in one house going out and getting a caribou.

There's a couple things. The concern comes in as number 1, you can't -- if it's open State, you have a better 37 chance of harvesting caribou, that's good. The bad part of 38 this is if it's open up to State, then it's more people 39 coming in and more caribous getting -- and it's not 40 distributed equally, that's one. But opening it to other 41 residents that can come from the State not within our region 42 that can hunt this caribou, as it is they're having a hard 43 enough time harvesting them. I just -- I don't know, without 44 a limit on -- there doesn't seem to be a limit.

MR. TUTIAKOFF: Pete and then Paul.

47
48
MR. SQUARTSOFF: My question was, are the
49 C&T, are they being met for that area -- I mean for the
50 people of King Cove, Nelson Lagoon and Sand Point? And if

this just started last year for the subsistence hunt, is that what they were looking for or are we near the amount of animals that those people were looking for?

MR. WILLIS: We've had two years of subsistence hunts. And what we've done is to look at the number and the health of the animals in the summer, and then make a recommendation for a hunt starting that fall. And last year, things were getting much better and so we made a 10 provision that if the bull/cow ratio was high in October, 11 then we would add an additional 50 permits over the 100 I think that we had initially recommended -- or 120, to be 13 issued, and we were still restricting it to bulls only.

So that -- we know that the herd has been improving, 16 and not only to total numbers but with the health of the 17 calves, how healthy they are when they come out.

MR. SQUARTSOFF: Uh-huh. (Affirmative)

MR. WILLIS: And I'll admit to being a little 22 surprised that the State threw it wide open like that the 23 first year. As I said, I wasn't in on the discussion that 24 led up to that, but Rick and his staff were.

My feeling on outsiders coming in to hunt is that if 27 they can't combine it with something like a bear hunt, it's 28 not going to be worth their time to go down there to try to 29 shoot a caribou.

MS. TRUMBLE: The thing of it is, we get so 32 many people traveling within the region from outside. I mear 33 it's like contractors, people that work in our community, 34 there's a tremendous amount of travel in King Cove.

MR. TUTIAKOFF: Paul.

MR. GUNDERSEN: Yeah, last fall in October 39 where we had that meeting in Anchorage, we were talking about 40 that caribou herd in Unit 9(D). And at that time I guess the 41 State was working on putting together some proposals and 42 that's about the time this one was generated. And I think I 43 went on record stating that there was a lot of the people in 44 the communities that did not want to see it open to a state 45 wide -- or to a sports hunter or whatever until all 46 subsistence needs were met. And at that point we were 47 talking over some numbers and I think we believe we thought 48 we were covering about a third or maybe possibly half of all 49 the subsistence needs. Until those were met, I think a lot 50 of the communities felt that we should not open it up to

resident hunt -- State resident hunt.

3 And I conveyed my feelings on to Dick Sellers when I spoke with him but I was unaware of this proposal -- Proposal 5 51 that you just showed us here a bit ago until we had a 6 community advisory committee at Nelson Lagoon, let's see it was January 25th, '99. These State proposal booklets were 8 handed out. And at that time when we had the meeting it was 9 the general consensus of the people in the community that 10 they were in favor of that, they were supported Proposal 51. 11 So it wasn't really my feelings personally, the way I felt 12 about it, I still feel that they should -- you know, the 13 subsistence needs should be met first. But I could see where 14 it's just a management nightmare for -- because those animals 15 don't stay on State lands or Fed lands or whatever, you know, 16 they're always moving, and somewhere along the line 17 somebody's going to get captured on somebody else's property 18 and so it's a -- I'd like to find some way of remedying it.

19 20

MS. TRUMBLE: As it is in looking at this, 21 and in the past, we haven't even gotten to the limit of 22 harvesting the 10 percent for subsistence. We've been way 23 below -- we've actually almost been a little -- maybe about 24 52 percent of that, that 10 percent technically.

25 26

MR. WILLIS: Why is that Della?

27 28

MS. TRUMBLE: I don't know. You guys gave 29 those figures to us, the 10 percent. There was 32 or 35 -- 30 one was a 3,800 caribou total, 10 percent of that is 380 31 caribou. We've been allowed, what is it, 160 plus 50, 210 32 maybe?

33 34

MR. POETTER: That's right.

35

36 MS. TRUMBLE: Why don't we increase those 37 totals to the 10 percent of the full herd for another year 38 for a subsistence hunt and see how it goes?

39

40 MR. POETTER: But one of the problems with 41 the Federal hunt is that you're restricting yourselves to 42 just the Federal lands, not the selected nor the conveyed 43 lands.

44 45

MS. TRUMBLE: Yeah, I understand that.

46

MR. POETTER: Yeah.

47 48

MS. TRUMBLE: See that's the Catch-22 here. 50 And that may be the Catch-22 that I think -- and I just don't

-- and I didn't ask and check around Sand Point what their sense and feel on this was. But I really left King Cove with the sense that people preferred to let it remain a subsistence hunt.

5

7

MR. WILLIS: Well, we have no control over what the State does with this hunt. I mean this Council, as 8 a group and as individuals, can make recommendations on the State proposal but the Federal Board has no control or 10 influence or whatever on what the State does.

11 12

The only thing we could do would be to close Federal 13 lands to non-subsistence hunters and that would not 14 accomplish what you want to do because one of the problems 15 now is that you can't hunt on the State controlled lands. 16 Not just State lands but those on which they have 17 jurisdiction.

18 19

MS. TRUMBLE: The issue isn't so much the 20 State lands, there isn't a great amount of State lands there 21 but....

22 23

24 25

26

MR. WILLIS: Well, the private.....

MS. TRUMBLE:the private lands.....

MR. WILLIS:lands are under State.....

27 28 29

MS. TRUMBLE:which is under the State.

30 31

MR. WILLIS: Yeah, it's all under State 32 regulations. When I say the State lands, that's what I'm 33 referring to. So that's the only action that the Board could 34 take that would have any influence on this State proposal.

35 36

I wanted to bring the State proposal to everybody's 37 attention so that you were aware of it and make some 38 recommendations on your own and point out the fact that if 39 this passes or some variation of this State proposal is 40 passed by the State Board in March, there is still an 41 opportunity through special action to create a Federal hunt 42 after that if the local people are not satisfied with what 43 the State does.

44

45 MS. TRUMBLE: The other concern I have is 46 we've been doing this under a drawing so we have a lot of 47 households turning in permits to get their name in the 48 drawing, and then we're limited to the amount of people who 49 can actually get a caribou per household. And we turnaround 50 with the State thing and you can have five people in a

household and they can all get a permit. You know, it's -the distribution is not going to be fair, as where, at least, we've got some control over that right now.

5

7

MR. GUNDERSEN: I think the State's going to be pretty bull-headed about getting this -- passing this through management. So I think what we can do is look at the 8 dates and maybe we could set those to a later date or a different time. But you spoke yesterday about setting a 10 different time frame so it wouldn't be convenient for -- and 11 you brought it up again earlier, for someone to be already in 12 the area to have access to it.

13 14

MS. TRUMBLE: You mean the August 1st to 15 September 21st, whether it's a bull or -- you wouldn't limit 16 it just to bulls?

17 18

MR. GUNDERSEN: No. It's cow or bull.

19

20 MS. TRUMBLE: Because there's is September 21 21st to October 5th, this one, limited -- it's limited to one 22 bull.

23 24

MR. GUNDERSEN: No.

25 26

29

MS. TRUMBLE: That's what they thought

27 anyway. 28

MR. WILLIS: Probably one of the factors that 30 was considered in setting this proposed State season was the 31 fact that under our subsistence hunt, the local people 32 haven't been able to harvest as many animals as they were 33 allowed. And that being the case, now, obviously that means 34 there's more animals still out there that we had assumed 35 would be harvested. And the other thing is is that it 36 indicates that under a wide open season there still would not 37 be a large number of animals taken, especially with the 38 timing of the season to avoid the period when there's lots of 39 people in the area of road surfaces.

40 41

MR. GUNDERSEN: Yeah, that's the thing. 42 There's a -- it's either construction season, fishing season, 43 and all that stuff that brings in a lot of people in that 44 period of time. Up until about November when it cools down 45 real good is about the time they start thinning out or 46 shutting down operations. Prior to that, you got more people 47 going around in that part of the country and it's bear season 48 and moose season in 9(E) and.....

49 50

MR. WILLIS: Waterfowl.

MR. GUNDERSEN:waterfowl and all that. So there's other reasons for them to be in that area. A lot 3 of the local people usually don't go hunting until November 4 and later anyway if they get a chance to because of the 5 weather conditions and the timing of the seasons in between fishing seasons and construction season and other types of work.

7 8 9

So I think if we could spread those dates around, 10 change the time of the season, it may be a -- we may be able 11 to work something out with the State so we won't have to have 12 this duplicate process.

13 14

MR. WILLIS: It would be better to have just 15 one season whether it's State or Federal and one permit that 16 people have to deal with.

17 18

MR. GUNDERSEN: Uh-huh. (Affirmative)

19 20

MR. WILLIS: It would be nice if we could 21 find a State season which would be open on all lands as 22 opposed to our season which is Federal only that would be 23 satisfactory to the local communities.

24 25

MR. CRATTY: Does the State acknowledge 26 subsistence use up there? I mean aren't they willing to work 27 with the people? This herd was down and almost depleted and 28 it was brought back up, and you know, we went through a lot 29 to -- I think maybe Della or Paul or somebody should get a 30 representative to go to the Board of Game and state their 31 feelings.

32 33

MS. TRUMBLE: Can you recommend to the State 34 that they limit their opening dates? They've got September 1 35 to 30th, and if they can eliminate that and open it maybe the 36 November 15th to the March 31st, but can we go in to the 37 August 1st to September 30th, say on a Federal permit? 38 using those figures on harvesting the State opens, and 39 they've got some ideas on, you know, what's been harvested 40 and what their limits are going to be.

41 42

MR. WILLIS: As I understand the State Game 43 Board process, anybody can go to the meeting and make a 44 recommendation of that kind to modify these proposals in any 45 fashion. I think Paul, you're planning to go aren't you?

46 47

MR. GUNDERSEN: Yes, I'm planning on going to 48 that meeting and maybe somebody from the advisory council.

49 50

MS. TRUMBLE: Somebody from the advisory

council, I could pass it on to the advisory council.

3

5 6

7 8

Aleut Subsistence and Fisheries Committee voted, both 10 Proposals 51, 50 and I don't know which proposal for the 11 brown bear -- opening the brown bear, there's a proposal in 12 the State that's coming up to open up the brown bear for open

13 season for non-resident and resident, and we opposed all 14 three of those proposals. And basically we opposed them 15 because we felt that the subsistence use by the users in the 16 community was not being met, for the same reason that you had

17 brought up. If they're opening it up to non-residents --18 non-resident guided hunts then we will oppose because of the 19 very fact that the herd itself had not come up to what we 20 felt was a sustainable herd. The same goes for the brown

21 bear. 22

23

24 representative from the Aleut Corporation, Melvin, to oppose 25 these proposals by the State. So that's my feelings on the 26 issue and just to let you know that I'm opposing it and I 27 think we ought to make a recommendation from this Board that

28 we oppose any non-resident guided hunts for caribou in 9(D), 29 10 and for brown bear also. 30

31 32 proposal specifically says there's no open season for non-

33 residents. So it is limited to State residents only. 34 35

36 think it's 50 opens it up to non-residents. 37 38

39 40 41 caribou in 9(D) to non-resident guided hunts.

42 43

44 45

MR. TUTIAKOFF:

MR. GUNDERSEN:

MR. CRATTY:

MS. DETWILER:

from making a formal recommendation as a Council either.

MR. CRATTY: That's true.

So just for your information, we are sending a

MR. TUTIAKOFF: For your information the

49 a manner that, you know, that when one passes, the other one 50 automatically has to pass because we've already supported

MR. TUTIAKOFF: See what they've done is, it 46 was all submitted by the same individual. And what he's done 47 is separated the issue so that he would not have 48 confrontation from the subsistence users but he's done it in

Yes.

MR. WILLIS: Mr. Chair, is that -- this

MR. TUTIAKOFF: Proposal 50 opens up the

The proposal above it, I

Yeah, there's two of them there.

There's nothing preventing you

00032 1 non-resident use. 3 MS. TRUMBLE: I think just to address the 4 non-resident use. You know, when we had, a couple years ago, 5 got on this caribou issue and then discussing how do you limit the non-resident users to not come in -- or to not -you know, the King Cove Corporation at the time had put into 8 place a policy just like we do with the bear, that any non-9 residents that come in to hunt have to pay \$1,500 to hunt on 10 our lands. That limits them as far as our lands but we have 11 no control if they're on Federal lands or State lands. 12 13 MR. CRATTY: Or State, yeah. 14 15 MS. TRUMBLE: But you know, that's..... 16 17 MR. TUTIAKOFF: You know, that's where we 18 need to go and I think we've discussed this to a point where 19 we have to make a motion or a direction from the Council as 20 to how we're going to address Proposal 51. That's the only 21 one we've brought on the table. And also I'm going to make a 22 recommendation that we oppose Proposal 50, and I couldn't 23 remember the number for the brown bear one but I know it's in 24 there, it's the same verbiage as Proposal 50 but just changes 25 the species from caribou to brown bear. 26 27 MR. GUNDERSEN: I was unaware of that brown 28 bear proposal, too. I've looked through the booklet and I 29 can't.... 30 31 MR. TUTIAKOFF: I know it's there, Melvin 32 brought it to my attention prior to coming down here, that he 33 felt that it was the State undermining our efforts as 34 subsistence users. 35 36 Why don't we take a short break. 37 38 (Off record - 9:40 a.m.) 39 40 (On record - 9:45 a.m.) 41 42 MR. TUTIAKOFF: Call the meeting back to 43 order. Our discussion earlier regarding Proposal 51. 44 45 MR. SQUARTSOFF: The State proposal. 46 47 MR. TUTIAKOFF: The State Proposal 51, and we 48 can't really make any changes to the State's proposal, we can 49 only make our recommendations to our own proposals, i.e.,

50 extended season, although we can make a recommendation as a

1 Board to the State, Department of Fish and Game that we 2 oppose their recommendations. And as communities and I know that Paul and maybe, you'll be going also -- I know we'll 4 have other representatives from other communities, maybe you can gather and make a proposal change to the State to make it 6 more in line with what communities need. But as Federal, we need to be specific in regard to our own hunting seasons, either extend them or delete the Federal hunting season.

That's the only recommendations we can make as an 11 advisory board.

12 13

10

7

MS. TRUMBLE: Mr. Chair, did you say we can 14 technically oppose -- we can write a written opposition of 15 the State's proposal from this Board?

16 17

We can recommend to oppose MR. TUTIAKOFF: 18 the proposal that's been presented.

19

MS. TRUMBLE: I see.

20 21 22

MR. TUTIAKOFF: We can't really make 23 recommendations that would change the season or the dates of 24 hunts. We either oppose it or we support it. And as 25 individuals or like advisory councils from your communities, 26 you can make recommendations to the Department of Fish and 27 Game with reasoning for closing and opening specific dates.

28 29

MS. TRUMBLE: So....

30 31

MR. TUTIAKOFF: We can do what they do to our 32 proposals, they oppose it or they don't and the reason they 33 oppose it, they give.

34 35

MS. TRUMBLE: Then I'm going to make a motion 36 that we oppose this and send a written notice to the State on 37 Proposal 51.

38 39

Fifty and 51. MR. WILLIS:

40 41

MR. TUTIAKOFF: Fifty and 51 because.....

42 43

MR. WILLIS: It was caribou in Unit 9(D).

44 45

Do I hear a second? MR. TUTIAKOFF:

46

MR. GUNDERSEN: I'll second.

47 48

MR. TUTIAKOFF: All those in favor say aye.

1

7

10 conflicts with our Federal opening on Federal lands for 11 subsistence hunts. 12

13 14

15 16

> 17 18

19 20 that little discussion about dropping that first portion of

22 meeting, and suggesting we drop that one portion of it and 23 then in the latter part of the season in November through 24 March 30th or whatever it is, if we could somehow restrict 25 the season. In the Cold Bay area, what happened in the past 26 -- it happened in the past, is that Reeves would give these 27 reduced rates and hunting packages out at Cold Bay when the

28 caribou herd was down in there through the latter part of 29 January and February, into March, and there would be a big 30 influx of people coming out of the -- State hunters coming 31 out of Anchorage, going down there and hunting right out of 32 the -- right off the airport. If we could control that --33 that's all on Federal lands, if we could control that

36 fashion so that.... 37 38

40 people coming in from outside. 41 42

IN UNISON: Aye.

MR. TUTIAKOFF:

21 -- a way to present this to the State at the Game Board

34 somehow, have that section closed down during that period of 35 time or something. If we could work something out in that

39 that. Even in the winter period, that's a problem with

(No opposing responses)

What's next.

MR. TUTIAKOFF: Opposed.

reasoning that Kodiak Aleutians opposes this, that it opens the seasons for non-resident and resident hunters and it

MR. TUTIAKOFF: Motion carries for the

Paul.

MR. GUNDERSEN: I want to ask Bob a question.

MR. GUNDERSEN: I was thinking after we had

48 And you know, they'd have airplane loads of people coming out 49 and doing that all the way up until they ended -- until the 50 caribou moved back out of there. They'd usually show up down

43 that season and over the years, that's what happened to a lot 44 of the caribou. During the winter time when everything is 45 depressed and Reeves is looking to make some money, too, 46 they'd come up with these packages. For \$400 you could fly

MR. GUNDERSEN: Oh, yeah, whenever they had

MR. WILLIS: You can submit a proposal to do

47 to Cold Bay and spend four days and get your four caribou.

00035 there about, oh, about the latter part of January, all through February and into the early part of March and then they'd move back up the coast again. 5 MR. WILLIS: Certainly that's something that the Council could recommend. Obviously we're too late in 7 this session, but as a special action between now and when 8 the season opens next year, you know, sometime during the 9 summer you could submit that as a special action, to close 10 Federal lands to non-subsistence caribou hunting during this 11 period of time, you know, whatever you would recommend, 12 November through March. Yeah, that's certainly an option. 13 That would do what you're trying to accomplish. 14 15 MR. GUNDERSEN: Yeah, but the people -- still 16 there'll be a lot of areas open for people, even the local 17 people out of Cold Bay..... 18 19 MR. TUTIAKOFF: On State lands. 20 21 MR. GUNDERSEN: You hunt State lands to get 22 over.... 23 24 MR. WILLIS: It wouldn't effect the State 25 season at all. 26 27 MR. GUNDERSEN: No. 28 29 MR. WILLIS: You could still -- yeah, local 30 people can still hunt State lands under State regulation. 31 32 MR. GUNDERSEN: Uh-huh. (Affirmative) 33 34 MR. WILLIS: And Federal lands. But non-35 local people would not be able to hunt the Federal lands. 36 They could still hunt the State lands. 37 38 MR. GUNDERSEN: Yeah. 39 40 MS. TRUMBLE: Uh-huh. (Affirmative) 41 42 MR. WILLIS: But not the Federal lands. 43 44 MR. GUNDERSEN: Yeah, but see what that would 45 do, then they would have to hire somebody to haul them out of 46 there so that it would just defeat the purpose of them going 47 in under.... 48 49 MS. TRUMBLE: Actually that would work out

50 good. Because you'll stop the non-users on -- residents on

00036 Federal lands. We'd stop that. And there's not a whole lot in the area of State lands. And the corporate lands, which is the private lands, we can all cover that ourselves. 4 5 MR. GUNDERSEN: Uh-huh. (Affirmative) 7 MS. TRUMBLE: Yeah. 8 9 MR. TUTIAKOFF: So you'll work that out with 10 a written proposal or recommendation to Bob then, between the 11 two of you write something up so that he can word it in such 12 a way that the target is to close Federal lands to non-13 residents, if that's what I'm understanding, right, during a 14 certain period of time? 15 16 MR. GUNDERSEN: Just that certain period of 17 time. 18 19 MR. TUTIAKOFF: Okay. 20 21 MR. GUNDERSEN: Just to protect that -- it 22 would give added protection to that. 23 24 MR. TUTIAKOFF: And then write up a proposal 25 that we can institute in our next meeting, Paul, so we can 26 get it into process in that time. 27 28 MR. WILLIS: You might want to talk to Rick, 29 too, he knows those lands better than I do, you know. 30 31 MR. GUNDERSEN: Yes. 32 33 MR. WILLIS: Just to make sure everything's 34 covered. Mr. Chair, are we through with caribou so we can 35 move on to Proposal 28? 36 37 MR. TUTIAKOFF: Yes, we'll move on to 38 Proposal 28. 39 40 MR. WILLIS: I'll turn it over to Rachel then 41 because the first part of that proposal is a customary and 42 traditional use proposal. 43 44 MR. TUTIAKOFF: Okay. 45 46 MS. MASON: Actually 28 is just C&T, it's the 47 brown bear, and 29 is both. 48 49 MR. TUTIAKOFF: Before we get started, I'd

50 like to ask the guests to state your name for the record.

MR. PROKOPOWICH: My name is Dave Prokopowich. I work for Alaska Department of Fish and Game. 3 I'm the Kodiak area management biologist for commercial 4 salmon and herring fisheries. And Len Schwarz, he'll be 5 here. He's a Kodiak area sport fish biologist for the Department.

MR. TUTIAKOFF: Okay, thank you. Rachel.

9 10 11

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MS. MASON: Thank you, Mr. Chair. 12 Proposal 28 which was submitted by this Regional Council and 13 it's requesting a C&T determination for brown bear, Units 14 9(D) and 10, for the residents of Units 9(D) and 10. 15 proposal was originally submitted last year and it was 16 combined with one that was for other areas of Unit 9 but it 17 was deferred in order to gather more information, both from 18 the Regional Council members and also from other residents --19 knowledgeable residents of the area.

20 21

The current C&T determinations for these areas are in 22 -- there's a no subsistence determination in Unit 9(D) for 23 brown bear whereas in Unit 10 there's no determination, so 24 all rural residents are eligible.

25 26

As you may recall from last years proposal, there's 27 much more information available on subsistence uses of brown 28 bear for the other parts of the Alaska Peninsula than there 29 are for Unit 9(D), and the Alutiiq people in Chiqnik Lake, 30 Ivanof Bay and Perryville are known for their use of brown 31 bear but it's less well documented among Aleut people in the 32 lower Alaska Peninsula. The main additions to last years 33 proposal come from asking people from these communities what 34 they recall about uses of brown bear in the past and what 35 their interests are in participating in a subsistence hunt 36 also. So Cliff and I called around, I spoke with Della, I 37 think Cliff talked to Paul, but as far as King Cove is 38 concerned, residents there remember eating brown bear that 39 was harvested in the past. And some people used to hunt for 40 brown bear but have not recently. However, the community 41 residents are interested in reviving that practice and 42 participating in a subsistence hunt. In False Pass, again 43 bears are no longer used for subsistence, although residents 44 there do recall brown bear being eaten for human consumption, 45 harvested within the past 20 years. And the same is true in 46 Nelson Lagoon, that nobody has hunted there for a while, but 47 there is, in the memory of local residents, there is some 48 interest in it.

49 50

Because there have been few documented harvests, we

00038 1 don't have too much information specific on the areas. 2 areas that we do know about have been, for the most part, 3 within 9(D). The harvest that people remembered in Unit 10 4 were all -- all the people from False Pass remembered some 5 harvest within Unit 10. 6 7 So taking the new information into consideration, our 8 conclusion was to support, and this is taking into account 9 that there is very little evidence that subsistence use of 10 brown bear continues today. The people in that area do 11 remember it or they remember it in the past 20 years and they 12 would like to see the practice brought back. So they would 13 like their own and for subsequent generations to learn about 14 brown bear subsistence hunting. 15 16 So the historical uses and the interest in reviving 17 the historical practices were the justification for 18 supporting this proposal. 19 20 That's it. 21 22 MR. TUTIAKOFF: Questions on the C&T factors? 23 24 MS. MASON: All the factors are here. 25 26 MR. TUTIAKOFF: Any questions on these eight 27 factors -- are they listed? 28 29 MR. EDENSHAW: Excuse me, Mr. Chair. 30 MR. TUTIAKOFF: Yes. 31 32 MR. EDENSHAW: I don't know if Len or if the 33 34 other gentleman with ADF&G $\operatorname{\mathsf{--}}$ do you want to give comments on 35 the proposal or just what's been submitted? 36 37 MR. PROKOPOWICH: My name is Dave 38 Prokopowich. And I don't know if we were prepared -- if we 39 had any questions on status of fish populations on the 40 Kodiak. 41 42 MR. EDENSHAW: Oh, okay. 43 44 MR. SCHWARZ: That's what we were going to 45 present. 46 47 MR. EDENSHAW: Oh, okay. 48 49 MR. SCHWARZ: The game biologist didn't come

50 and so I can't comment on that and neither can Dave on the

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  game proposals.
3
                   MR. EDENSHAW: Okay. And then for the record
  then, Mr. Chairman, ADF&G comments, they oppose Proposal 28.
5
  The Department is unaware of evidence which would support a
 positive C&T finding. Those were comments that were
7
  submitted to the office. And there weren't any written
8 public comments submitted to the office regarding this
9 proposal.
10
11
                   MR. TUTIAKOFF: The Staff recommendation is
12 supporting with the C&T use. Okay, thank you.
13
14
                   MS. MASON:
                               That's it?
15
16
                   MR. TUTIAKOFF: I quess.
17
18
                   MS. MASON: Okay.
19
20
                   MR. TUTIAKOFF: If there's no questions from
21 the Council.
22
23
                   MS. MASON: I'll stay here for a minute.
24
25
                   MR. GUNDERSEN:
                                  Do we need a vote or
26 something on this?
27
28
                   MR. TUTIAKOFF:
                                  Well, we're....
29
30
                   MR. SQUARTSOFF: Well, I have a question, is
31 there any numbers involved for this or what are you asking
32 for?
33
34
                   MS. MASON: No, this is just for a C&T
35 determination.
                   So it's establishing traditional and
36 customary use.
37
                   MR. SQUARTSOFF: Okay. They're not looking
38
39 at any numbers yet?
40
41
                   MS. MASON: No.
42
43
                   MR. TUTIAKOFF:
                                  No.
44
45
                   MS. MASON: The hunt would be established in
46 another proposal.
47
48
                   MR. TUTIAKOFF: What this does is gives you
49 some facts regarding the customary and tradition use.
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00040 1 MR. SQUARTSOFF: Okay. 2 3 4 MS. TRUMBLE: Mr. Chair, I make a motion to accept -- adopt. 5 MR. TUTIAKOFF: Motion to adopt Proposal 28. 7 Second. 8 9 MR. CRATTY: Second. 10 11 MR. TUTIAKOFF: Second by Al. Discussion. 12 Hearing none, all those in favor say aye. 13 14 IN UNISON: Aye. 15 16 MR. TUTIAKOFF: Opposed. 17 18 (No opposing responses) 19 20 MR. TUTIAKOFF: Motion carries. Thank you. 21 22 MS. MASON: Going on to 29. 23 24 MR. TUTIAKOFF: Okay, Proposal 29. 25 26 MS. MASON: This is a two part proposal, it 27 has both the C&T determination in it and it has a Subpart D 28 request. So I'll present the material about the C&T request 29 and after the Council has acted on that one, then Robert will 30 go on with the Subpart D. 31 32 Proposal 29 was submitted by the community of Nelson 33 Lagoon and it requests a positive C&T for moose in Unit 9(D) 34 for the residents of Nelson Lagoon, Sand Point, King Cove and 35 False Pass. Currently there's -- no subsistence is the 36 determination for moose in Unit 9(D). And there were very 37 few moose in 9(D) until quite recently, they've been 38 wandering into the unit only in the past two or three years. 39 40 However, even before there were any moose in Unit 41 9(D), there has -- it has been clear that people in the 42 communities in the lower Alaska Peninsula do use moose and 43 from Division of Subsistence harvest studies, it's -- the 44 only communities on the Lower Peninsula, this is on Page 25, 45 if anybody wants to look at the table, but they were one year 46 studies so it doesn't tell the total number of moose taken. 47 But Sand Point and Nelson Lagoon were the only two 48 communities that showed any harvest of moose during the one 49 year study. The other communities, King Cove and False Pass, 50 did show some use of moose but they had not harvested any

according to the subsistence harvest household studies. And there haven't been any of those in Cold Bay so we don't have any information on that.

5

7

So also it's notable that some Unit 9(D) residents have reported that they hunt and harvest moose in Unit 9(E). And those are particularly the residents of Sand Point and 8 Nelson Lagoon which are the closest to that 9(E) and they've been -- they've participated in those hunts. Some wild --10 use of wild resource areas were mapped for Sand Point 11 residents, again, by the ADF&G Division of Subsistence, and 12 they show some harvest areas for moose in the lifetime of the 13 respondents both in 9(E) and in 9(D).

14 15

And again, Cliff and I talked to some people in the 16 communities to find out about past practices about it. And 17 Paul Gundersen mentioned that two elderly men had hunted 18 moose in Unit 9(E) in the past and actually had lived in 9(E) 19 before they moved to Nelson Lagoon and that's how they 20 established their practice of doing that.

21 22

So in consideration of these historical harvest 23 practices or very low use of moose, but understanding that 24 there had been uses in Unit 9(E) in the past the preliminary 25 conclusion for the C&T request was to modify it. 26 modification is to add Cold Bay to the list of communities 27 that would have a C&T use determination so that the residents 28 of all the communities of Unit 9(D) would have a positive C&T 29 in 9(D).

30 31

The justification for the C&T request is somewhat 32 unorthodox. It doesn't go with our usual way of looking at 33 the C&T request. But if we were just going to be looking at 34 the uses of moose in Unit 9(D), which is the way that C&Ts 35 have generally been looked at on a species by species basis, 36 then moose would not qualify as a subsistence species. 37 Because people just haven't had an opportunity to develop a 38 traditional and customary use of it. But the recommendation 39 for a positive C&T comes, instead from the perspective that 40 subsistence users are opportunistic and that people develop 41 uses for wildlife that -- on the basis of what is there. 42 that people who have not been previously able to harvest 43 moose in these hunting areas are actually familiar with moose 44 and they will use it as it moves into their area. So it's 45 reasonable to assume that as the moose populations grow, that 46 traditional uses will be incorporated into the uses of other 47 species such as caribou.

48 49

So there's -- there have been similar moose 50 migrations elsewhere in the state that moose have migrated

into areas that are previously uninhabited. I gave some examples from Southeast Alaska. But the main point there is that in all of those cases, subsistence users have developed consistent patterns of moose hunting and have incorporated moose into the variety of resources they use.

So I'll be happy to answer any questions before you act on this part of the proposal.

10 MR. SQUARTSOFF: Has there been any study at 11 all as to numbers?

MS. MASON: Of moose?

MR. SQUARTSOFF: Yes.

MS. MASON: Well, yes, there have been part 18 of studies that show a very low number of moose that were 19 harvested and that's on Page 25, you can see the subsistence 20 harvest from Division of Subsistence. Are you talking about 21 the moose population?

MR. SQUARTSOFF: Population numbers?

MS. MASON: Yeah, Robert will address that.

MR. WILLIS: Rick will start.

MR. POETTER: I can give you some latest information, Chris Dau came down and we had some nice whether to get a moose survey done of the upper portion of Unit 9(D). And in essence, we tried to get Vernon Wilson involved in this -- we were trying to get the second plane down there and incorporate caribou surveys and stuff but in essence we weren't able to do that because of the plane -- we couldn't find pilots and then the weather closed in. But anyway, what you're most interested in is is the first day of the survey, and this map shows where he actually got with his flight paths with observer. And these green highlighted circles are the moose spottings that he had. And the first day on the 11th, I think it was, had a total of 42 moose, 35 were adult moose and then there were seven adults with seven calves throughout this area here.

Then the second day I highlighted in yellow here, the 46 sightings they had and it's a total of 59 moose through here, 47 36 of the moose were off by themselves basically and then the 48 10 other moose had 13 calves. So that came to a total of 101 49 moose in this area. And Chris had good snow conditions, they 50 did a lot of coverage of area. He estimated at the most he

only missed 20 percent, so that'd be roughly 120 which would fit into our 100 to 200 guess -- educated guess as to what it was based on sightings, doing other surveys. This was actual survey done for moose and caribou through that area. that's the latest we have on it.

5 7

MR. TUTIAKOFF: Thank you. Questions? 8 Comments? Paul.

9 10

MR. GUNDERSEN: I was looking at where they 11 had spotted the animals, they're usually closer up into the 12 Federal lands a majority of the year. But being it's so cold 13 and everything s this winter's been and as much snow as there 14 is you can see they're down -- down in the low ends where 15 they could really actually get a lot better count if they 16 were up in the valleys. But that was a discussion that 17 Robert and I have had earlier too about the proposal. 18 think that the State's looking at opening a hunt and then 19 we'd put in a proposal for a subsistence hunt for that part 20 of the country on Federal lands. So I think that's going to 21 have to be approached somewhat the same way as we've been 22 looking at the caribou proposal.

23 24

MR. WILLIS: The first thing I wanted to say 25 is the Council has to decide on who has customary and 26 traditional use before we even get into a discussion about 27 establishing a season so that's -- Rachel and I discussed 28 this and decided probably you should vote on that first and 29 decide who, if anybody's going to have C&T and then I'll pick 30 it up and we'll talk about a season and harvest limits.

31 32

MR. TUTIAKOFF: Okay. The Staff 33 recommendation at this time is to modify and establish C&T as 34 determined for moose in 9(D) for residents of Cold Bay, King 35 Cove, Nelson Lagoon, Sand Point and False Pass. 36 modification is including Cold Bay?

37 38

MS. MASON: Yes, that's the only modification 39 to the original proposal.

40 41

MR. EDENSHAW: Mr. Chair.

42 43

MR. TUTIAKOFF: Any comments on that one

44 before we act?

45

46 MR. EDENSHAW: Just for the record, ADF&G 47 comments, they oppose Proposal 29. Moose hunting has been 48 closed in Unit 9 since it was divided into subunits because 49 of a near absence of moose. The Alaska Board of Game has 50 made a negative finding regarding C&T uses in this area. And

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  there was one written public, there has been no legal harvest
  of moose for over 20 years, there is no basis for a positive
  C&T use decision and a population survey is needed.
5
           That concludes the written public comments that the
  office received. And that comment opposed C&T for moose.
7
8
                   MR. TUTIAKOFF:
                                   Okay. We need a motion to
9
  approve the first part as recommended to establish C&T with
10 modifications.
11
12
                   MR. GUNDERSEN: I'll make a motion to
13 support.
14
15
                   MR. TUTIAKOFF: Moved by Paul.
16
17
                   MS. TRUMBLE: Second.
18
19
                   MR. TUTIAKOFF: Seconded. Discussion.
20 Hearing none, all those in favor say aye.
21
22
                   IN UNISON: Aye.
23
24
                   MR. TUTIAKOFF: Those opposed.
25
26
           (No opposing responses)
27
28
                   MR. TUTIAKOFF:
                                  Motion carries. Now, we'll
29 discuss Subpart D, is that the intent here? Is that your
30 intent, Subpart D?
31
32
                   MR. WILLIS: Yes.
33
34
                   MR. TUTIAKOFF: On Page 29 is Subpart D
35 discussion.
36
37
                   MR. WILLIS: As Rick pointed out, we have
38 about 120 total moose in that area. We don't know what the
39 composition of the population is because of the lateness of
40 the count. So we can't say what the bull/cow ratio is, the
41 number of calves. The fact that that group of animals has
42 not been hunted, at least legally for quite a few years or
43 perhaps ever would indicate that there should be a fairly
44 high bull/cow ratio compared to the rest of Unit 9.
45
46
           Our recommendation here is that, yeah, we agree with
47 the State that there's enough moose there to harvest,
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48 probably 10 animals -- 10 bulls out of that group without any

49 problem.

The problem is that the majority of them are on State controlled lands and the Federal lands are pretty far removed from the area. As you can see from the map there, the area outlined in yellow is the Federal land and everything else is under State regulatory jurisdiction.

5 6 7

Our recommendation here would be to oppose a Federal 8 only hunt and try work to work with the State to get a hunt 9 that would be satisfactory to the local communities just as 10 we talked about doing with the caribou. I discussed that 11 with Dick Sellers also back in late November or early 12 December and the possibility of not opening a season until 13 November when -- as with the caribou, all the non-local 14 people had pretty much pulled out and making it -- and that 15 would essentially provide opportunity for locals without 16 competition. And our idea was and I discussed this with Rick 17 and he's agreeable that the Refuge can go around to the 18 communities with the State drawing materials and make sure 19 that everybody gets those in the community, understands how 20 to fill them out and send them in and that would probably 21 result in the local people getting most, if not all of those 22 10 permits under the State regulations.

23 24

So that's what we're proposing at this time to not 25 establish a Federal season which would be limited to the 26 Federal lands only but to go with the State recommendation of 10 animals by drawing permit but to modify the season to make 28 it a winter season and then make sure that the local people 29 all have the materials they need to apply for those permits.

30 31

MR. TUTIAKOFF: Any comments regarding the

32 Subpart D? 33 34

MR. GUNDERSEN: Yeah, I think that's the only 35 way it's going to work.

36 37

MR. TUTIAKOFF: At least that looks like a 38 move to make it happen. If a count is done the following 39 year and shows an increase in Federal properties and 40 accessible, then I think a recommendation from this Board 41 should go forward for a subsistence. But at this time I 42 think it's a good recommendation to work for the State and 43 acquire a subsistence hunt under the State program. That's 44 what they're recommending.

45

MR. GUNDERSEN: Yeah, I believe talking with 47 Bob and the other biologists and stuff, I think we should be 48 able to work something out where the timing of the season 49 will work out favorable both for the communities and the 50 department. And like he pointed out, there really hasn't

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00046
  been any composition counts on this herd so they really don't
  know -- you know, they don't want to take too many animals
  off the bat so that 10 animals is working in your -- that 10
  percent range of the bulls so that should be .....
5
6
                   MR. TUTIAKOFF: A motion to.....
7
8
                   MR. CRATTY: Make a motion to accept -- or
9
  what Robert supported.
10
11
                   MR. WILLIS:
                                Support the Staff
12 recommendation.
13
14
                   MR. CRATTY: Yeah, support the Staff
15 recommendation.
16
17
                   MR. TUTIAKOFF: Support Staff recommendation
18 regarding the Subpart D request?
19
20
                   MR. CRATTY: Uh-huh. (Affirmative)
21
22
                   MR. TUTIAKOFF: Do I hear a second?
23
24
                   MR. GUNDERSEN: (By Hand up)
25
26
                   MR. TUTIAKOFF: Second by Paul. Discussion.
27 Hearing none, all those in favor say aye.
28
29
                   IN UNISON: Aye.
30
31
                   MR. TUTIAKOFF: Those opposed.
32
33
           (No opposing responses)
34
                   MR. TUTIAKOFF: Motion carries.
35
                                                    Thank you.
36 Our next item on the agenda here is -- where are we on the
37 agenda?
38
39
                   COURT REPORTER: 8(A).
40
41
                   MR. TUTIAKOFF: 8(A)?
42
43
                   COURT REPORTER: Yes.
44
45
                   MR. TUTIAKOFF: Izembek National Wildlife
46 Refuge, we have Rick Poetter.
47
48
                   MR. POETTER: Mr. Chairman and respective
49 Council members, I guess -- you know, we've had a chance to
50 meet and talk already but I wanted to just come introduce
```

1 myself. I'm Rick Poetter. I'm the new Refuge manager for Izembek National Wildlife Refuge. I reported there in 3 November of last year and just getting my feet on the ground, 4 getting a feel for what it's like out on the very southern tip of the Peninsula. And, of course, also we administer the 6 Unimak Island area for the Alaska Maritime Refuge and the Pavlof Unit for the Alaska Peninsula Wildlife Refuge.

7 8

5

And of course, you may not know but I worked, from 10 1989 through '96 up on the Alaska Peninsula in Becharof 11 National Wildlife Refuge as the Deputy Project leader, so I 12 do have a little bit of experience on the Peninsula which I 13 think is really giving me a helping hand in understanding, 14 you know, what's going on out there so hopefully I'll be up 15 to speed fairly quickly.

16 17

I moved in '96, late in the year to Hawaii, and just 18 to give you a little bit of history of where I come from and 19 my background. I moved there to take the -- be the Deputy 20 Refuge Supervisor for over 14 refuges in Hawaii and 21 throughout the Pacific Islands. It covered all the way from 22 Guam to American Samoa and including all the main Hawaiian 23 Islands and the Northwest Hawaiian Islands which included out 24 to midway so a pretty extensive area. We had 48 staff 25 members working for us out there. Our primary role out there 26 was dealing with seabirds and endangered species from forest 27 birds to endangered water birds, so pretty nice area to work. 28 Good climate, but my wife and I have moved back to Cold Bay 29 and we're thrilled to be back in Alaska, we missed it. 30 know, Hawaii is nice but -- it's a good place to visit but 31 you don't want to live there.

32 33

So in essence, as I mentioned, my wife and I are in 34 Cold Bay. I have a daughter's that's graduated from the 35 University, she studied two years in Fairbanks and then went 36 to a University in Washington State. And she's working her 37 way for a permanent job some place, her degree's in political 38 science with emphasis in women's study. And my son is a --39 my only other offspring is up at the University of Alaska, 40 Fairbanks. He's studying fisheries management and so some 41 day in the future maybe we'll see him working for the Federal 42 government or the State, we'll see.

43 44

I got 23 years of Federal service time in. I've 45 worked exclusively in wildlife refuges across the country. 46 started in eastern Washington State and moved to Virginia and 47 worked out there, four years on the coast. I worked in North 48 Dakota. Nebraska. Then Alaska, Hawaii and back to Alaska.

49 50

That's just a quick summary of who I am, where I'm

from. Our staff at the present time at the Izembek Wildlife 2 Refuge Complex is myself, the assistant Refuge manager, Ray Portwood, who you met at the last meeting that you had. 4 Wildlife biologist and pilot, Mike Roy. And maintenance 5 worker John Mack, who's been living in the Aleutians for 6 quite some time, Adak and Cold Bay. And an administrative 7 technician, Tracy Schaffer. One of the things that I noticed 8 working on the Alaska Peninsula Refuge was we really lacked 9 for first -- the first few years I was there, a real 10 connection with the villages and the people out there. 11 so we instituted the refuge information technician program 12 and we solicited for hiring of one individual and ended up 13 with so many qualified applicants that we actually selected 14 three, Shirley Kelly, John Knutsen and Orville Lind. 15 value of those folks to the program to provide liaison 16 between the villages and the Refuge, it was phenomenal.

17

18 And so I've gotten permission to institute the same 19 kind of an operation down on our area. So what I'm throwing 20 out is by fall I'd like to hire a local representative, 21 hopefully somebody from King Cove or Nelson Lagoon that would 22 work for us, whether it be year-round or just during the off 23 season from commercial fishing like they do up north. 24 you know, help us with our -- to improve communications 25 between everybody. So if you'd just pass the word around and 26 anybody that has -- you know, that you might find that has an 27 interest, if you'd just have them give me a call. I'm right 28 in the developmental stage of it right now trying to put 29 position descriptions together and come up with, you know, 30 what the salary and all that would be. But in a nutshell, 31 that's sort of what I'm looking for. And I think it's a real 32 good way to do business. And the duties of the individual 33 would be, of course, that would be primary to come to the 34 villages, do house visits, home visits to explain, you know, 35 what we're up to and then solicit feedback and comments as to 36 where we should be heading and doing. Ideally, you know, if 37 we had this person on board, that'd be the individual who'd 38 go out and help people fill out the registration hunt permits 39 and get that going. Those are the key functions of a 40 position like that.

41 42

In addition, we need somebody to go to the schools and help the kids, you know, with the goose calendar contest and various programs like that. Also help run our Frosty Feat Field Camp, which we are going to have again for the second year. We bring in youths throughout the villages and hold basically an environmental camp, you know, go through a lot of -- like water quality studies and invertebrates, fish and the little wildlife and stuff. I wasn't here last year, obviously, for that but I understand it was pretty extensive

and a good program. So hopefully it will be a success again. We requested funding for it again this year and we did get about \$8,000 to fly the kids to the area and put on the program. Fly in instructors, et cetera.

5

I mentioned about the goose calendar contest, which you're probably all aware of so I won't go into details about it. But the changes this year for the students is that the contest is being judged locally first. It used to go state wide and then that was pretty much it. So all the schools, you know, like the village -- kids in King Cove or Cold Bay or Nelson Lagoon would compete against all the villages in western Alaska for this art work and literature contest. Well, this year it's changed because there's been so many entries and stuff that it's gone down to a more of a local level and the judging, we've talked the Aleutians East Borough Council or assembly members into being judges at their next meeting in the next couple weeks. And so that's a really good way to get representation throughout the area.

20 21

But in essence, that's how the contest will be and 22 then we'll have the local winners. And then those winners 23 will go on up into the State arena, so hopefully we'll have a 24 lot of kids from your villages moving on up the line. I know 25 the responses from the teachers has been higher than previous 26 years because it was such a competitive thing before, they 27 just felt like, no, it's hard to compete. So I think it's a 28 big plus for them.

29 30

And I covered the moose and caribou surveys that we 31 tried to do. In essence, I guess I'm just available for any 32 questions that you might have.

33 34

MS. TRUMBLE: Rick, I know you just started 35 working in Cold Bay, but the thing is, I guess, what is the 36 policy or do you know or maybe Bob knows, when during the 37 bird season and the guys are flying around trying to do their 38 studies on how many birds are here or how many birds are 39 there, what is the policy on them flying and buzzing over 40 these birds and over the top of the hunters? That is the 41 largest complaint, I just hear numerous and numerous times, 42 that people I know in King Cove that go over to hunt and then 43 the guys buzzing over them and the birds are flying, you 44 know, I -- I feel if I was a hunter and I'm out to hunt, I 45 don't -- you know, there's got to be some ways of controlling 46 how you're doing that so it doesn't effect the hunters to the 47 point that it does.

48

MR. POETTER: Normally a survey would not 50 repeat an overflight. In other words, there might be one

disturbance and then they go off to another area but they don't repeat flights in the same areas.

MS. TRUMBLE: I mean what you guys are studies. You're flying over these birds and buzzing them, what is the policy? What are you doing?

MR. CRATTY: Trying to scare the birds.

10 MS. TRUMBLE: I know that. That's my 11 thoughts, thank you.

MR. POETTER: Well, we do have to fly low, 14 it's generally around 300 feet to get -- especially if we're 15 doing the ducks then you got to get real low. The geese you 16 can stay a little higher. But normally it's just one pass 17 through an area and you count those birds and then you go to 18 another one. What you're trying to do when you're flying is, 19 obviously, the birds are all flushing, and they're going to 20 be moving as you're flying so you sort of keep an eye as to 21 where they're going to land. And they've got transects that 22 we follow.

MS. TRUMBLE: Yeah, but do you do this on a 25 daily basis, a couple of times a day?

MR. POETTER: Oh, no. No.

MS. TRUMBLE: I mean it's got to be done numerous times in my mind because I just hear this complaint from so many different groups of people to the point they just are totally frustrated. And that is a lot of what some of the reason that people, I know in the community of King Cove, don't like to hunt on the Refuge. Sometimes they feel to the point that -- you know, I've gotten a lot of complaints that they actually feel harassed.

38 And I feel very -- you know, in my mind I don't think 39 that's right.

MR. POETTER: No.

MS. TRUMBLE: I think, you know, I want to go 44 hunt I want to enjoy myself and get what I need for my 45 family. I don't think -- I guess if there is any way you can 46 control some of that so it's not such an unpleasant 47 experience for the people in our community or in any of the 48 other communities. I'd like to see something done about it.

MR. POETTER: Well, I'll sure take a look at

00051 it. I know Pete hunts there. 3 MR. SQUARTSOFF: Yeah, I hunt there at least one week a year, sometimes two. And I usually see a plane 5 maybe only once. 6 7 MS. TRUMBLE: I hear it a lot. 8 9 MR. SQUARTSOFF: Yeah, it might be my timing. 10 11 MS. TRUMBLE: Yeah. 12 13 MR. SQUARTSOFF: I go there pretty earlier so 14 maybe they do more surveys as the birds move in, I don't 15 know. 16 17 MR. POETTER: I'll definitely keep an eye on 18 it this coming season and try to limit that. 19 MR. GUNDERSEN: Yeah, you're speaking about 20 21 that liaison working between the Department and the 22 communities.... 23 24 MR. POETTER: Uh-huh. 25 26 MR. GUNDERSEN:and I know the last 27 couple of years Greg had a pretty high profile when he was 28 working the operations and it seemed to work out real well. 29 He came into the community and he met with the people and 30 started a rapport. People go to understand where he was 31 coming from and he was listening to their needs. So if you 32 could do something like that to establish that type of 33 contact with the communities and the dialogue, it may help 34 clear up some of these problems like Della's just brought up. 35 36 MR. POETTER: Uh-huh. 37 38 MR. GUNDERSEN: But I found that to be real 39 helpful. And in a continuation with a liaison, like you're 40 saying, after the initial contact and everybody knows where 41 you're coming from. 42 43 MR. POETTER: No, don't get me wrong, I 44 wasn't advocating that individual be the only one out there. 45 46 MR. GUNDERSEN: Oh, yeah. 47 48 MR. POETTER: I definitely intend to go..... 49 50 MR. GUNDERSEN: No, I was actually supporting

00052 what you were saying. 3 MR. POETTER: Yeah. 4 5 MR. GUNDERSEN: I believe it's a good idea. 6 7 MR. POETTER: And I apologize, I really 8 wanted to try to get out during this winter season to all the villages and just sit down and let people talk at me and get 10 their impressions and I just haven't had the opportunity to 11 do that yet. I'm still trying to but we'll see. That's a 12 good point. 13 14 MR. TUTIAKOFF: Thank you, Rick. And I'm 15 sure that communication between communities in the Peninsula 16 will increase and I hope it's positively and you work with 17 the advisory groups that are out there, I'm sure you will be. 18 19 MR. POETTER: I'm going to do my best to be 20 at all of your meetings because I think it's important that I 21 come to these. 22 23 MR. TUTIAKOFF: Great. 24 25 MR. POETTER: In fact I was going to law 26 enforcement training and I cancelled it this week so I could 27 be here. 28 29 MR. TUTIAKOFF: Great. Do we have any more 30 questions or concerns? No. Thank you, Rick. 31 32 MR. POETTER: Feel free to stop in or give me 33 a call any time. 34 35 Thanks for being here. MR. TUTIAKOFF: 36 37 Appreciate it, thanks. MR. POETTER: 38 39 MS. TRUMBLE: Thanks. 40 41 MR. GUNDERSEN: Thanks. 42 43 MR. TUTIAKOFF: I think we'll call for a 44 break at this time for five minutes and then we'll switch 45 Chairs and get back into gear again. 46 47 (Note for the record - Ivan Lukin arrived 10:25 a.m.) 48 49 (Note for the record - Chairman Olsen arrived 10:31 a.m.) 50

00053 (Off record - 10:35) 1 2 3 (On record - 10:50) 4 5 MR. TUTIAKOFF: I'm going to turn the Chair 6 over to Mark Olsen, our Chairman. 7 8 CHAIRMAN OLSEN: Thank you, Vince for changing Chairs 9 in the middle of the meeting. 10 11 MR. TUTIAKOFF: We always do that. 12 13 CHAIRMAN OLSEN: Number 1, I apologize here for my 14 absence. I was just packing so many irons that I could 15 hardly pack them up to keep them all warm, but at any rate I 16 did make it here this morning and it looked like things were 17 carried on pretty well here. I thought I'd be an observer 18 but Vince has shuffled me up here to take over. 19 As to the request here it was brought to my attention 20 21 that the adoption of the minutes of the October 14th, '98 22 meeting were not reviewed and adopted. So if we could go 23 back to the minutes, October 14th under Tab Q. 24 25 MR. TUTIAKOFF: I so move. 26 27 MR. SQUARTSOFF: Second. 28 29 CHAIRMAN OLSEN: Moved and seconded. 30 31 MR. TUTIAKOFF: I have a correction or just 32 maybe a correction to the minutes. I had left the meeting 33 prior to old business and appointed Mike Swetzof to sit in my 34 seat as an alternate and I thought it should be noted just 35 for the record. 36 37 MR. GUNDERSEN: Yeah, one other addition 38 there, I was present at that meeting and I don't see my name 39 in the members present or members absent list so what 40 happened? 41 42 CHAIRMAN OLSEN: Well, he's sitting right 43 next to you, the guy you need to talk to about that, Cliff. 44 So we would like to add Paul Gundersen to the members 45 present. And a notation here that Mike sat in for Vince. 46 47 Any other additions, corrections or changes? 48 49 MR. TUTIAKOFF: Call for a question.

00054 CHAIRMAN OLSEN: Question's being called. All those in favor signify by aye. 3 4 IN UNISON: Aye. 5 CHAIRMAN OLSEN: Those opposed by the same. 7 8 (No opposing responses) 9 10 CHAIRMAN OLSEN: Motion carries. Minutes of 11 October 14th adopted. 12 13 Back down to old business, under B, Kodiak National 14 Wildlife Refuge. I understand that Mr. Stovall is not able 15 to be with us this morning? 16 17 MR. TUTIAKOFF: He's on emergency leave and 18 we don't have anybody from the Refuge to make discussion. 19 20 CHAIRMAN OLSEN: Okay. Any questions or 21 anything that we'd like to..... 22 23 MR. TUTIAKOFF: I had none, no, Mr. Chair, 24 unless other members did. 25 26 MR. SQUARTSOFF: No. 27 28 CHAIRMAN OLSEN: Okay, then that takes us to 29 ADF&G. I see we have some folks here from ADF&G, Dave, is 30 there words of wisdom here. 31 32 MR. PROKOPOWICH: I believe all the ADF&G 33 comments here pertain to basically all the game issues. And 34 we were only really prepared, Len Schwarz and myself, is only 35 really prepared for if you had any questions on the status of 36 fish populations or the fish, salmon or herring fisheries. 37 We weren't prepared, from our standpoint, to address any of 38 the game issues. 39 40 CHAIRMAN OLSEN: How should we handle that? 41 Is there any questions or discussions or concerns? 42 43 Ivan Lukin. One, planted fish on MR. LUKIN: 44 the returns haven't been looking that good in the last couple 45 years so I was wondering if you guys could maybe look into 46 that and see what you can do to pick it up for us? 47 48 MR. SCHWARZ: Yeah, you know what we can do, 49 and I just checked in my report here. On the cohos, they've 50 been stocking 163,000 cohos up in Crescent Lake pretty

1 consistent. But you know, that's Kodiak Aquaculture 2 Association who's doing it, that's not the State of Alaska. 3 It's a private corporation and they're doing it free of 4 charge as a community service. I think they also stocked 5 some cohos over at Ouzinkie. And Larry Malloy is the 6 president of that or executive president, I think. And I 7 don't have the figures on the sockeye, but you know what I 8 can do is I'll relay your concerns to Larry and say, hey, you 9 guys haven't noticed the last -- I think it's been two years 10 now that the cohos haven't showed up real good. Dave, did 11 you hear about the sockeye or.....

12 13

MR. PROKOPOWICH: I believe the sockeye has 14 still been fairly productive here in June.

15 16

MR. SQUARTSOFF: Yeah, the sockeye was pretty 17 good last year.

18 19

MR. PROKOPOWICH: But the coho, I think what 20 may have changed on the coho is even though the numbers that 21 they're putting in the lake up here are -- it's been the 22 same, they've been stocking them on smaller fish. So that 23 may -- they must not be getting the survival that they did 24 when they were stocking pretty small -- or a lot healthier 25 fry. I think what they were running into is maybe stocking 26 too many locations. They didn't have no raceways or the 27 capacity to rear the fish longer at Kitoi.

28 29

So that would be something -- I know when I talked to 30 Larry Malloy, the Aquaculture Association president or 31 director, he -- hopefully they'll be working on either 32 reducing the numbers and making them bigger. But we 33 certainly noticed the same thing, what you're talking about, 34 the coho runs here have been -- into the harbor, the last two 35 years have been really pretty weak.

36 37

MR. SQUARTSOFF: Ivan, I have talked to --38 every year I talk to Larry Malloy about it and he -- talk 39 about the numbers and returns and stuff, so I told him 40 there's definitely been a decline in the coho the last two 41 years.

42 43

I don't know what's MR. PROKOPOWICH: 44 happened at Ouzinkie, if they've seen the same similar 45 decline. I haven't heard on the Katmai Creek, how well 46 that's doing.

47 48

MR. SQUARTSOFF: I think that was down, too.

49 50

MR. PROKOPOWICH: I think it ties in with the

00056 size of fry that they're stocking in the lake. 3 MR. SQUARTSOFF: The funny part about it is it seems like some of the natural runs are picking up and 5 these planted ones are declining, so I don't know what the 6 deal is there. 7 8 MR. PROKOPOWICH: Yeah. 9 10 MR. SQUARTSOFF: Maybe they're moving. 11 12 MR. PROKOPOWICH: Well, I think that 13 stocking's helped take a lot of the pressure off Barbara and 14 some of these other smaller systems. Like three and four 15 years ago and the last five years so the escapement life is 16 -- it probably, you know, three and four years ago we've been 17 getting a little bit better escapement than normally and 18 that's been paying off. 19 Hopefully you can get something straightened out 20 21 because that looked like a pretty nice deal to see all these 22 silvers jumping right out your front window. 23 24 MR. SCHWARZ: You know, I could at least ask 25 Larry to prepare a table. I've got a table here but it just 26 shows numbers for cohos. If he could prepare a table for 27 sockeye and for cohos and also the size that they're stocking 28 them at. And on the road system I told you at our last 29 meeting, I really noticed when we drop down to like .4 grams, 30 the survival is almost -- you almost shouldn't even do it. 31 But if you get them up over a gram, they seem like they'll 32 survive good. And since this is mainly a thing that is 33 respecting Port Lions, I mean where should you -- if he could 34 type something up for you guys, where would you like it 35 mailed to, to your City office or to the Council or, you 36 know, just so I -- you know, I can't guarantee Larry will do 37 it for you but I could sure ask him and where would you like 38 the response, you know, so you have something in writing. 39 40 MR. SQUARTSOFF: Both the City and the Tribal 41 offices. 42 43 MR. SCHWARZ: Send it to the City and Tribal 44 office, send it around? 45 46 MR. SQUARTSOFF: Yeah. 47 48 MR. SCHWARZ: Okay. 49 50 CHAIRMAN OLSEN: Is there any other questions

1 or concerns? I have a concern, don't know quite how to go 2 about it. It has to do with the subsistence fishing in the 3 Buskin River area. Difficult, as I understand it, that the 4 State manages inside the markers and it if Federal jurisdiction outside the markers as they are Federal waters.

5 7

Now, the concern I have is that there is basically no 8 regulation for subsistence out there. There is no regulation 9 as far as how close somebody can set their net and this has 10 really become a concern here I was noticing this year. You 11 might get up at 5:00 a.m., to get out there and get a good 12 spot and by noon, there is all kinds of people out there and 13 what can you do if they come out and set their net directly 14 right in front of you? By law? There's nothing in the 15 books. And it's creating a real havoc and I feel that if 16 there isn't some regulations on how to administrate this 17 taking out there that we can have some real potential 18 conflicts.

19

20 I know it's been my intent to put a proposal in to 21 make that area a subsistence area only. I know that there's 22 going to be some flack on it, but I feel that the State has 23 taken the first letter and made sport fishing areas only, 24 where in the past they have harvested subsistence, mainly 25 looking at the Chehofka Cove (ph) and Mill Bay that are close 26 to Kodiak.

27 28

So at this point, I really don't know where to take 29 it. If this should be taken up in front of this Council 30 since I'm under the understanding that the outside -- the 31 markers on this is Federal jurisdiction, inside the markers 32 are State jurisdiction as it's the Buskin Park area.

33 34

The other thing there that I'd like to mention is I 35 don't know how well they keep up on the markers but when the 36 River changes according to our winter storms, I know last 37 spring the mouth of the River and the marker couldn't have 38 been more than a 100 yards maximum, if even that. So there's 39 a concern.

40 41

MR. TUTIAKOFF: When you say, nets, are you 42 saying subsistence and commercial are both in that area?

43 44

CHAIRMAN OLSEN: No, just the subsistence

45 nets. 46

MR. TUTIAKOFF: All subsistence?

47 48 49

CHAIRMAN OLSEN: Yes.

MR. TUTIAKOFF: Then why are you saying that they only make it for a subsistence use only when that's all that's there anyway? I mean there's just too many of them? 5 CHAIRMAN OLSEN: No, there's a lot of sport fishing that occurs there and there's the salmon..... 7 8 MR. TUTIAKOFF: Both? 9 10 CHAIRMAN OLSEN:commercial taking in 11 that area as well. 12 13 MR. TUTIAKOFF: Oh. I'm just trying to 14 understand the situation. 15 16 CHAIRMAN OLSEN: My point is that the 17 subsistence taking, I feel that they have already taken away 18 several subsistence areas, I believe through the sport 19 fishing only areas. And I feel it's crunching down as I can 20 see more and more people are starting to buy nets and boats 21 and of course, Buskin is where they all -- the easiest 22 access. 23 24 MR. TUTIAKOFF: How big an area are you 25 talking about, from what point to what point? 26 27 CHAIRMAN OLSEN: We're probably talking a 28 quarter of a mile area. 29 30 MR. TUTIAKOFF: I think that a proposal can 31 come from this Council recommending a subsistence only 32 between certain times, from whenever the season is that 33 you're recommending, a date to date, Point A to Point B 34 locations. We've done that with areas on the Chain, 35 specifically the Unalaska district, where they're allowed 36 only subsistence fishing between Point A and Point B between 37 this time and that time, between 9:00 a.m., and 6:00 p.m., 38 and after that it's open to sports fishing. 39 40 CHAIRMAN OLSEN: Currently the.... 41 42 MR. TUTIAKOFF: I mean that is being done 43 now. 44 45 CHAIRMAN OLSEN: Currently the time frame is 46 sun up to sun down on the Federal side. The other thing here 47 with Buskin, too, it does have all species of salmon, so in 48 the spring time it's certainly targeted on the reds, which 49 you get incidental catch on kings. The summer doesn't seem 50 to hot and heavy but certainly a lot of vessels come in there

1 to take the humpies if anybody's buying them. And then of 2 course we have the fall coho run which is another one that 3 attracts a lot of people.

5 Yes.

MR. WAGNER: And so how often is.....

COURT REPORTER: Wait a minute.....

MR. WAGNER: Robert Wagner.

13 COURT REPORTER: Thank you. I just need your 14 name for the record.

16 MR. WAGNER: How often is the commercial 17 fishing open in that area?

19 CHAIRMAN OLSEN: I believe it's part of the 20 area opening wide. I see it's mainly looked at during the 21 July -- during the humpy run, a lot of boats -- not a lot of 22 boats but this year there was a lot of humpies in that area 23 and I'm not so concerned about the loss of....

MR. WAGNER: Would it be easier then to maybe 26 move commercial fishing markers a little further out so they 27 wouldn't be so involved with the gillnetters?

CHAIRMAN OLSEN: Excuse me.

MR. PROKOPOWICH: Dave Prokopowich. There's 32 no -- right now, under that northeast district management 33 plan, those commercial fisheries, there's no commercial 34 fishery that occurs in Chiniak Bay before July 6. So there's 35 no directed commercial activity on that sockeye run in the 36 Buskin, it's an early run, it starts by mid to late May and 37 runs mainly through June and early July.

As far as the closed waters, I believe when the 40 Federal subsistence regulations got adopted, they adopted 41 like pretty much the State closures. There was -- that 42 closed waters there at the Buskin was mainly because of the 43 high use because of the population of Kodiak, they had the 44 same cold waters, those are commercial markers even though 45 there wasn't any commercial opening at the time. And I think 46 that applied also to -- that's why I show half the coho -- 47 and those other areas, that was closed areas to commercial 48 fishing and it was like a blanket regulation for Chiniak Bay 49 for -- subsistence fishing had the same closed water

50 boundaries as commercial.

00060 1 MR. TUTIAKOFF: Mr. Chair. 2 3 CHAIRMAN OLSEN: But on the same respect, it did allow sports fishing. I mean I see the sport fishing 5 areas in Chehofka Cove and Mill Bay. 6 7 MR. PROKOPOWICH: Under the current State 8 regulation, yeah, they're open to sport fishing. 9 10 CHAIRMAN OLSEN: Only. No subsistence 11 allowed in those areas as far as I can see it. 12 13 MR. PROKOPOWICH: No. 14 15 CHAIRMAN OLSEN: Okay. Just one second 16 Vince, Al was next here. 17 18 MR. CRATTY: I was just wondering, do you 19 guys realize the problem that's out there with the gillnets 20 and there's nothing you can do about it? 21 22 MR. POETTER: There's -- there's..... 23 24 MR. CRATTY: You don't have jurisdiction over 25 it because of..... 26 27 MR. PROKOPOWICH: Right now, I believe the 28 subsistence regulations have been so -- I mean they've been 29 so liberal, like Mark was getting at, we haven't -- there 30 hasn't even been a minimum distance between gear, and a lot 31 of that had to do with -- it wasn't so much they weren't 32 running into the -- maybe you got a different class of people 33 now out subsistence fishing, they don't have as much respect 34 for somebody's -- you know, maybe it's time for, on certain 35 locations, maybe to have some kind of minimum distance 36 between gear. But on the subsistence, I think it's been so 37 liberal that, you know, you can round-haul with your gill 38 net, you can -- if you go out with another person, sometimes 39 they'll build a trap off the end of somebody else's net. I 40 mean it's a pretty innovative way to -- whatever you can do 41 to get a fish to get stuck in your net. 42 43 But it sounds like it's getting to a point out there 44 it's competitive enough, the fishery at the Buskin, that 45 people come out there and they don't have the respect as 46 somebody else does, a minimum distance, they just go out 47 there and try and cork you and then leave. 48

CHAIRMAN OLSEN: Is it....

49

MR. SQUARTSOFF: Well, would that have to come from the State or Federal if you wanted to make a regulation on the distance between nets?

5

MR. PROKOPOWICH: It can come from either The Federal one would apply to -- because right now 7 it's open for Federal subsistence users on Kodiak. Everybody 8 within the Kodiak Island Borough except for the U.S. Coast 9 Guard Base, that's the exception. And so anyone of those 10 individuals can fish at the Buskin and then it's a 24 hour a 11 day fishery whereas if you're just under a State permit, it's 12 like 6:00 a.m. to 9:00 a.m. But your local Kodiak residents 13 of the island, they get 24 hours a day at the Buskin. 14 there's no -- either way there's no minimum distance between 15 gear.

16 17

CHAIRMAN OLSEN: Whether it's lack of -- like 18 you say -- I just feel it's ignorance, most of them coming 19 out there. They look at the reg books and having no regs as 20 far as addressing that, I don't know, there's so many new 21 user groups coming out there these days, it's quite evident 22 to see that they have not participated in any type of those 23 fisheries before.

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Yes, sir.

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MR. SCHWARZ: One thing I wanted to do is 28 just to, informational purposes, that the Buskin is entirely 29 on Federal land. The State park is there but it's there 30 under lease from the Coast Guard, which is Federal. And the 31 Buskin, I think, can prove to be a very interesting case 32 jurisdictionally because the Buskin is Federal land and 33 therefore, the regulations that the Federal government makes 34 regarding subsistence could apply there. However, it even 35 gets more complicated because it's a military reserve. And I 36 can't give you the in-depth scoop on this but as a military 37 reserve, the Commander has certain rights to actually set 38 hunting and fishing regulations above other entities. So I 39 don't know where that's going to fall out.

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But the Buskin is an interesting case because that The river is on Federal lands. 42 river is on Federal land. 43 All the salt water out there is from the old Navy Reserve. 44 So that's -- that's Federal waters along the base. So the 45 jurisdiction is there, it's not State. I think that's about 46 the only thing I wanted to say.

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48 MS. DETWILER: Is it military land or is it 49 within the Refuge?

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MR. SCHWARZ: It's military.

MS. DETWILER: It is?

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MS. DETWILER: Okay, in that case, the Buskin 8 would not come under Federal subsistence fishing regulations because it's not within a conservation system unit like the 10 Refuge. So the Buskin wouldn't qualify.

MR. SCHWARZ: It's not within the Refuge.

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MR. SCHWARZ: So it wouldn't even though it's 13 Federal land?

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MS. DETWILER: A decision was made back at 16 the beginning of the Federal program that military lands 17 don't qualify for the subsistence priority. So the Buskin 18 would be totally out of the Federal subsistence fishery 19 regulations.

20 21

MR. SCHWARZ: Oh.

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CHAIRMAN OLSEN: I hadn't mentioned but this 24 was one thing that I did go looking for some answers on. 25 basic answer I was given as I explained earlier was that 26 inside the markers is State regulated because it is a 27 government institution, but outside the markers it is Federal 28 regulation. So that kind of -- I would guess the proposal 29 for any regulation, since we fish outside the markers would 30 come from the Federal side.

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MS. DETWILER: But even though the land 33 outside the marker -- the river outside of the markers is not 34 managed by the State, I'm presuming it's managed by the 35 military, so it wouldn't come under Federal regulations. 36 even if you were to submit a proposal to the Federal Board 37 for fisheries regulations, now is not the time to do it. We 38 wouldn't be dealing with fisheries proposals until next year 39 at the earliest -- this meeting next year.

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CHAIRMAN OLSEN: Are you saying -- why 42 wouldn't -- I mean are you taking fisheries like the State, 43 one year and then game on the other?

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MS. DETWILER: We would alternate the 46 proposal cycle for fisheries and wildlife. We'd be taking 47 proposals for fisheries at the March meeting. It's opposite 48 of what we do for fisheries because of the way that fisheries 49 regulations have to take effect at a different time than when 50 the wildlife ones do.

CHAIRMAN OLSEN: My intent was to bring it up just for discussion so when the time does come we know which way we want to move, if at all.

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Yes, Vince, I'm sorry, I know you've been waiving there at me for a while.

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MR. TUTIAKOFF: What you're talking about is an issue that the community or the corporation or the Village 10 of Unalaska had to deal with in regards to the Naval Reserve. 11 We went ahead under the guidelines of ANCSA and ANILCA, the 12 village corporation or tribal government can apply for and 13 receive reserves that are being vacated by the government, 14 mostly the like Navy, Army and Air Force Reserves that are up 15 and down the Aleutians, are being transferred to either the 16 corporation in trust for the community if you don't have an 17 IRA. That's one way you can approach it.

18 19

And in looking at the customary and traditional use determination process, this Board has to determine customary and traditional use prior to doing any kind of restrictions or setting dates. I think that research should be done by this Board in the next couple three months, maybe prior to our next Board meeting, come back from our Staff about how we could prepare a customary and traditional use for the community of Kodiak to take care of the Buskin issue.

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I think that's the way that we should approach it. 29 know there's a lot of issues that goes outside of this Board, 30 goes directly to the Traditional Council possibly of Kodiak, 31 that they have to look at what is available and approach the 32 government on that level. They have a -- both entities have 33 a government-to-government relationship that should be held 34 above this Council. I mean that comes down to us to 35 determine for that community, but in regard to fishing use. 36 So I think that's the way it should be approached. We were 37 successful in our drive to get it out of Unalaska. That very 38 same issue is being taken up in regards to Adak, that issue 39 is being done up there. Of course, Adak is under Fish and 40 Wildlife Aleutian Reserve, but the Navy leased that property 41 and in leasing it they leased the waters around Adak, so 42 we're in that very same issue with them as what you're 43 talking about. So I think that should be investigated 44 further.

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CHAIRMAN OLSEN: Sure. It's been how many 47 years now? At least four to five years since the C&T was 48 passed on the king crab in the then existing waters of 49 Woman's Bay and the Buskin River, so it has been -- it does 50 have a customary and traditional use determination.

00064 MR. TUTIAKOFF: Well, you have a precedence maybe possibly setting -- in the possibility of setting a fishery for -- on your tribal use. 5 CHAIRMAN OLSEN: I believe this C&T is status quo on other species. I'm not sure on that? I know it was 7 found to be on the king crab. 8 9 MS. MASON: Just king crab. 10 11 CHAIRMAN OLSEN: Okay. But it is still a C&T 12 area? 13 14 MS. MASON: Yeah, for king crab. 15 16 MR. TUTIAKOFF: King crab only. That's why 17 I'm saying, you have to, according to the regulations, go 18 species, it says for fish stocks and populations that are 19 managed by any service. 20 21 CHAIRMAN OLSEN: So at any rate this was just 22 an open discussion I wanted to bring out knowing that we're 23 going to be looking at possibly some of these issues here in 24 the near future. 25 26 Yes. 27 28 MR. SCHWARZ: Yeah, this brings several 29 things to mind. One is that the Federal regulations were 30 achieved for the Buskin as far as fishing time goes, for 31 subsistence fishing in Woman's Bay. Under the State regs it 32 was 6:00 in the morning until 9:00 at night. And then the 33 Federal regulations changed it to 24 hours a day. But what 34 you said is that those regulations do not apply in Woman's 35 Bay. So.... 36 37 MS. DETWILER: No, they do apply. And I wish 38 someone from the Refuge were here because then they would be 39 able to say where the delineation of the waters within the 40 Refuge were. 41 42 MR. SCHWARZ: It isn't within the Refuge? 43

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MS. DETWILER: But Woman's Bay is part of the 45 -- is managed by the Refuge, at least for king crab.

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CHAIRMAN OLSEN: And it's Federal public

48 lands? 49

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MS. DETWILER: Uh-huh. (Affirmative)

MR. WILLIS: Actually that's part of the Alaska Maritime Refuge rather than Kodiak.

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MR. SCHWARZ: I guess I'm a little bit 5 confused, in that, the Buskin is on the Coast Guard base. It's a military -- oh, and I see, when you get into the salt water then it changes jurisdictions.

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MS. DETWILER: Right.

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MR. SCHWARZ: Okay, all right, yeah. And the 12 only other thing I wanted to point out, Mr. Chairman, is that 13 as I mentioned at our last meeting we do do the counting in 14 the Buskin to make sure the sockeye get up there and the 15 cohos get up there. And the Sport Fish Division has run that 16 weir since '85 and we get our funding from the sales of sport 17 fishing licenses. And those sales dropped off last year and 18 we got a \$800,000 shortfall in funds so we're not going to be 19 counting sockeye into the Buskin starting next year. So 20 that's up. And I explained it to Jay, my concerns with 21 liberalizing the -- any kind of liberalization of the sockeye 22 harvest at this time because we're barely meeting out 23 escapement objectives. So those are just, I quess, 24 complicating factors.

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Commercial Fisheries Division isn't real plush with 27 money either but they do manage both commercial and 28 subsistence harvest and the major harvest in there is 29 subsistence for sockeye, it's about 5,000 sockeye in a year. 30 And they're going to look into seeing if they can't continue 31 to run that weir to count. But right now, Dave, it's not a 32 for sure thing, is it?

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MR. PROKOPOWICH: No, it's not. I mean we're 35 participating in bail out the shortfall of the State budget 36 this fiscal year coming around and plus are looking at us 37 helping bailing them out the next fiscal year. So it's not a 38 pretty picture for taking on additional projects for us.

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CHAIRMAN OLSEN: That doesn't bring me any 41 great comfort, no weir to count, especially right in the 42 midst of our most urban area of Kodiak.

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44 MR. PROKOPOWICH: It's been a critical 45 component there, that Buskin sockeye run, maintaining that 46 run. That -- without even any directed commercial harvest, 47 just the subsistence net fishery on the outside plus two to 48 3,000 sport harvest out of that river, it's -- you're looking 49 at five to -- or seven to 8,000 reds getting caught off the 50 Buskin every year. And the escapement goal, eight to 13,000.

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MR. SQUARTSOFF: I just wanted to say that 2 that Maritime Refuge covers the Buskin and there's an area 3 down at Sturgeon by Karluk and then Afognak Island. And I do 4 know that Buskin is becoming a problem. I don't fish there 5 myself but other people have told me it's just a rat race out there every morning.

CHAIRMAN OLSEN: You mentioned the numbers, 9 these were the ones recorded under subsistence or a total?

MR. PROKOPOWICH: Those were reported on the 12 State subsistence permits returned to our office. 13

CHAIRMAN OLSEN: Because I have a great 15 concern about the reporting. I mean it's just -- number 1, I 16 have seen absolutely no policing of the area to get counts. 17 I personally know of -- I don't know of anybody that turned 18 theirs in on the subsistence side. So it is a real concern, 19 absolutely, when I see and hear the numbers. And of course 20 what I know as being a participant both in the sport and 21 subsistence fisheries, I look and ask these questions and 22 people just shake their head and walk off like they didn't 23 even hear me when I ask about the counts.

Al.

MR. CRATTY: Yeah, it's a real concern to me 28 because it's a real subsistence issue. I'm wondering if 29 there's any way the Fish and Wildlife Service could take over 30 the count on the -- is there some way we could talk to Jay or 31 something because it is a big subsistence issue in Kodiak.

> It's a resource. CHAIRMAN OLSEN:

MR. CRATTY: Is the State ain't going to do 36 it....

CHAIRMAN OLSEN: I feel it's a real threat to 39 the resource myself.

MR. PROKOPOWICH: On this permit deal, Mr. 42 Chairman, if a person's been an issued a State subsistence 43 permit and they don't return it, we don't automatically 44 reissue another one until the person comes in and then we get 45 their harvest information from them and then issue another 46 permit. If a permit's been returned, they're automatically 47 mailed another one -- an updated one.

49 CHAIRMAN OLSEN: But on the other hand, if 50 I'm fishing Federal waters, I need to have a permit for the

00067 Federal waters. So I mean that's not.... 3 MR. PROKOPOWICH: There's not permit --4 there's.... 5 6 CHAIRMAN OLSEN:State waters. 7 8 MR. PROKOPOWICH:no Federal permit required for subsistence. What the Federal regulations 10 require you to have is a State subsistence permit and then 11 they make allowances to allow you to fish 24 hours a day 12 where the Federal regulations apply. So they tell you to get 13 a State subsistence permit. 14 15 CHAIRMAN OLSEN: So I mean one side of the 16 issue we comply, on the other side we don't. I mean that's 17 kind of a hotcake. 18 19 MR. SQUARTSOFF: It's just a matter of 20 working together, I guess. 21 22 CHAIRMAN OLSEN: Right. Yes, Al. 23 24 MR. CRATTY: Yes, I just wanted to know if I 25 could get an answer on my question? Does Robert know? 26 27 MR. WILLIS: What was..... 28 29 CHAIRMAN OLSEN: We can propose it. 30 31 MR. WILLIS:question again, Al? 32 33 MR. CRATTY: Is there any way, if the State 34 isn't going to be -- because this is such a big subsistence 35 issue in Kodiak, is there any way the Feds Fish and Wildlife 36 Service could start doing the counts on the sockeye? 37 38 MS. DETWILER: We wouldn't start doing any of 39 the counting until after we assumed responsibility for 40 subsistence fisheries management and then the plan is, in 41 general, just to use the existing State processes counting, 42 harvest monitoring, and that process. And then we would only 43 do additional monitoring and counting if -- in order to 44 supplement what the State's already doing if it were 45 necessary just to implement fisheries management. 46 47 So we wouldn't be duplicating anything that the State 48 is doing but we would be supplementing it if we needed to for 49 subsistence uses. So it's a possibility, but you know, you'd

50 have to work it out.

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CHAIRMAN OLSEN: We could request -- I don't 2 know what the formal process would be to do that, but we're 3 not in conflict or you know, taking over where we're not 4 wanted. If it's going to be a vacant issue, I think it's a 5 real high priority, especially for Kodiak that we do have 6 counts on the Buskin, otherwise I feel we're very threatened 7 to lose our subsistence fishing. I mean it's a reality that's been proven. So I certainly.....

MS. DETWILER: The other comment I would make 11 is since it's specific to the Buskin and it looks to me like 12 the Buskin is not within Federal jurisdiction, so the Fish 13 and Wildlife Service wouldn't have any jurisdiction over the 14 fishing that goes on in there.

CHAIRMAN OLSEN: Well, we get the short end 17 of the stick again.

MS. MASON: Mr. Chair, I just wanted to, I 20 think, to ask Sue about addressing this issue that Al brings 21 up, whether or not, once the Federal program assumes 22 jurisdiction, there might be -- it might be just a matter of 23 supplementing the State's funding for such projects so that 24 these projects that the State is unable to do just because 25 there aren't enough funds from sport licensing, that that 26 might be possible with Federal funding.

CHAIRMAN OLSEN: That's what I was hoping to 29 hear that we might have some continuity there where it can be 30 worked together. I just feel, wow, even to miss one year of 31 data at this point is just going to be harmful the human 32 race.

MR. SCHWARZ: Mr. Chairman, my main function 35 to attend these meetings are for information purposes for 36 your Board. So I did want to respond. I put out an annual 37 management report and I can get you a copy of this. This is 38 in draft form, but in the back of it we list the number of 39 permits returned by year, this one goes all the way back to 40 '85 for subsistence. And in '97 -- you can look at each year 41 how many permits come back from the Buskin, in '97 we had 42 329. And as Dave said, if you come to get a permit and you 43 haven't turned your old permit back, you don't get one issued 44 until you turn your old one back. So the permits in '97 45 could even go up a few more. But in '96 there was 423 46 returned, and the year before 437, 500, so it average about 47 in there, about 500 -- 400 permits returned every year.

49 And let's see, I had another thing I wanted to 50 mention besides the permits but I forgot what it was. Oh, it

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1 was on the enforcement. You mentioned about a lack of 2 enforcement and we responded to that last year. Again, we 3 get our money from the sale of sport fishing licenses, so we 4 took \$17,000 and gave it to the State Troopers to beef up 5 their enforcement on sport fisheries. They were out in the 6 Buskin. They were doing checks in the subsistence fishery although that funding wasn't covering that. It covered three 8 undercover float trips down the Karluk. Undercover trips 9 aboard the charter boats. The Crime Bureau people rented a 10 mobile home and went down and spent a week at the Sagshak to 11 see if they could find out any of these -- you know, we get a 12 lot of reports about violations, see if we can uncover any of 13 these. And the total of expenditures of funds was \$17,000 14 last year. And again, we got a budget cut so we're not going 15 to be able to do that this year. But the results in the 16 Kodiak area was that compliance was very high. They didn't 17 find good compli -- they wrote a lot of tickets in Bristol Wrote very few tickets and didn't find any gross 19 violations in the Kodiak area, to sum it up. And the 20 Troopers gave a full report of that at the local advisory 21 committee here about a month or two ago. 22

So again, that's just informational purposes.

CHAIRMAN OLSEN: But as I see it it's still a 26 real unique, like I said, where the subsistence is is 27 considered Federal and on the inside of the markers is State. 28 Certainly, I look at if there's 500 permits and they're each 29 allowed 100 fish, wow. Wow. I think the numbers are 30 considerably higher than reported with that many users. 31 Maybe they do report but I don't think everybody reports the 32 amount fearing that they might be prosecuted.

That's what I noted as participating in it every 35 year. How many years have they counted, had the weir in 36 Buskin?

MR. SCHWARZ: Since '85. We started in '85.

39 And again, you know, I want to keep that weir in there. I've

40 always fought to keep it in there. We will keep it in for

41 cohos. And again, it's where our funding comes from. The

42 Federal government actually gives us our funding -- we get it

43 from two sources, sales of sport fishing licenses and when

44 you buy fishing tackle at the store, there's a tax, it goes

45 into the Federal government, the Federal government says

46 okay, the United States generated so many tax dollars on the

47 sales of sport fishing gear and we're going to give Alaska X

48 amount of money. But when they give it to us it's got

49 restrictions on it. You must use this money to benefit sport

50 fishermen, because it's a tax on them. So you know, when we

do our projects, we have to justify what we're doing. And the coho fishery in the Buskin, the sport fishery is the major harvester there so we're going to keep the coho weir in there but the sockeye weir is going to go. Because operating that doesn't directly benefit sport fishermen. We've done it since '85 and we've never had to issue an emergency restriction in season.

Other words, subsistence is the last to go -- if we are not permitted for some reason to harvest outside the Buskin for subsistence for whatever reason, wouldn't then that automatically close the Buskin for sport fishing?

MR. SCHWARZ: Correct. And like I mentioned, 18 since 1985, we've had the weir in place and there has been no 19 restrictions. And we've managed to meet our minimum 20 escapement goals.

CHAIRMAN OLSEN: And of course, when I say 23 management and policing, it's kind of difficult when -- 24 there's no regulation on subsistence other than count and 25 that's not even really -- you know, if you fill your permit 26 of 25, you can go up and request another 25. So here, again, 27 I don't know where that takes us.

Excuse me, Al, please go ahead.

MR. CRATTY: You don't have that much in 32 sport effort on the sockeyes but you have a lot of 33 subsistence effort?

35 MR. SCHWARZ: Well, we do have some sport 36 effort, like Dave said, it's about -- we got a fairly good 37 harvest. That's why I wanted to keep the weir in, I didn't 38 want to lose it.

MR. CRATTY: Yeah, that's.....

MR. SCHWARZ: But we get about 2,000 sockeye 43 harvested, 1,500 to 2,000 sockeye out of the Buskin. The 44 subsistence harvest is four or 5,000, so it is the major 45 harvester.

MR. CRATTY: Uh-huh.

MR. SCHWARZ: When you talk about coho it 50 flip-flops. There is only about a thousand cohos taken

00071 subsistence but the sport harvest is two or 3,000. 3 MR. CRATTY: Well, what I'm trying to say is if the subsistence harvest is greater and it's in Federal 5 jurisdiction, I don't see why they can't go and make sure we're getting enough fish up there to support the 7 subsistence. 8 CHAIRMAN OLSEN: Well, I don't like it but I 10 hear what he's saying. 11 12 MR. SCHWARZ: Mr. Chairman, I don't 13 understand the question. 14 15 MR. CRATTY: Well, you're saying you're 16 pulling the weir out because of the fact that the sport 17 fishermen aren't there but then you look at it, it was more 18 of the subsistence use, and where the subsistence use is in 19 Federal jurisdiction outside of your markers. So I don't 20 understand why they don't step in and support you guys to 21 keep the count going so we can keep track of the sockeye that 22 are going up there so we don't dwindle it to nothing. 23 24 MR. SQUARTSOFF: He just said that they have 25 been reaching their minimum escapement goals every year since 26 '85. 27 28 MR. CRATTY: Yeah, but they're going to guit. 29 They're going to quit counting. 30 31 MR. SQUARTSOFF: Oh. 32 33 CHAIRMAN OLSEN: Okay. The weir, now, is 34 this the weir down by the bridge or the weir up at the lake? 35 36 MR. PROKOPOWICH: At the lake. 37 38 The sockeye one is at the lake. MR. SCHWARZ: 39 40 CHAIRMAN OLSEN: Right. 41 42 MR. SCHWARZ: Then we moved it down to the 43 bridge for cohos. 44 45 CHAIRMAN OLSEN: Right. So your sockeye 46 count is only what makes it to the lake. 47 48 MR. SCHWARZ: Nods head yes. 49 50 CHAIRMAN OLSEN: Right. I quess I would ask

the question, what kind of funding in dollars amounts does it take to operate that weir for the red count?

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MR. SCHWARZ: It takes about \$30,000 if you hire three guys and run it, you know, for the whole sockeye run. Now, what Commercial Fisheries is going to try to do is go on a real reduced budget and just hire one person and try 8 to use people from the office to go out there and -- but it cost our budget \$30,000 a year to run it just for sockeye.

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CHAIRMAN OLSEN: How could we -- is there any 12 way that we can request -- make a request for funding for the 13 State to continue the red weir?

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MR. EDENSHAW: Mr. Chair, I just had a 16 comment in regards to Len's -- you know, last year I went up 17 to Ugashik Narrows and there the State was going to stop 18 doing the surveys up there but the Refuge up there kicked in 19 the money to continue that for the year. And it was only 20 because it was going to benefit -- the Refuge was going to 21 get some additional data for use within the Refuge, how many 22 people were coming out there, how many days they were 23 spending out there. So you can certainly submit, you know, 24 from the Council to Jay on the Refuge, but I'm certain if he 25 were to take that into consideration, you know, if it would 26 benefit the Refuge in terms of dollars that, you know, if he 27 were to kick in -- is there any benefit to the Refuge?

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MR. CRATTY: There's a benefit.....

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MR. EDENSHAW: And last year when I was out 32 in Ugashik out on the Peninsula, there was a direct benefit 33 for the Refuge because the State had been doing the surveys 34 for the last four or five years and they were going to 35 develop a report because grayling was -- I guess the State 36 record for grayling had been taken out of the Narrows out 37 there. So they wanted to see if the population was coming 38 back up and it was on Refuge land so there was a direct 39 benefit to the Refuge. So I'm certain if Jay were to 40 consider such a proposal he would certainly want something 41 that would benefit the Refuge.

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And I'm not familiar....

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CHAIRMAN OLSEN: Well, it certainly is.....

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47 MR. EDENSHAW: And I'm not familiar with the 48 Buskin, you know, where the weir is and if that's near or on 49 Refuge lands.

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CHAIRMAN OLSEN: I don't know. It just seems to me it certainly is a good cause and the Buskin, like you say is one of the strong points of Kodiak in the fisheries, in sport and subsistence.

Yes, Vince.

MR. TUTIAKOFF: Well, we can talk on and on 9 about how we're going to deal with this but I think as an 10 advisory council we need to make a proposal or recommendation 11 to move ahead with the study of the Buskin for subsistence 12 use within the community of Kodiak. And I think we're 13 discussing a lot of State rules and regulations that effect 14 the outer marker that you're talking about. But under the 15 guidelines that we have in the Federal -- under our new 16 regulations here it says that we can institute and request 17 proposals for closure to only subsistence users. And if that 18 kicks in, all these other issues, that's where we should go 19 at this point in, institute a C&T for the Buskin River for 20 subsistence use only.

And I think that would kick in all these other issues 23 that you've thought of. And it would activate the Fish and 24 Wildlife -- Alaska Department of Fish and Wildlife to be 25 active in the proposal one way or the other.

CHAIRMAN OLSEN: Sue.

MS. DETWILER: I suspect that the Board would 30 say, it's not going to deal with subsistence fishing on the 31 Buskin River because it's not within the Federal Subsistence 32 Program's jurisdiction.

MS. TRUMBLE: State waters?

MS. DETWILER: It may be managed by the 37 Federal government but the arm that manages it is the 38 military and they're not subject to Federal subsistence 39 regulations.

CHAIRMAN OLSEN: They only manage in the 42 fresh waters at this point?

44 MR. TUTIAKOFF: Right. And I'm saying on the 45 outer markers only. 46

MS. DETWILER: Yeah.

48 49 CHAIRMAN OLSEN: These are Federal waters and 50 that's how we got C&T for crab. I mean if it wasn't Federal

00074 1 waters I don't think we would have ever had..... 3 MS. DETWILER: Yeah. 4 5 CHAIRMAN OLSEN:been able to get passed 6 through for king crab. 7 8 MR. TUTIAKOFF: But the only way we're going 9 to find out, Mr. Chairman, is if we go ahead and make that 10 determination on the outer markers and determine C&T for 11 subsistence fishing on the outer markers of the Buskin River 12 and see where it goes from there. 13 14 I mean we can sit here and argue between our own 15 Staff and Fish and Game about what is the realities of the 16 whole thing and who has control, I still believe that once 17 this is instituted, if the village of that community takes on 18 an action to take over that Reserve, then we then will be the 19 controlling governing body for that area, and that's where we 20 should be headed. 21 22 CHAIRMAN OLSEN: Certainly I'm only, like I 23 said, had this open for discussion to hear different points. 24 But anyway, that proposal cannot be made until when? 25 26 MR. TUTIAKOFF: Next year. But I think the 27 action should start now. 28 29 CHAIRMAN OLSEN: I believe so, too. 30 Especially hearing we're not going to have a weir. 31 32 MR. CRATTY: Well, Mr. Chair, I make a motion 33 to write a letter to Mr. Bellinger to see if we can get the 34 funding to work the weir. 35 CHAIRMAN OLSEN: Is that in line with your 37 thoughts or were you considering a proposal to just..... 38 39 MR. TUTIAKOFF: Well, that would take care of 40 your weir issue. 41 42 CHAIRMAN OLSEN:to -- just for 43 subsistence? 44 45 MR. CRATTY: For subsistence -- yeah. 46 47 MR. TUTIAKOFF: This would take care of your 48 weir issue but it doesn't address your subsistence only 49 gillnetting or fishing off the -- in the outer markers, that

50 has to -- I think that has to come as a separate issue.

00075 CHAIRMAN OLSEN: Right. I feel if that proposal was in then as you mentioned, the others would fall in line, wherever it may go. 5 MR. TUTIAKOFF: Uh-huh. 7 CHAIRMAN OLSEN: There is a.... 8 9 MR. TUTIAKOFF: I second the motion. 10 11 CHAIRMAN OLSEN: Second. 12 13 MR. TUTIAKOFF: Request funding from our --14 what is that? 15 16 MR. CRATTY: The Kodiak Refuge. 17 18 MR. TUTIAKOFF: Kodiak Refuge. 19 20 MR. CRATTY: Mr. Jay Bellinger. 21 22 MR. TUTIAKOFF: For subsidizing a count on 23 the sockeye. 24 25 CHAIRMAN OLSEN: Yes, as sockeye as a major 26 resource for subsistence use in Kodiak. 27 28 MR. CRATTY: And corresponding with the 29 State. 30 31 MR. TUTIAKOFF: Question. 32 33 CHAIRMAN OLSEN: Question's being called. 34 All those in favor signify by aye. 35 36 IN UNISON: Aye. 37 38 CHAIRMAN OLSEN: Those opposed by the same. 39 40 (No opposing responses) 41 42 CHAIRMAN OLSEN: Motion carries. At this 43 time do we want to also put a proposal in for subsistence on 44 the Buskin? 45 46 MR. TUTIAKOFF: I think I'll make a motion to 47 research with Staff the possibility of a C&T within the 48 Buskin area on the outer markers and ask them to report that 49 defines our position of where we can and cannot make a C&T 50 determination for next years planning. We should have

00076 something by our next fall meeting. 3 MR. CRATTY: Second. 4 5 CHAIRMAN OLSEN: Moved and seconded. Anymore 6 discussion? 7 8 MR. TUTIAKOFF: Question. 9 10 CHAIRMAN OLSEN: Question's been called. All 11 those in favor signify by aye. 12 13 IN UNISON: Aye. 14 15 CHAIRMAN OLSEN: Those opposed by the same. 16 17 (No opposing responses) 18 19 CHAIRMAN OLSEN: Motion carries. 20 21 MR. TUTIAKOFF: The reason for that motion 22 for clarification for you, it's to investigate the 23 possibilities that we may outstepping our bounds and also 24 with Fish and Game, and actually find out who has the 25 regulatory rights outside the markers. Right now it's 26 assumed the State is issuing permits and we're doing it under 27 the Federal program, but.... 28 29 CHAIRMAN OLSEN: Right. Because once we 30 understand that, I guess we'd know where to start making 31 proposals for the regulation of the fisheries. 32 33 MR. TUTIAKOFF: For subsistence for the 34 community of Kodiak only. 35 36 CHAIRMAN OLSEN: Whether we take it to the 37 State Advisory proposals or whether we do both, I don't know 38 -- we don't know for sure. 39 40 Okay. Nothing else here under ADF&G? Hearing none, 41 I guess we can go on an update on Federal Subsistence 42 Fisheries Management under Tab T, and Sue has got the 43 privilege to give us an update. 44 45 I think I made a lot of the MS. DETWILER: 46 points I was going to make in my prepared presentation 47 already throughout the course of our earlier conversation. 48 But I would refer you to Tab T, it has a variety of 49 background materials on fisheries. And the first page is the 50 update on fisheries implementation.

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And what's going on now is I'm sure most people know 2 that we're preparing to expand our jurisdiction into 3 navigable waters within conservation system units for 4 fisheries management. In other words, we're preparing to extend our jurisdiction to subsistence fisheries in navigable 6 waters within the refuges, parks, et cetera. It's a result of the Katie John decision in 1995 where the court said we had to expand our jurisdiction.

Since 1995 Congress has prohibited us from complying 11 with the Katie John decision through a series of moratoria. 12 The Congress imposed a moratorium on us this year in the 13 Appropriations Bill, but this moratorium has a little bit 14 stronger incentive for the State to resume subsistence 15 management in two ways. One, is that it provides for phased 16 in Federal implementation of subsistence fisheries management 17 by October the 1st if the State doesn't comply and it also 18 provides funding, which has never been provided for before 19 for subsistence fisheries management. If the State is able 20 to -- if the State comes up -- if the State Legislator 21 approves a Constitutional amendment that would allow the 22 State to provide for the rural preference that's provided for 23 in Title VIII before October the 1st, then the State will get 24 the funding, it's a total of \$11 million. If they can't come 25 up with that Constitutional amendment, then the Federal 26 agencies will get the funding for subsistence management and 27 they'll actually start implementing subsistence fisheries at 28 the first of the fiscal year which is October 1st of this 29 year.

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So towards that end, we published the Final Rule in 32 January of this year and that Final Rule is pretty much the 33 same as the proposed rule that you have all seen at previous 34 meetings. It basically explains where the waters are that we 35 would be expanding jurisdiction. It addresses a couple of 36 petitions aside from the Katie John decision that were 37 submitted by subsistence users. It includes -- one of those 38 petitions asks for the Board to exercise jurisdiction over 39 lands that have been selected by the State and Native 40 corporations but not yet conveyed to those -- to either the 41 State or the Native corporations, so selected lands within 42 conservation system units would be included in this expanded 43 jurisdiction. And then the other petition which is affirmed 44 in the regulations, acknowledges the Secretary's authority to 45 assert jurisdiction off of -- on activity -- hunting and 46 fishing and trapping off of Federal lands if those activities 47 are causing a failure of subsistence -- of providing the 48 subsistence priority on Federal public lands.

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So those are the main changes that the Final Rule

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will have in it that would become effective in October.

And as was mentioned earlier this morning, our Final 4 Rule pretty much incorporates the existing State subsistence fishing regulations as well as all of their C&T determinations. In your book there's a copy of the Final Rule in its entirety that has the provisions for subsistence fisheries in it.

And as I mentioned earlier, we won't be doing Federal 11 subsistence fisheries management that's totally separate from 12 the State. We're going to be depending on the State quite 13 heavily with their existing processes and their harvest 14 monitoring and information gathering processes. 15 been working with the State to coordinate with them, both on 16 the Staff level as well as the policy level, the Board's 17 level. Our Federal Subsistence Board members and 18 representatives from the Department of Fish and Game and a 19 couple members of the Board of Fish have met one time already 20 to discuss some of the policy issues at the State wide level 21 that are problems with dual management. And then we have 22 continuing discussions with the State at the technical level 23 to kind of mesh our processes with theirs.

Section D on the update in your book has to with 26 pending litigation. There's one suit that's listed on that 27 update and that has to do with the suit that was filed on 28 behalf of the State Legislature by the Legislative Council 29 which basically challenges the constitutionality of Title 30 VIII. The case was dismissed but it's been appealed so we're 31 expecting a decision on that case sometime this summer.

And in terms of what happens next, the regulations 34 are already out. We need to develop the organizational 35 structure to handle subsistence fisheries. We need to hire 36 Staff. We'll continue working with the State to develop a 37 cooperative management strategy. There's some unresolved 38 issues like customary trade on a region by region basis. We 39 need to develop the regulatory process for submitting and 40 reviewing proposals. And then we have a sticky issue with 41 the Yukon River which covers three Regional Council regions 42 and so we'll need to figure out how to coordinate management 43 in that entire drainage.

45 And then finally on the update sheet is just a note 46 at the bottom that says, we'll be planning on identifying 47 cooperative management opportunities for the Native 48 corporations or the tribal organizations to help us collect 49 the information that we need in order to manage subsistence 50 fisheries. So that's the update.

MR. TUTIAKOFF: I have a question. The first, there's one million dollars to be appropriated to the Regional Council or State Council, and then on October 10th, they're going to institute \$10 million to be allocated to the Subsistence Fisheries Board. My concern is that one of the recommendations here is to identify regional groups....

MS. DETWILER: Um.

MR. TUTIAKOFF:how are they going to 11 subsidize or get all these proposals together that they're 12 going to be -- especially with this last one regarding the 13 water shed on the Yukon River and three Advisory Boards? You 14 can't get them to agree now, even on the State level, how are 15 we going to structure it so that \$10 million which is going 16 to be allocated to 10 different regions, it's crazy. I don't 17 understand it.

MS. DETWILER: There's a lot to be worked out 20 yet. The \$11 million total was what Congress appropriated to 21 expand fisheries jurisdiction. That \$11 million goes to the 22 Secretaries of Interior and Agriculture. The State will get 23 one million -- no, the Federal agencies will get one million 24 of that if the State doesn't act by the 1st of June, and 25 we'll use that to begin preparing for management, it won't go 26 directly to the Councils. If the State continues to not act 27 by September the 30th of this year, the Secretaries will get 28 the remaining 10 million and they'll have to figure out how 29 that's going to be allocated in terms of staffing, in terms 30 of additional research to be done. And part of that will 31 include the harvest collected and cooperative agreements and 32 that sort of thing.

MR. TUTIAKOFF: Thank you.

36 CHAIRMAN OLSEN: Last week I had the
37 opportunity to talk to Alan Astiman, Legislator in Juneau on
38 the hotline, local information radio show here in Kodiak.
39 And this response at this time he cannot see that it's going
40 to happen through Legislation this year to prevent a Federal
41 takeover. So I mean anything can change but certainly I hope
42 that the Secretary is going to honor his word this time and
43 not give anymore extensions so we know where we're at.

MR. TUTIAKOFF: So Mr. Chair, are we saying 46 that we're not going to develop an organizational structure 47 until October 1st?

MS. DETWILER: The develop an organizational structure has to do with the agencies and the current

organization. Right now we're geared primarily for wildlife management. We don't have fisheries biologists and so what that means is we need to figure out how, in our processes, we're going to incorporate the processes that we need for fisheries management.

But in terms of the Regional Councils, pretty much what we heard was that the Councils did not want to make any changes in light of fisheries management. They were posed with the question, do we need additional Regional Councils to 11 deal specifically with fisheries or are the existing Regional Councils sufficient to handle both, wildlife and fisheries? And the consensus of the Councils seemed to be that leave things as they are right now and see how things work out and then make whatever changes need to be made after we see how things work out.

MS. MASON: Mr. Chairman.

CHAIRMAN OLSEN: Rachel.

MS. MASON: I'm not sure if I understood
Vince's question but it sounded like you were asking whether
this wasn't going to start happening until October 1st? But
understand it, it would be starting June 1st, many of
these steps would stop having, developing organizational
structure.

MR. TUTIAKOFF: Well, my concern is that all 30 these agencies involved, the Federal and State are going to 31 make decisions that effect the Regional Councils or Regional 32 Advisory Boards before we can institute a plan of management 33 within regions. And they'll look across the board, number 1, 34 we're going to select and do all of the Fish and Game rules 35 and regulations with the priority of -- with or without the 36 priority of subsistence. And that's my concern, is that 37 they're going to set up legislation that we have to fight for 38 another five or 10 more years just to get our own agencies 39 that they've appointed to confirm the fact that there is 40 subsistence priority within our region. Because we're 41 bringing in the very same people that are opposing our right 42 to subsist to manage it for us. That's my concern.

I don't know how to get around it. I've had a lot of 45 discussions with people in communities from Nikolski all the 46 way up through the Chain, and they're afraid that the very 47 same people that are opposing our rural preference for 48 subsistence are going to be the ones that are going to be 49 advising us on how we should be doing it. That's crazy. I 50 mean this is what this is saying right here. That these

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Federal agencies and the State agencies are going to come together with this plan. I mean, no way, I don't think it's 3 possible. We're going to be fighting for another five to 10 4 more years just with our own make up board that they're 5 putting together. We have no input into it is what they're saying.

> CHAIRMAN OLSEN: Ivan.

10 MR. LUKIN: Yeah, I've been thinking about 11 this here, you know, I think what it's probably going to boil 12 down to here to me, which makes sense, would be to -- where 13 this money ends up here. We have some key issues that were 14 brought up here this morning, weirs on the Buskin River. 15 Well, there's a problem -- the reason the State's closing 16 down their count is finances. So we need to come to some 17 kind of agreements where we can take some of this funding and 18 set it aside for things like -- things that we feel are 19 important, like the counts. 20

CHAIRMAN OLSEN: Certainly as it is now, the 22 Councils were designed to have a meaningful role. But who 23 has meaningful role defined, that's where my question comes 24 in, as it pertains to Vince's question as well. We have made 25 other motions to try to feel comfortable with the process 26 which hasn't got any attention seriously yet. So absolutely, 27 it is a question of mine, meaningful role, where do our 28 limits start and stop?

MS. DETWILER: I have a couple of comments. 31 And one is that a lot of this money is going to be going 32 towards the Regional Councils for more meetings, for more 33 Staff support.

> CHAIRMAN OLSEN: Uh-huh.

37 MS. DETWILER: You know, Councils are pretty 38 expensive, it cost a lot of money to have these meetings. 39 that's where some of it's going to be going. And in terms of 40 meaningful role, the Board has to show the Councils a great 41 deal of deference when you guys make recommendations. 42 can make recommendations on anything that you want and if 43 there is specific projects that you want done, it's to your 44 advantage to send those to the Board. I think it's 45 unfortunate that the issue came up this morning on fisheries 46 that aren't on Federal public lands because that gives the 47 wrong impression that the Board's not going to listen to your 48 subsistence concerns, it's simply that the Board does not 49 have jurisdiction over those inland waters that are outside 50 of the Refuge.

CHAIRMAN OLSEN: But I also feel the only way that there can be a meaningful role is to have a government-to-government relationship to which it is not established.

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MS. DETWILER: The Councils -- the tribe's relationship to the government is separate from the Council's relationship to the government.

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9 CHAIRMAN OLSEN: Is there anymore questions 10 or discussions while we have Sue here? So everybody's ready?

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MS. TRUMBLE: I think an example this morning 13 is not going to be the only issue that's going to come out in 14 all this. I think we have to really be careful how we -- 15 there's a lot of issues out there that, I think, are even 16 going to pit us against each other on some things, and I just 17 hate the thought of it to be honest with you.

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CHAIRMAN OLSEN: I notice the Council.....

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MR. GUNDERSEN: Yeah, I think there's a lot 22 of things that will come to odds in trying to figuring out 23 what types of vehicles is going to be best suited to use to 24 implement some of these things, and especially when you get 25 into the fisheries and then all the different agencies, 26 departments. Even just the geography, the different portions 27 of the state and how it's all going to be intertwined through 28 subsistence use. And it's in the politics, the history, and 29 the whole background of it.

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As Vince pointed out earlier, a million dollars -- 32 wouldn't even get the first caucus together or not to 33 implement any programs or anything. It's just mind boggling 34 thinking of how this is going -- what it's going to take to 35 implement this whole thing in my mind.

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CHAIRMAN OLSEN: Al.

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MR. CRATTY: Well, I think dual management 40 could be worked out. The State's got a lot of knowledge and 41 the Feds don't. I think we could learn a lot from them. I 42 think the State's got to look a lot more towards subsistence, 43 that's why we're here. That's all I wanted to say.

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MR. SQUARTSOFF: I just feel that.....

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MS. TRUMBLE: Subsistence and survival are

48 the same word.

CHAIRMAN OLSEN: Pete.

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MR. SQUARTSOFF: Yeah, I just feel the State has done wonderful management as far as fisheries on Kodiak. I can't speak for other areas but I think Kodiak has done very, very well.

CHAIRMAN OLSEN: On the fin fisheries?

MR. SQUARTSOFF: On salmon, right.

CHAIRMAN OLSEN: Yeah.

MS. TRUMBLE: And I think that covers our 13 pretty well, the majority of our area, too. We have some 14 major concerns in our area and we all know why. We kind of 15 joked a little bit about it the other morning at breakfast, 16 but most of it's a -- it's a political ball game. And 17 unfortunately, somebody's got to get hurt in the process.

MS. DETWILER: I guess I would like to 20 clarify, too, that the idea is not to totally usurp the 21 State's -- what the State is doing. If you people are happy 22 with the subsistence priority for fish and shellfish under 23 the existing State regulations which we have adopted, then 24 there won't be any need to submit any other proposals. So 25 the idea is to simply make sure that your subsistence needs 26 are met within the boundaries of those conservation units.

MR. GUNDERSEN: Well, I can tell you there's 29 a lot of -- there's never been any subsistence findings for 30 all the communities I know of until just recently, until we 31 started doing these C&T findings through this Regional Board.

33 MS. TRUMBLE: All of our subsistence 34 basically have been through the -- I mean we've done it 35 through the State process, you know.

37 CHAIRMAN OLSEN: Certainly I know the cycle
38 of the resource has got to come into play. I agree, the
39 Department has done a good job on the fin fish but has really
40 done horrible in the excel-skeleton fisheries. To which we
41 are finding now, as the circle goes, what resource uses the
42 excel-skeletons since we don't use them, certainly we got our
43 otters. Now, we are in a game here with the sea lions.
44 That's taken a great effect. Who is in charge of the sea
45 lions versus State management versus Federal? It's got a
46 real twist to it there because I feel that we are on the edge
47 of ramifications just due to the sea lions. Being specific,
48 I asked questions and heard a very outstanding number of sea
49 lions that were killed during the survey just to see what
50 they consisted of. What they ate and what, you know, how fat

they were and how their reproduction systems worked, when you compare that along with the incidental take with the draggers and incidental longlining, we got a big impact coming our way.

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I guess if there's nothing else for Sue, we can call 7 for a lunch break at this time.

(Off record - 12:07 p.m.)

(On record - 12:40 p.m.)

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CHAIRMAN OLSEN: Okay, I guess we'll 14 reconvene here since it's taken longer to setup for lunch 15 than anticipated. Go ahead Rachel.

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MS. MASON: Thank you, Mr. Chairman. This is 18 the report of the C&T working group. And in your book under 19 Tab T, toward the end, it says that this report is in the 20 final stage of review by Chairman Mitch Demientieff and 21 copies of the final version will be provided to the Regional 22 Council members. Unfortunately that isn't true, but I will 23 tell you what the current status is of the working group and 24 what happened at the last meeting as well as what was 25 presented at that meeting.

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The final meeting of the working group took place on 28 November 18th, 1998. And at that time, Mitch wasn't able to 29 make it to that meeting and Fred Armstrong chaired it in his 30 stead, and so there was general unwillingness to go ahead and 31 implement anything without Mitch's approval. So what 32 transpired at that meeting was that the -- what had happened 33 at the Regional Council meetings was presented. And I'll 34 just go over that briefly with you. Nine out of the 10 35 Councils wanted to keep some form of C&Ts. And the answer --36 the question was not answered specifically by all the 37 Councils. In other words, for example, this Council didn't 38 vote on the issue but everybody that was there assented --39 consented to the idea of a combined approach of modifying the 40 eight factors and Regional Council recommendation.

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42 About three of the Councils straightforwardly wanted 43 to keep the eight factors on the C&T, they didn't want any 44 changes to it. Western Interior and Kodiak Aleutians 45 supported a modified form of the eight factors. And actually 46 the Southeast Council did, too, but they were more interested 47 in the idea of a Council recommendation. And that's what 48 also the North Slope, Northwest, Seward Peninsula and 49 Southeast voted to have the approach of Council 50 recommendation to C&Ts.

And there were some common themes that came out in the discussions with the Regional Councils at the fall meetings. A number of the Councils supported the idea of traditional knowledge being included in making the decisions. And they wanted this used, not only what came out at Council meetings, but also they wanted traditional knowledge incorporated into the analysis of C&Ts. Another idea that came out was that rather than going species by species and doing it for one individual species at a time, that there should be, in order to acknowledge the way subsistence uses occur, there should be a number of species considered together within a traditional use area. And finally the importance of Council recommendations was brought up several times among the different Councils.

And then some other things that came up was when to 17 do C&T. At least one Council, the Western Interior Council 18 voted to only do C&Ts when there was a biological shortage. 19 Another thing that was discussed was whether C&Ts should be 20 done as they were needed, like if they came up in terms of as 21 a request or whether they should be done in advance of any 22 biological problems occurring or conflicts between users.

And another issue that came up during these
discussions was what to do if there were proposals that
overlap between regions and the Councils had different
approaches in dealing with C&T, like whose approach to C&T
would be taken. And there was never really any resolution to
that, but some of the Councils that supported the Council
recommendation option were concerned about that.

So this was presented at the working group meeting.

33 However, the working group was unable to really develop an

34 approach to what they would like to do. There was a lot of

35 discussion at that meeting, just on the basic question of,

36 why do we have C&T at all? and as a result of these Council

37 recommendations no change is envisioned -- no major change is

38 envisioned at this point given that nine of the 10 Councils

39 do want to keep some form of C&T. But Mitch has reviewed the

40 results of that working group and his caution is that, at

41 this point we don't do anything rash in making any major

42 changes to the way analysis takes place. We will continue

43 operating and there -- and especially as we don't know what's

44 going to be happening with fisheries, we don't want to make a

45 major change in the C&T approach at this critical juncture.

So I'll leave it at that and see if there's any 48 questions or comments on it. Yes.

CHAIRMAN OLSEN: I do have a problem with the

00086 biological scenario of C&T only for the simple fact is by the time you can identify a shortage it's already too late. 3 4 5 6 7 8 suffering.

MS. MASON: Right.

CHAIRMAN OLSEN: That we identified a shortage in the king crab 15 years ago and it is still

> MS. MASON: Uh-huh.

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CHAIRMAN OLSEN: I feel that the actions of 13 C&T are a primary factor in keeping culture and.....

MS. MASON: Uh-huh.

CHAIRMAN OLSEN:customary and

18 traditions alive.

MS. MASON: Yeah.

CHAIRMAN OLSEN: So I feel we, in Kodiak, are 23 -- have different exposures. When I say that most of the 24 rural Alaska does not have other community factors such as 25 government. When I say government, I'm looking at military, 26 Coast Guard or others that come into the region by government 27 pronouncing, I guess you'd say. So here I feel we would lose 28 a resource, possibly looking at, like the Buskin, because we 29 have no other way to assert that there will be resource for 30 the taking of subsistence through customary and traditional 31 use. So with that factor alone in the Kodiak area, I realize 32 other communities have other issues, but that is the main 33 reason why I support it in the Kodiak area.

MS. MASON: Okay. As far as I know that was 36 definitely a minority opinion, that the biological shortage 37 would drive a C&T proposal. And as it stands, I think that 38 there is more support for the idea that C&Ts are separate 39 from the biological issue so that they're independent of what 40 the status of the population is, a tradition of harvest can 41 be justified.

CHAIRMAN OLSEN: Like I said though, the only 44 thing I said is that on the biological side, once it's 45 identified, then it puts our subsistence season in jeopardy.

MS. MASON: Uh-huh.

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49 CHAIRMAN OLSEN: So that's why I say, is it 50 better to look farther ahead down the road and ensure that we

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are not going to -- do our best that there is not a shortage.

MS. MASON: That would ideally be one of the goals of doing C&T.

CHAIRMAN OLSEN: Right. Is there any other 7 questions or discussion?

What is there -- when you took the regions and asked 10 them, you know, such that we have here on Page 1, the method?

MS. MASON: Uh-huh.

CHAIRMAN OLSEN: How does that fair out and 15 what is -- how do you look at this then, since we have three 16 different attitudes, if you will?

MS. MASON: Well, the way I see it, most of 19 the Councils did want to keep some form of the eight factors. 20 So it was a pretty strong statement that the Councils are 21 happy with the idea of doing C&Ts in some way in the way 22 we've been doing them. So that's the main message I got out 23 of it.

CHAIRMAN OLSEN: It says, should we make C&T 26 determinations, nine yes, one no.

MS. MASON: Uh-huh.

CHAIRMAN OLSEN: Does that say or implement 31 there's a possibility that regions could opt out of C&T 32 totally and others can participate or how is that going to be 33 looked at?

MS. MASON: I guess that's not completely out 36 of the question now. But the Councils did send us a strong 37 statement that they want to keep them. So if that one 38 Council wants to get rid of them they've got a ways to go to 39 convince everybody else of it.

CHAIRMAN OLSEN: Uh-huh. So I just didn't 42 know, like I had mentioned, whether we would have that option 43 to the region or not.

MS. MASON: Yeah. Well, that hasn't been cut 46 out but for now it looks like we'll be keeping the same 47 process.

CHAIRMAN OLSEN: Anything else for Rachel?

00088 MR. TUTIAKOFF: Was it the Eastern Interior that opposed the eight factors? 3 MS. MASON: Yeah. Yeah. And the approach 5 that they favor is the one of automatically granting a C&T to 6 the unit -- or the subunit and then the adjacent subunits. 7 8 MR. GUNDERSEN: So that could vary from 9 community to community then within that unit? 10 11 MS. MASON: No, it would be the same for any 12 community within the unit. 13 14 MR. GUNDERSEN: Oh, okay. 15 MS. MASON: So that if you were doing it, 16 17 like for 9(D), then it would be for -- I guess the only one 18 adjacent is 10 and 9(E). But automatically those subunits 19 would be added to the unit that was in question. 20 21 MR. GUNDERSEN: Well, then it would -- then 22 those three units incorporate a whole region. 23 24 MS. MASON: Right. 25 26 MR. GUNDERSEN: Oh, okay. 27 28 MS. MASON: Yeah. It would..... 29 30 MR. GUNDERSEN: It would be accepted by the 31 whole region in other words? 32 33 MS. MASON: Sure. And it would incorporate a 34 very large of Interior Alaska in the case of the Eastern 35 Interior Council. 36 37 MR. GUNDERSEN: Okay. 38 39 MS. MASON: Well, if nobody has any other 40 questions I'll turn it over to somebody else. 41 42 CHAIRMAN OLSEN: Thank you, Rachel. 43 44 MR. TUTIAKOFF: Migratory Birds. 45 46 CHAIRMAN OLSEN: Yes. 47 48 MS. DETWILER: Ready? 49 50 CHAIRMAN OLSEN: We're ready, Sue, for an

update on the Migratory Bird Treaty.

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MS. DETWILER: Well, migratory birds are 4 outside of the purview of Title VIII, which is what our 5 office works on but you do have an update on implementation 6 of the amendments that were signed by Congress last year. 7 And those amendments allowed for spring and summer harvesting 8 of waterfowl. And Congress also required that indigenous 9 people be allowed to have a meaningful role in management of 10 waterfowl so -- or actually migratory birds, which includes 11 more than just waterfowl.

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But anyway, what happened last fall was Fish and 14 Wildlife Service, the State Department of Fish and Game and 15 then Charlie Brower from the Native Migratory Bird Working 16 Group got together to figure out a process for implementing 17 the management bodies which are the means for the indigenous 18 people to have the role in migratory bird management. 19 they set up a series of hearings throughout the state to ask 20 people for their comments on how management bodies should be 21 structured, how many times they should meet and that sort of 22 thing. And so what you have in your book behind Tab U is a 23 summary of those meetings and the comments that people made.

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And the next step is Fish and Wildlife Service is 26 taking the lead in evaluating the comments and are going to 27 come up with draft alternatives for developing management 28 bodies and those -- that draft plan should be available in 29 March and will be finalized over the summer and maybe 30 implementing as soon as September of this year.

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MR. GUNDERSEN: So that's for the taking of 33 certain types of waterfowl in different areas?

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MS. DETWILER: Uh-huh. (Affirmative)

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MR. GUNDERSEN: This is directly tied to the 38 inquiries made by the Council in the last two years. 39 was questions asked about the canadians and the.....

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MS. DETWILER: Right.

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43 MR. GUNDERSEN:emperors and the numbers 44 and where all the statistics?

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MS. DETWILER: Right.

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MR. GUNDERSEN: Okay.

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MS. DETWILER: Yeah, the recognition that

Native people have traditionally harvested waterfowl primarily in the spring and summer. And the amendments with 3 Canada and also Mexico didn't allow for that. So the treat 4 amendments were worked out by Canada and the U.S., and the 5 Senate had to ratify those amendments that allowed for that 6 spring and summer taking. So that's what the amendments were 7 last year and now we're just figuring out how to implement 8 that. And the management bodies that represent the State and 9 the Natives and the Federal agencies, Fish and Wildlife 10 Service, are going to compose those management bodies that 11 provide the recommendations for the regulations for taking.

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13 CHAIRMAN OLSEN: On the taking of waterfowl 14 as it is, are eggs inclusive?

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MS. DETWILER: Yes.

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18 CHAIRMAN OLSEN: Any other questions for Sue 19 on migratory birds?

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21 MR. TUTIAKOFF: Well, I understand that by --22 where is it, the schedule, they were going to form a 23 management body by what date, September?

24 25

MS. DETWILER: Well, they were going to come 26 up with alternatives.

27 28

September of '99. MR. TUTIAKOFF:

29 30

MS. DETWILER: Yeah. The alternatives would 31 be out by March. So the alternatives could be, you know, one 32 state wide management body or several management bodies that 33 coincide with the regions or clusters of management bodies 34 that represent the regions.

35

MR. CRATTY: I got a question. I see where 37 they had meetings or they're going to have meetings.

38

MS. DETWILER: Where they had meetings, yeah?

39 40

41 MR. CRATTY: How come they haven't come to 42 Kodiak or the Aleutians.....

43 44

MS. DETWILER: I noticed that, too, and I 45 don't know.

46

47 MR. CRATTY:and the Aleutian Chain? 48 It's a big part of our mainstay down around Old Harbor is the 49 birds, too. And I believe up here.....

50

MS. TRUMBLE: Uh-huh. (Affirmative)

MR. CRATTY: I think it should be --

especially the Aleutians.

MS. DETWILER: Yes, I don't know.

MR. TUTIAKOFF: Mr. Chairman.

CHAIRMAN OLSEN: Vince.

MR. TUTIAKOFF: I think a lot of that is driving the Interior and the Northern districts of Alaska are the summer subsisters have a big impact on how much waterfowl are making it back to our area. I mean they're there on seasons, they're not -- they're just passing through in most of our areas and so we hunt them. But up there, you know, they're laying their eggs, they're raising their young, they're on the flats up there and that's when they go out and collect the eggs.

MR. CRATTY: I feel, Vincent, if you aren't included in something, they're forgetting you.

MR. TUTIAKOFF: Yeah, I know that's what I'm

MS. TRUMBLE: And that question comes back to 29 the taking of the eggs because that has an effect on when 30 they're doing surveys in our area and the count is down and 31 we have no control or say so over what they're doing, you 32 know, with the taking of the egg thing. And that's -- you 33 know, they blame us for taking the birds, but they take the 34 eggs.

MS. DETWILER: The people that are in charge 37 of this, you might want to give them a call and sort of pick 38 their brains.

MR. TUTIAKOFF: How did they get appointed? 41 They're just volunteers. I mean you've got the Migratory 42 Center for Fish and Wildlife, there's Migratory Subsistence 43 Specialist and the waterfowl coordinator and the Department 44 of Fish and Game.

MS. TRUMBLE: Bob Stevens.

48 MR. TUTIAKOFF: Two from Fish and Wildlife 49 and one from the Department of Fish and Game, and then one 50 migratory bird working group. What is that group? Who are

00092 1 they? Who are they representing? That's probably what we need to find out. 3 MR. CRATTY: Well, I want to know why we 5 aren't -- we weren't included. 6 7 MR. TUTIAKOFF: That would probably make a 8 difference. I mean if they're all from up around the North 9 Slope and the Interior area, you know, they appointed Charlie 10 Brower as chairman, then we need to find out if we can become 11 part of this group so we can have a say so on that level, the 12 group level. 13 14 MS. TRUMBLE: Mr. Chair, this has a contact, 15 Bob Stevens, U.S. Fish and Wildlife. I wonder if Sue could 16 check with him and find out what we could do to try to get 17 some input on this and get some representation or something. 18 19 MR. GUNDERSEN: They should have hearings in 20 all the -- what there's 10 management units? 21 22 MS. DETWILER: Uh-huh. (Affirmative) 23 24 MR. GUNDERSEN: I think all the coastal and 25 wetland areas, they all should be heard from. 26 27 MS. TRUMBLE: Uh-huh. (Affirmative) 28 29 MR. GUNDERSEN: Because then all the people, 30 all the user groups in those areas will be effected by it. 31 It'll take in the whole coastal line and all Western Alaska 32 all the way down the Peninsula and Kodiak here. 33 34 MS. DETWILER: Yeah. 35 36 MR. GUNDERSEN: There's several species that 37 are just in-state species. Birds that do not migrate. And 38 we addressed that before, too, and we never really got an 39 answer. 40 41 MR. TUTIAKOFF: The working group must, Mr. 42 Chairman, is consistent of the non-profit organizations of 43 the region. 44 This is kind of, you know, 45 MS. TRUMBLE: 46 they've got the non-profits, but boy that's -- and I don't 47 mean anything against -- but sometime we don't get 48 represented in the Eastern Aleutians, I don't know how you 49 guys do on the Western Aleutians on some of our concerns as 50 opposed to the other side. And a lot of times I think we're

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00093
1 more effected by some of this stuff than the other way.
  need to check and try to get somebody from our region
  appointed to this -- that Board?
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                   MR. CRATTY: I think somebody from the
6
 Council.
7
8
                                   The Council would probably be
                   MR. GUNDERSEN:
9 better suited for that position.
10
11
                   MR. CRATTY: I think that's a big issue
12 that's coming ahead of us.
13
14
                   MR. TUTIAKOFF:
                                  Well, there's a
15 recommendation in here that, you know, make up of this
16 working group could be represented by the Federal Subsistence
17 Advisory Council members or voted in by this body. I think
18 that's the way we should go and contact this guy here.
19 There's a contact name in here someplace.
20
21
                   CHAIRMAN OLSEN: Are you talking about Bob
22 Stevens?
23
24
                   MR. TUTIAKOFF: Yeah.
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26
                   CHAIRMAN OLSEN: What would be acceptable
27 then, to have a letter drafted to request participation from
28 this Council?
29
30
                   MR. CRATTY: Yes, I think we should.
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32
                   MR. TUTIAKOFF: Mr. Chairman, I'd make a
33 motion that a letter be written supporting the representation
34 of all the Federal Subsistence Advisory Groups be that group
35 -- that Native Migratory Bird Working Group, that way we
36 intend all 10 regions and we get the information. Whereas,
37 if we go at it saying we want individual subgroups within
38 that to be a membership, we're not going to hear anything.
39
40
                   MS. TRUMBLE: Yeah.
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42
                   CHAIRMAN OLSEN: There's a motion on the
43 floor.
44
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                   MR. CRATTY: Second.
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                   CHAIRMAN OLSEN: Discussion. My question is,
48 do we request all of the Councils or do we speak for our own
49 Council?
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00094 MR. TUTIAKOFF: We should request ours and say we would support all the Advisory Councils to be 3 representatives of this working group? 5 MS. TRUMBLE: And maybe copy all the 6 Councils. 7 8 MR. TUTIAKOFF: Copy this so-called group 9 that they represent? 10 11 CHAIRMAN OLSEN: Because I certainly feel 12 very much that our non-profits don't seem to make any 13 headway. It always seems to be very stagnant, and that's 14 what I have observed in watching the non-profits. 15 16 MS. TRUMBLE: I think it's the area. 17 you're specifically working on one area where the non-profits 18 do cover a lot of areas and sometimes that can get a little 19 bit too much. 20 21 CHAIRMAN OLSEN: Right. Well, our non-profit 22 it doesn't -- it only covers our -- it doesn't even cover as 23 much as our region here though, of the Council. 24 25 MR. TUTIAKOFF: I have a feeling that why 26 they got involved is grant money available to form this and 27 so.... 28 29 MS. TRUMBLE: They probably asked them to 30 appoint someone. 31 32 MR. TUTIAKOFF:99 percent of the time 33 they're not going to get any money out to do any studies, 34 they're going to have more meetings than studies and we're 35 not going to get anything done. Whereas, we're more 36 proactive. 37 38 Question. 39 40 CHAIRMAN OLSEN: Question's been called. All 41 those in favor signify by aye. 42 43 IN UNISON: Aye. 44 45 CHAIRMAN OLSEN: Those opposed by the same. 46 47 (No opposing responses) 48 49 CHAIRMAN OLSEN: Motion carries.

50 smell of things and by the word I got, lunch is ready.

00095 1 MR. TUTIAKOFF: Here, here. 2 3 CHAIRMAN OLSEN: So we'll take five for lunch. 5 6 (Off record - 1:07 p.m.) 7 8 (On record - 1:49 p.m.) 9 10 CHAIRMAN OLSEN: We'll call this meeting back 11 to order. We left off under new business, to which the first 12 we have is the annual report. I quess Cliff, you're going to 13 highlight us on that. 14 15 MR. EDENSHAW: Thank you, Mr. Chair. If you 16 look under Tab V. I spoke with Mark on the phone about this 17 briefly. The last time the Council submitted, this was the 18 1996 annual report. And if you look under -- when I spoke 19 with Mark initially on the phone he asked is it mandatory for 20 us or will the Council be penalized if we don't submit a 21 report? Yesterday, for some of you who still have with you 22 under the operations manual, and if you look under Section, 23 Local and Regional Participation under Title VIII of ANILCA, 24 you can look under Section .805, in part D. It says that the 25 preparation of an annual report to the Secretary which shall 26 contain an identification of current and anticipated 27 subsistence uses of fish and wildlife populations within the

28 region, an evaluation of current and anticipated subsistence 29 needs of fish and wildlife populations within the region. 30 Number 3, a recommended strategy for the management of fish 31 and wildlife population within the region to accommodate 32 subsistence uses and needs, and four, recommendations

33 concerning policies, standards, guidelines and regulations to 34 implement the strategies. The State Fish and Game Advisory

35 Committees are such local advisory committees as the

39 paragraph.

40 41

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36 Secretary may establish pursuant to paragraph two of this 37 subsection may provide to and assist the Regional Advisory 38 Council in carrying out the functions set forth in this

So that was -- you know, Mark asked some questions in 42 regards to the annual report. And if you go back to Tab V, I 43 just wanted to highlight some of the issues at the last 44 meeting, I believe this was in Sand Point, when we were in 45 Sand Point, the Council brought up migratory birds, the 46 Southern Alaska Peninsula Caribou Herd, elk C&T, fisheries 47 and then there at the bottom here there was a letter that 48 Mark had submitted on behalf of the Council that was sent to 49 the Secretary of the Interior.

31 32

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And naturally, the annual report goes through a 2 process, you know, the Council identified at this meeting 3 back in October of '96 -- yeah, October of '96 at Sand Point, 4 these issues were brought up and the report was finalized and 5 it was submitted. The Staff Committee reviewed those and 6 then in June or July, I believe of that year the Federal 7 Subsistence Board addressed the issues. And the following 8 winter, these were mailed out to the Refuge, fisheries, we 9 didn't get a response on the bottom. Migratory birds, there 10 was a letter sent by Tom Eley, who's head of Refuges with 11 Fish and Wildlife Service, and as Sue alluded to earlier this 12 morning, that birds are out of the purview of the Federal 13 Subsistence Program. And I recall Tom sending a letter to 14 the Council that I forwarded on to Mark.

So I guess the upshot of this, I guess, Mark wanted 17 some questions asked to, you know, what does an annual report 18 do? Is the Council -- or would the Council be penalized if 19 they didn't submit one and hopefully those answered your 20 questions. And at the last meeting we had in Anchorage, the 21 Council didn't submit any recommendations or motions that I 22 identified in the minutes or that I recall in the motions 23 that were made in regards to any issues the Council has that 24 should be taken up. It's still not too late because I could 25 leave here -- when we leave, if the Council has concerns on 26 issues or with the Board or any issue regarding subsistence, 27 I would go back to the office and draw up the annual report 28 and submit it to the Council and send it to Mark for review 29 and confirmation. The upcoming year when the Board addresses 30 annual reports those would then be addressed by the Board.

CHAIRMAN OLSEN: I guess in asking the 33 questions, I recall getting very little response back in the 34 beginning years and it's kind of stayed the same as to a lot 35 of our concerns, that I didn't feel they were being answered, 36 and therefore, I question what the validity or necessity of 37 our annual report. How do we accept it or not accept it or 38 is it just a process that goes along? Any ideas?

MR. TUTIAKOFF: I think we should make a 41 report to the Council and we should outline our concerns 42 regarding the caribou on the Peninsula, with regard to a 43 state wide hunt, opening it up state wide; that we're 44 concerned that until those things are taking care of 45 regarding the stainable yield that we should oppose the state 46 wide opening under the State regulations. Fisheries and how 47 that will effect our Advisory Committee and how we are going 48 to be involved in relation to the appointment to develop a 49 plan for fisheries. I think that's a concern we had earlier 50 today. And the other one we had to report to the Federal

Board is, you know, we're trying to get in line with regards 2 to the State hunting on the elk issue, but we would like to 3 retain the subsistence hunting priority if and when a drawing 4 system is put into effect by the State. That should be 5 brought up. Also the Buskin River subdivision or subarea in 6 regards to subsistence and how that effects the subsistence 7 users in the Kodiak area. I think those are things they need 8 to know, that we'd like to -- I know we haven't discussed 9 this or made a motion because I think it was inadvertently 10 passed over was the increase of the allocation of the caribou 11 herd on the Peninsula from the 159 to 10 percent of the total 12 count for subsistence hunt. I think we need to address that 13 as a motion. We mentioned it and then went over it.

14 15

Those things need to be brought to the attention of 16 the Council that we are acting, that we are being -- if we 17 don't make a report they'll assume we are not being active in 18 our areas. We haven't made one since '96, I think that was 19 the last year, '96 or '97?

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MR. EDENSHAW: That's correct, '96.

22 23

MS. TRUMBLE: '96.

24 25

MR. EDENSHAW: This is.....

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MR. TUTIAKOFF: So this would be for '97, 28 right, coming up?

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MR. EDENSHAW: No, this would be for '98.

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MR. TUTIAKOFF: '98, okay. So we did do a 33 lot of things in the last year and a half. And I think we 34 ought to bring those to the attention of the Council and put 35 them in a report form. We did expand our Board from seven to 36 nine. I think that ought to be brought to their attention. 37 I would move all those above be addressed in a letter to the 38 Council along with their annual audit or whatever. Costs 39 that we have to report.

40 41

CHAIRMAN OLSEN: How would we inject there 42 the oversight on the migratory bird?

43 44

MR. TUTIAKOFF: Yeah, well, I think that 45 that's another one that we have to include the migratory bird 46 issue. That we support the.....

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CHAIRMAN OLSEN: What about black elk.

48 49 50

MR. TUTIAKOFF:advisory councils as

00098 1 being the migratory bird group, advisory group rather than having it come from one social entity. Because it does effect us on a seasonal basis, even though we're not involved 4 with the summer, egg picking and the small bird that they 5 have up there. 6 7

CHAIRMAN OLSEN: Thank you, Vince. 8 any other concerns that we feel need to be in this report?

10 MR. SQUARTSOFF: I agree with Vince 100 11 percent. I really feel there should be a report.

12 13

MR. TUTIAKOFF: I made a motion by the way to 14 include all those points.....

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MR. SQUARTSOFF: I'll second it.

17 18

MR. TUTIAKOFF:above to put in a 19 report. Cliff's noting them.

20

CHAIRMAN OLSEN: Moved and seconded.

22 Discussion. Ivan.

23 24

21

MR. LUKIN: Well, you know, to get back to 25 this issue of that Buskin, you know, it's just a matter of 26 time before more areas are going to have that same problem. 27 So I feel that we ought to go back -- go into grandfather 28 rights or something like that when we're talking about this 29 here. We ought to take some of that history and put it down 30 as who we are.

31 32

Traditional knowledge. CHAIRMAN OLSEN:

33 34

MR. LUKIN: Yeah, right. Yeah. Take that 35 and offer that to them. What else do we got to do, I mean, 36 we're going to get back into -- stay right in with this paper 37 shuffle here and the same old garbage that carries on year 38 after year in these meetings. It's ridiculous. It seems to 39 me that headway is so slow it's silly. I mean, you know, 40 life goes on we got to -- we continue to depend on these 41 resources and our grandfathers and people before us, that's 42 what they did. That's all they had. You know, if we don't 43 stick with what we had, we're screwed.

44

45 MR. TUTIAKOFF: I agree. I think we should 46 document all these and put them in a form of C&T in all areas 47 of our subsistence use rather than just target certain areas. 48 I mean there are some communities that only utilize a certain 49 species but it doesn't cover all of Kodiak or all of the 50 Aleutians but that certain community uses it and they should

3

be protected, you know. We should document those.

CHAIRMAN OLSEN: I guess when I looked at the absence of response to what the Council has done in the 5 previous year to put in our report, it gave me the feeling that it was falling on dead ears. So I guess my intent was 7 to try to get some source of what do we put in it? it going to contain? How specific do we want to get? What is this annual report and what do we expect of this annual 10 report? What's the meat to it?

11 12

MR. TUTIAKOFF: I think what this is is --13 because it's read into the open forum on the Council and all 14 the Councils are represented at these Council meetings, they 15 may have the same concern as we do. And unless we bring them 16 forward and starting getting support groups of other reasons, 17 we as a Native population are going to lose a lot of things 18 because we didn't group together and stand by it or make it 19 known that we had these concerns. And I think that's an 20 avenue to bring it out to the Department of Fish and Game, 21 the Bureau of Indian Affairs, Bureau of Land Management, 22 those people who are on this Council that we don't ordinarily 23 see but once a year. And I think they ought to know what our 24 concerns are.

25 26

CHAIRMAN OLSEN: Absolutely. I quess, I'm 27 looking for some kind of words to help to get them to 28 respond.

29 30

MS. TRUMBLE: I think, Mark, I think 31 sometimes when we look to try to get a response we want, we 32 don't necessarily get it. But to keep trying and continuing 33 an effort, you know, I think documents our efforts, but at 34 some point in time maybe it falls in the right place, you 35 know, we just don't know. But to not try is one thing, but 36 to continue and hope for the best is another thing.

37 38

CHAIRMAN OLSEN: Certainly it was never my 39 intent to not have an annual report but when the meetings 40 have already come and gone and so much time has lapsed in 41 between, then I'm the one that's asked about this annual 42 report. Well, I'm coming back to the Council and this is the 43 kind of feedback I need because usually when it's due or 44 needs to go in, everybody's gone fishing or gone their own 45 ways and I don't like to put my thoughts on the paper because 46 then the Council documents those. So that's kind of where 47 I'm coming from. However, if you folks, when the time comes, 48 to let me know other concerns that we might have overlooked.

49 50

MR. CRATTY: But you, as elected as the

00100 Chair, I think that's part of your -- that's why you're there. 3 MS. TRUMBLE: An overview of the last year. 5 What have we done, what have we implemented, what has happened, I mean what's the result of some of this? I mean, 7 you know, the caribou and some of the other issues have gone 8 quite a ways in some of it, and really in a short time, you 9 know. It was tough getting started and in the beginning, but 10 once the process went and started it went. 11 12 MR. TUTIAKOFF: When's the deadline. 13 14 CHAIRMAN OLSEN: I think Vince was first and 15 then.... 16 17 MR. SQUARTSOFF: No, I didn't have anything. 18 19 CHAIRMAN OLSEN: Vince. 20 21 MR. TUTIAKOFF: I was going to ask Cliff when 22 the deadline for the annual report was due to make it to the 23 -- is that March 20 something? 24 25 MR. EDENSHAW: No, what will happen is when I 26 go back to the office with the issues that Vince has laid 27 out, prepare an annual report and, you know, after my last 28 meeting when I get back from the other region, I'll prepare a 29 draft report for review by Mark and I'll fax or send copies 30 to the other members. I know Pete has a fax number he's 31 given me. Della. Vince. Paul -- Paul has e-mail. And 32 maybe I can just ask Pete to give a copy to Ivan. But that's 33 what I've tried to do in the past is -- and of course, I've 34 faxed copies to Mark. And when I do that I ask for comments 35 on the format and on how I've put that together and anything 36 else I may have omitted or else comments or suggestions you 37 want to include. And once that is done then the Federal 38 Subsistence Board, not at its May meeting, but after May, I 39 think it's in June or -- this past year we did the annual 40 reports and charters and what was the other -- some 41 nominations, they were all rolled together and the Board 42 addressed that in -- was it June? 43 44 MS. DETWILER: Somewhere around there. 45 46 MR. EDENSHAW: It was in June and July that 47 the Board met and addressed these issues. 48 MR. TUTIAKOFF: 49 It says May through September

50 is when they review the recommendations or annual reports and

also applications for the Advisory Councils.

CHAIRMAN OLSEN: Pete.

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MR. SQUARTSOFF: Yeah, I would think that you would get a lot of your information for your annual report from the recording of the meeting and take stuff from that. That's where everything comes up, at the meetings, and she records it. It would make it a lot easier for you.

10 11

11 CHAIRMAN OLSEN: Certainly just wondering how 12 much meat we wanted to go into on these different issues. 13 Certainly, I don't know. I feel a shorter report and to the 14 point is sometimes better, but I think it's been kind of just 15 neglected at this point and I'm trying to find some energy 16 where we're going to get a good answer anyway, whether we 17 like it or not.

18 19

Vince.

20 21

MR. TUTIAKOFF: You know, when you write this 22 report, I think you ought to have two categories, those that 23 we support and moved on in regards to proposals and those 24 that we oppose and would like -- you know, let them know that 25 we are opposed to those regulations that are being adopted. 26 I think those are what the key issues that we're here to do, 27 is to try and enforce the subsistence rules and also expand 28 them if necessary or shorten them based on an emergency 29 order. And you know, I think in our area we had two 30 emergency -- one emergency closure and one emergency opening, 31 one in Kodiak and one on the Peninsula since this report was 32 written. And we ought to say, was it successful, yes or no, 33 on both of them. And let them know that we are trying to 34 manage in a prudent manner that's good for the species and 35 we're not -- because necessarily want to go out and hunt, 36 there's reasons for it.

37 38

MS. TRUMBLE: It gives a sense of progress, 39 too, you know. We all come to these meetings and you know, 40 we are doing, I think -- and I know since I've gotten on 41 here, I think I've learned a lot and the people in the region 42 are starting to learn more. And the lines of communication 43 are a little more open than they were a few years -- four or 44 five years ago. But it is progress in a sense, and that 45 should be -- you know, that's a positive thing.

46

MR. GUNDERSEN: I think it will open up other 48 lines of communications with the other groups in the state, 49 too, that have things of common interest. And you know, 50 instead of bearing the brunt and trying to figure something

from start to finish, maybe there's some of these other projects and stuff that they've done a lot of ground work and we'd be able to benefit by and, they, by the similar that we've done. So I think it should be documented and reported.

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CHAIRMAN OLSEN: And then maybe by having these faxed to the individual Council members here, what I would like to see is the draft sent out so we get full input then. You know, just.....

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11 MR. TUTIAKOFF: Present it as it is after you 12 get our comments.

13 14

CHAIRMAN OLSEN: Right. Cliff.

15 16

MR. EDENSHAW: Yeah, Mr. Chair, some other additional comments. I'm not sure if you were at the one meeting that we had at the Golden Lion, but the Chairs -- you provided in the Chairs of the Regional Councils met there and discussed -- roundtabled with issues of this very nature. And then the following day the Chairs met with Mitch and Staff support. And I recall this one issue coming up, the annual report. Because, you know, my discussions with some of the other coordinators who cover the other regions, you know, additional Councils have the same feelings. Does the annual report really accomplish much?

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And additional comments that were brought up were 29 that, you know, the question that you asked, well, how much 30 -- you know, the analysis of these issues that Vince raises. 31 I've seen annual reports from different regions that were on 32 one issue they covered two pages. And I don't know if you 33 were at that meeting they addressed the annual reports and 34 Mitch was there and Mitch gave his best faith effort, you 35 know, that he would -- he sits down and reads these, and when 36 the Staff would respond to those concerns, that he, indeed, 37 is reading those. And some of the issues the Board just 38 doesn't have the purview of some of the resource issues. 39 so this upcoming year again is the -- the Chairs will meet 40 again, and I would assume -- and I'm not sure if the -- you 41 know, if Mitch is going to have a similar meeting like they 42 have had the last two years and maybe Sue knows that in the 43 scheduling of the Board -- are they going to do the same 44 thing?

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MS. DETWILER: Yeah, they are planning on 47 having a meeting with the Regional Council Chairs the morning 48 of the spring meeting this year and that's going to be on May 49 the 5th.

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                   MR. TUTIAKOFF: May the 5th.
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                   MR. EDENSHAW: So that's always an
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  opportunity....
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                   MR. TUTIAKOFF:
                                   When?
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8
                   MR. EDENSHAW: May 5th.
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                   MS. DETWILER: May 3rd. The 3rd to the 5th
11 is when the meeting -- it's on the Monday of that week.
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                  MR. EDENSHAW: And so that's always another
14 opportunity for you when you have to draft the annual report
15 and ask, well, how has the Board responded to other issues
16 that -- maybe not only this Councils but that other Councils
17 have submitted and what kind of a response has the Board
18 given those Councils.
19
20
                   MR. TUTIAKOFF: In reading the guidelines,
21 Mr. Chair, the annual report, it's to the Secretary. So it's
22 going through the process, it's flowing through the State
23 Regional Advisory Council and it's going to the Secretary and
24 it identifies the current and anticipated uses. Evaluations
25 of this process, whether we think it's good, bad or whatever.
26 And recommendations for a strategy for the future, how we
27 continue to operate. And recommendations concerning the
28 policies and staffing. You know, we got to make
29 recommendations as part of the annual report that, is our
30 Staff doing what we are asking them to do? Are they being
31 directed in the right direction? All those, you know, I
32 think in the last year and a half, we could draw through our
33 notes at the last two or three meetings that we have been and
34 say -- you know, I brought this up a year ago and we're still
35 debating the issue so that tells me it hasn't gone beyond our
36 Staff or we've come to -- we haven't gotten the information
37 to make a decision.
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39
           I think all those kinds of things are in the annual
40 report to help us do a better job. That's what it's about.
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                   CHAIRMAN OLSEN: I believe I can only recall
43 getting one response on the annual report. But I don't know
44 about the other Council members, if they receive a copy and I
45 would like to request at this point, Cliff, should we get a
46 response I would like it to be faxed or mailed out to each
47 Council member so they know.....
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49
                  MR. EDENSHAW: Okay.
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00104 1 CHAIRMAN OLSEN:what the answer are. 2 3 MR. CRATTY: I think that would be good. 4 5 MR. TUTIAKOFF: I think on your report you should say it was sent out and like to myself, I had no 7 comments, no response or whatever, note it on the report. makes us all more having to respond, whether yes or no, I like this or don't like it. 10 MS. TRUMBLE: A deadline on the time frame of 11 12 what our responses are. 13 14 MR. TUTIAKOFF: It makes you more 15 accountable. 16 17 MS. TRUMBLE: Yeah. 18 19 CHAIRMAN OLSEN: And one thing I noticed is 20 there's no date on this letter. 21 22 MR. EDENSHAW: On this draft? 23 24 MR. TUTIAKOFF: On this original letter here 25 there is no date. 26 27 MR. EDENSHAW: That's just because I copied 28 it from my computer. When we send out the original they date 29 stamp it. 30 31 CHAIRMAN OLSEN: Is your computer Y2K? 32 33 MR. EDENSHAW: Pardon? 34 35 CHAIRMAN OLSEN: Is your computer Y2K? 36 37 MS. TRUMBLE: Isn't there a motion? 38 39 CHAIRMAN OLSEN: We're still on discussion on 40 the motion? 41 42 MR. TUTIAKOFF: Yeah, I had a motion on the 43 floor. Question. 44 45 CHAIRMAN OLSEN: Question's been called. All 46 those in favor say aye. 47 48 IN UNISON: Aye. 49 50 CHAIRMAN OLSEN: Those opposed by the same

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00105
  sign.
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           (No opposing responses)
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                   CHAIRMAN OLSEN: Motion passes. Which takes
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  us to the next item on the agenda, nominations, Tab W.
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                   MS. TRUMBLE: Mr. Chair.
9
10
                   CHAIRMAN OLSEN: Della.
11
12
                   MS. TRUMBLE: I was going to make a motion
13 that the Board support the appointment of the Kodiak Aleutian
14 Federal Subsistence Advisory Council seats, Al Cratty and
15 Vincent Tutiakoff.
16
17
                   MR. LUKIN: Second.
18
19
                   CHAIRMAN OLSEN: Moved and seconded.
20 Discussion.
21
22
                   MR. TUTIAKOFF: We have a vacancy and I would
23 make a friendly amendment to appoint Ivan as we support him
24 to be supported.
25
26
                   MR. CRATTY: Seconded.
27
28
                   MR. TUTIAKOFF: Question.
29
30
                   CHAIRMAN OLSEN: Moved and seconded.
31 Question is called. All those in favor say aye.
32
33
                   IN UNISON: Aye.
34
35
                   CHAIRMAN OLSEN:
                                    Those opposed same sign.
36
37
           (No opposing responses)
38
39
                   CHAIRMAN OLSEN: Motion carries. I don't
40 believe we've ever had the opportunity to be involved in the
41 seats. I know it has made some progress. I know that the
42 Council has discussed this in the past to at least have a
43 voice on the appointments to the Council. Now, I see here
44 these nominations, I'm just -- I wasn't aware of the change,
45 if you will, Cliff, that -- are we getting more of a voice as
46 to supporting Council members or is it still Mr. Babbitt just
47 draws one out of the hat?
48
49
           Vince.
50
```

MR. TUTIAKOFF: I think that it gives credibility to the Advisory Councils that, number 1, they're identifying people within their community groups that are 4 willing to sit on this Board and go through the hard work of reviewing and making recommendations whereas he sits in 6 Washington, D.C., and has no idea of how many reindeer or how many elk or whatever on the islands, he's going to leave that 8 to the people recommendation. I think that's what he's 9 moving towards in the speech that he made in regards to 10 Federal subsistence fisheries takeover. He wants to make it 11 more of a local appointment type thing, I think that's where 12 we're headed.

13 14

5

7

CHAIRMAN OLSEN: Well, I've always believed 15 that it was crucial just to know the character of those that 16 are applying. Certainly in the past days we've had 17 characters with abuse and things of this nature and that's 18 the only point I'm trying to get around is that, I think all 19 of us have met at some time or another in our lives and truly 20 know and have a feel for people who can take this 21 responsibility. So that was my intent of hoping that we have 22 a voice in who the Secretary appoints.

23 24

MR. EDENSHAW: Mr. Chair, on the nominations, 25 it's always been -- the Council has always been at liberty to 26 make recommendations through motions for supporting a 27 candidate who has applied to the Council. And when Robert 28 Stovall, who has handled many of these on the Kodiak Island 29 side and now, Rick Poetter, here who's going to get involved 30 for the Aleutians, you know, they go through the process of 31 interviewing the candidates, key contacts and references that 32 the individuals put on their applications. And in the past 33 those types of recommendations, whether they're from the 34 Council or from IRAs or Native corporations or city and 35 borough offices who have sent in letters of recommendation 36 supporting these candidates, those always -- those all carry 37 weight in the appointment of an individual to the Councils. 38 So the Councils have always had the information to know who's 39 applied to the Councils and they've always been at liberty to 40 make recommendations supporting those candidates who have 41 applied.

42 43

CHAIRMAN OLSEN: Thank you, Cliff.

44 45

MR. SQUARTSOFF: Yeah, I feel the Board 46 should be involved in that because one of my reasons is is I 47 asked a couple of people that I put on as references and they 48 never got a call.

49 50

CHAIRMAN OLSEN: Um. Everybody knows Pete

00107 is.... 3 MR. SQUARTSOFF: So my references -- but, you know, I mean maybe they weren't in when they tried to call 5 them or whatever, so I don't think that did any good putting 6 the references on. 7 8 MR. EDENSHAW: Excuse me, Mr. Chair, in 9 response to Pete's -- you know, after the nominations, the 10 selections have been forwarded to the Board and to the 11 Secretaries, you know, I've gone through the applications and 12 the interview forms when Robert and, last year, when Greg and 13 Ray Portwood handled the nominations. Normally, Robert would 14 put down in references, wasn't able to get a hold of and left 15 messages. 16 17 MR. SQUARTSOFF: I see. 18 19 MR. EDENSHAW: So that's likely the case. 20 And I could always do some homework and go back into my 21 notebook where I have the nominations because Robert's been 22 involved in the process for the last four or five years in 23 nominations, I believe, at least, almost the three years I've 24 been here and I'm not sure how long he was here prior to 25 that. So Robert is pretty trustworthy in doing his homework 26 for the region here. 27 28 MR. SQUARTSOFF: Well, I had Larry Malloy on 29 there and I thought he'd be pretty easy to get a hold of in 30 Kodiak, you know, he's always there. 31 32 CHAIRMAN OLSEN: That's too easy. 33 34 MR. SQUARTSOFF: Too easy. 35 36 MR. CRATTY: I got a question for Cliff, who 37 else is on there that's not going to -- you said there was 38 one more? 39 40 MS. TRUMBLE: Vincent. 41 42 MR. TUTIAKOFF: You and I and a vacant seat. 43 44 MS. TRUMBLE: A vacant seat. 45 46 MR. SQUARTSOFF: There's three seats open. 47 48 MR. TUTIAKOFF: So we need.... 49 50 MR. CRATTY: Yeah, but somebody was resigning

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00108
  or....
3
                   MR. TUTIAKOFF: Reft.
4
5
6
                   MS. TRUMBLE: Reft is a vacant seat.
7
                   MR. SQUARTSOFF: Oh, that's.....
8
9
                   MR. CRATTY: Oh, okay.
10
11
                   MR. TUTIAKOFF: Reft resigned, he's the
12 vacant seat.
13
14
                   MR. CRATTY: Oh, okay, so Ivan....
15
16
                   MR. SQUARTSOFF:
                                    That's why Ivan is an
17 alternate.
18
19
                   MR. TUTIAKOFF: Alternate for Reft.
20 we're saying is we support him to be on the Council rather
21 than an alternate.
22
23
                   MR. SQUARTSOFF:
                                    Yeah.
24
25
                   MR. CRATTY: And then we'll still need an
26 alternate?
27
28
                   MR. TUTIAKOFF:
                                  That's appointed by your
29 group, the Kodiak group. And you can do that by
30 recommendations to Cliff, right?
31
32
                   MR. EDENSHAW: That would just sift through.
33 You know, if they.....
34
35
                   MR. TUTIAKOFF:
                                  Oh, applications.
36
37
                   MR. EDENSHAW: Yeah, if they went through the
38 applications and they identify -- let's say it came down to
39 that they identified that Vince and Al were incumbents to be
40 reappointed and they selected Ivan, then the individuals --
41 they go through a ranking process, and the individual on
42 there, they would have to be from Kodiak.
                                              That would be one
43 stipulation because your charter stipulates that you must
44 have one -- the alternate from Kodiak. So that individual in
45 the list of applicants would likely be selected as an
46 alternate.
47
48
                   MR. TUTIAKOFF: I see.
49
50
                   MR. SQUARTSOFF: I understand.
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00109 1 MR. LUKIN: Ouestion? 2 3 4 5 6 MR. TUTIAKOFF: Question. CHAIRMAN OLSEN: Okay. 7 MR. LUKIN: On the back of this application here, you were just talking about these references, and the Council -- when we go to that, can we use members from the 8 10 Council for references then? 11 12 MR. EDENSHAW: Shakes head affirmatively. 13 14 MR. LUKIN: We could? 15 16 MR. EDENSHAW: Shakes head affirmatively. 17 18 MR. LUKIN: Okay. 19 20 MR. CRATTY: You've got all of our 21 references, we're putting in a letter in for you. 22 23 CHAIRMAN OLSEN: Anything else under 24 nominations? 25 26 MR. GUNDERSEN: Well, these nominations can 27 come from the community or some individual could submit them 28 on their own and whatever, too, right? 29 30 MR. TUTIAKOFF: Right. 31 32 MR. EDENSHAW: Yes. 33 34 MR. GUNDERSEN: Okay. I was just wondering. 35 36 MS. TRUMBLE: Yes. 37 38 MR. GUNDERSEN: I wanted to get that clear. 39 40 MR. TUTIAKOFF: Originally, the initial 41 Board, for your history a little bit, was appointed -- they 42 were appointed or recommended by the tribal council and 43 that's how the initial Board was made up. But now it's --44 we've become more familiar to them as to what our job is, a 45 community or individual can appoint themselves or recommend 46 somebody else. 47 48 CHAIRMAN OLSEN: Or you can just fill out an 49 application if you wish to -- without an appointment. 50 nothing else under nominations? Okay, I guess that concludes 00110

any other new business. Is there any -- yes, Vince.

3 MR. TUTIAKOFF: As I mentioned earlier, I'd like to make a motion to -- I don't know how to necessarily 5 word it but we had a 150 limit -- maybe you can bring that --6 on the Peninsula. And originally there was a 10 percent of 7 the total count to go towards subsistence users rather -- and 8 we dropped that back, I don't know, a year and a half ago, in 9 Kodiak, where we said, okay, on the recommendation of Staff 10 that we would go to 25/25/25 plus 25 for -- and came up to 11 some number, 150 rather than 10 percent of the total, it was 12 too high?

13 14

MS. TRUMBLE: Initially it was 100 and then 15 it increased to 100 plus the 50 last year.

16 17

MR. WILLIS: What we said was we didn't think 18 last year the population was healthy enough to go the full 10 19 percent.

20 21

MR. TUTIAKOFF: Right.

22 23

MR. WILLIS: That was before we got the data 24 on the calves and the bull/cow ratio and so forth. And so we 25 set a quota in two stages. We said, well, this year 100 -- I 26 think it was 100 permits or it may have been 120 initially, 27 I've forgotten.

28 29

MR. TUTIAKOFF: A hundred and 20 and then 30

30 later.

31 32

MR. WILLIS: Yeah. And then if we got good 33 calves, good bull/cow counts in the fall we would issue some 34 additional permits which we did. Under the State season 35 there would be no quota obviously. They don't anticipate 36 harvesting a significant number of animals to go over, say 10 37 percent.

38 39

If you want to make a motion to that effect, Vince, 40 certainly you can do that. I'm not sure exactly how to 41 handle it myself. We don't know if we're going to have a 42 Federal hunt and we want to see what the State's going to do 43 and then kind of work from there and do it this summer if we 44 have to. If we have to create another Federal season, then 45 we can do it this summer through special action. That might 46 be the time to look at.....

47

48 MS. TRUMBLE: Well, if we were to go ahead 49 and change that to adopt -- approve the 10 percent, and given 50 the survey that hopefully will get completed before the State

00111 meeting, and take into consideration what the State does, if it's necessary to have to fall back to the Federal, we'll have this motion in place, right? I mean does it make sense to do it that way? 5 6 MR. TUTIAKOFF: No, I think what he's saying 7 is that we have on the May schedule an ability to raise it to 8 the 10 percent level under the direction and guidelines? 10 MS. TRUMBLE: Yeah. 11 12 MR. TUTIAKOFF: On the special request --13 maybe I am jumping it a little bit but I wanted to put it on 14 record that we are considering..... 15 16 MS. TRUMBLE: And supporting. 17 18and support the 10 MR. TUTIAKOFF: 19 percent rather than the allocation of so many animals per 20 community. 21 22 MR. WILLIS: What you could do then would be 23 to make a motion that if we do have a Federal hunt this fall, 24 that we use a 10 percent allocation rather than a specific 25 number. 26 27 MS. TRUMBLE: Okay. 28 29 MR. TUTIAKOFF: Okay. 30 31 MR. WILLIS: Or rather than -- well, actually 32 we were using a percentage, you know, before or a range, but 33 yeah, you could make a motion to that effect. 34 35 MR. TUTIAKOFF: I so move. 36 37 MR. WILLIS: And then that will go forward if 38 we do have a special session this summer to create a Federal 39 we'll have that in hand. 40 41 Okay. I so move, Mr. Chair. MR. TUTIAKOFF: 42 43 MS. TRUMBLE: Second. 44 45 MR. CRATTY: Call the question. 46 47 CHAIRMAN OLSEN: All those in favor say aye. 48 49 IN UNISON: Aye. 50

00112 1 CHAIRMAN OLSEN: Opposed. 2 3 4 (No opposing responses) 5 CHAIRMAN OLSEN: Done. 7 MS. TRUMBLE: Now, you can ask what we just 8 did. 9 10 CHAIRMAN OLSEN: That's the new business. 11 12 MR. TUTIAKOFF: We just raised the -- lowered 13 that 25 to 10 percent. 14 15 CHAIRMAN OLSEN: Okay. 16 17 MR. TUTIAKOFF: Time and place of next 18 meeting. 19 20 CHAIRMAN OLSEN: If there is no other new 21 business. Any other old business? Time and place of next 22 meeting. 23 24 MR. TUTIAKOFF: Mr. Chair, I wrote out a -- I 25 didn't know she was going to make copies of this but I 26 blanked out October 12th through the 23rd because I won't be 27 available through the 12th through the 23rd because of our 28 Board meeting and AFN. So I wrote that in, I didn't realize 29 you were going to copy this. But it's there for your 30 information that I will not be available during those 31 periods. 32 33 MR. WILLIS: As I mentioned earlier, this is 34 the first year that this window has been shifted, actually 35 three weeks later in the fall. So now there's two weeks 36 after AFN, that's kind of been the cut off, you know, in the 37 past, to not interfere with AFN, and we hadn't gone beyond 38 that. But now there's two weeks after that to consider now 39 if you wanted to have your window later in the meeting and 40 after AFN. 41 42 MR. TUTIAKOFF: The window closes on November 43 5th so you need to have it by that date? 44 45 MR. WILLIS: Yeah, right. 46 47 MR. TUTIAKOFF: Okay. 48 49 MS. TRUMBLE: I've got a question. Somewhere 50 in this material I was reading I was looking at -- I guess

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00113
  maybe one thing was it may be best to select where we're
  going to have the meeting first and then look at the window.
  Because location has some bearing on the time.
5
                   MR. TUTIAKOFF: Yes, travel.
6
7
                   MS. TRUMBLE: And somewhere -- I mean is that
8
   feasible or is it just cost? Can we like have this meeting
9
   like out in Adak?
10
11
                   CHAIRMAN OLSEN:
                                    We can always request it.
12
13
                   MR. WILLIS: You can suggest it. You know,
14 the cost is prohibitive to get to Adak.....
15
16
                   MS. TRUMBLE: Well, Reeves can give you a
17 package deal.
18
19
                   MR. WILLIS:
                               .....for everybody.
20
21
                   MS. TRUMBLE: Reeves does give out package
22 deals. It's something we can look into.
23
24
                   MR. GUNDERSEN: Well, the public really can't
25 get in there....
26
27
                   CHAIRMAN OLSEN: I would say that.....
28
29
                   MR. GUNDERSEN: .....to testify or do
30 whatever they wanted to do, too, so.....
31
32
                   MR. WILLIS: We've had some bad experiences
33 trying to have meetings in remote places. And you know, the
34 weather is one thing and just the expense of getting there is
35 another thing. We've had very little public turnout,
36 unfortunately, at most of these meetings. Unless there was
37 some really contentious issue, you know, in that area that
38 brought....
39
40
                   MS. TRUMBLE: Caribou.
41
42
                   MR. WILLIS: Caribou....
43
44
                                   That was a good one down in
                   MR. GUNDERSEN:
45 Cold Bay.
46
47
                   MR. WILLIS: On the other hand we went to
48 Nelson Lagoon that year and the only person from the public
49 that showed up was the taxi driver that took us out to the
50 meeting hall and he stayed so he could take us back to lunch.
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00114

3 4

5 6

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24 25

32 33

34 35

37 38 So there's been some bad experiences with that. And Adak might be pushing the edge of the envelope to.....

MS. TRUMBLE: Speaking.....

MR. TUTIAKOFF: You know, I have to say that in Adak right now we have representatives from St. Paul, St. George, Sand Point, King Cove, Unalaska, Akutan -- I don't know if anybody from Nelson Lagoon is out there. We do have 10 families out there and they're working there. They're year-11 round and they still have the concerns of the Aleutians about 12 in their communities because they're very recent transportees 13 to Adak. A lot of them are trying to figure out through the 14 experience of their work or the contract whether they're 15 going to be full-time residents at Adak. We've got 90 16 registered voters in Adak on our last elections. We do have 17 a community council -- association. And we are applying for 18 a second class city so there is representation from that --19 from our region in Adak. And about every time we do hold a 20 meeting out there -- we've held two meetings out there 21 through the Aleut Board and through the Adak Corporation, 22 we've had close to 60/70 people attend because they want to 23 know how and what's happening in their region.

And I think that the argument that it's remote and 26 you're not going to get any public, I don't think that's a 27 good argument at this time. It may have been a year and a 28 half ago when we only had 60 or 70 people there and they 29 weren't necessarily from our region but they are there now. 30 I'm not defending, you guys, I'm saying there's some good 31 reasons.

MR. WILLIS: Yeah, you can....

MR. GUNDERSEN: No, you're educating us, we 36 don't know what the hell's out there.

MS. TRUMBLE: Yeah.

39 40 CHAIRMAN OLSEN: I'd just like to say, number 41 1, I don't recall ever being rejected upon a place of a 42 meeting. I know when this first started and we started going 43 to rural Alaska they frowned at it then but now it's come to 44 be the way it operates because that's the people we have to 45 get our information and input from. I do recall at the very 46 genesis of these meetings, people didn't know anything about 47 what the Council was or what it represented. I remember 48 people asking is the public invited to go to these meetings? 49 So I don't know, sometimes I don't know if these meetings are 50 published enough, that I feel the credibility is.....

00115 1 MR. TUTIAKOFF: In their publications. 2 3 4 CHAIRMAN OLSEN:very near. Della. 5 MS. TRUMBLE: That was an issue I think I wanted to ask about. Just walking around the community and 7 stuff there was a lot of questions from members in the 8 community whether this meeting was open. And then a lot of 9 us just kind of observed in just a few places that we didn't 10 see signs up. Did they send signs here to be posted? 11 12 MR. SQUARTSOFF: No. I just made copies and 13 put it down at the grocery store and the post office. 14 15 MS. TRUMBLE: Yeah. Because I know in the 16 past, in King Cove, the couple times we did have the meetings 17 and the second time, unfortunately we weren't able to have it 18 there in King Cove, but I think you would have had a 19 tremendous turnout. But sending out those posters and 20 getting them posted in enough time, I think, has helped a 21 lot. And I don't know who's responsibility -- Cliff, were 22 you doing -- or somebody in the Anchorage Staff was doing 23 that and they -- you know, making the big posters and mailing 24 them out and posting them up. 25 26 CHAIRMAN OLSEN: We need to be sure to have 27 them post it that the public is invited. 28 29 MR. SQUARTSOFF: I also agree on what the 30 issue is. That makes a big difference on your public 31 attending a meeting or not. 32 33 MR. WILLIS: Another factor, and I'm just 34 mentioning it, and I'm not the proponent, I'm the messenger 35 here because this is what we hear at the office, you know. 36 And it's been said often, and we've suggested meetings, I 37 don't know if Adak has come up, but maybe in the Pribilofs 38 and the response was there's no Federal lands, there's no 39 Federal waters out there, we really don't have anything like 40 an Izembek Refuge which draws us to Nelson Lagoon or King 41 Cove or Cold Bay or our Kodiak Refuge which draws us to There's no Federal lands out there. And so that's 42 Kodiak. 43 another reason that gets thrown at us in the office. 44 45 MS. TRUMBLE: But in the same sense though, 46 we represent them, don't we? In a sense, don't we? 47 48 MR. WILLIS: True. 49 50 MR. TUTIAKOFF: Isn't there....

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00116
                   MR. WILLIS: That's true.
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2
3
4
                   CHAIRMAN OLSEN: Excuse me, Al.
5
                   MR. CRATTY: Well, we made a motion to have
  it in Adak and I want to go ahead and support it and see what
7
  happens and use King Cove as an alternate.
8
9
                   MR. TUTIAKOFF: I'll second.
10
11
                   CHAIRMAN OLSEN: I hear a motion here for
12 Adak, I also heard to look at a place first. I would like to
13 at least have a date and time set so we all know what we're
14 looking at so -- you know, it could go both ways. At least
15 know what time frame people are available anyway, regardless
16 of where we have it.
17
18
                   MS. TRUMBLE: Vincent, the later part of
19 September?
20
21
                   MR. SQUARTSOFF: Whatever the time frame is
22 I'm available and where at but I'm supportive of Adak.
23
24
                   MR. TUTIAKOFF: I move to hold the meeting
25 date September 27th, Monday as a travel day and the meetings
26 to be the 28th and 29th.
27
28
                   CHAIRMAN OLSEN: At?
29
30
                   MR. TUTIAKOFF: At Adak with the alternate
31 King Cove.
32
33
                   CHAIRMAN OLSEN: Moved.
34
35
                   MR. CRATTY: Second.
36
37
                   CHAIRMAN OLSEN: Moved and seconded. Anymore
38 discussion?
39
40
                   MR. TUTIAKOFF: Question.
41
42
                   CHAIRMAN OLSEN: Questions been called, those
43 in favor signify by saying aye.
44
45
                   IN UNISON: Aye.
46
47
                   CHAIRMAN OLSEN: Those opposed.
48
49
           (No opposing responses)
50
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00117 1 CHAIRMAN OLSEN: Motion carries. 2 3 MR. WILLIS: That's what it says here, Vince, 4 Alaska Maritime. 5 6 MR. TUTIAKOFF: The Alaska Maritime Refuge, 7 everything from Umnak Island west. 8 9 MR. GUNDERSEN: Umnak all the way out to 10 Attu, isn't it? 11 12 MR. TUTIAKOFF: Yeah. 13 14 MS. TRUMBLE: Uh-huh. (Affirmative) 15 16 MR. TUTIAKOFF: All the way out to Attu. But 17 we do have some say. Because right now a lot of the fishing 18 rules are being submitted by the Board of Fish and Game. 19 went two years ago to the Board of Fish and Game to get a 20 subsistence fishery at Adak, Fish and Wildlife out there 21 opposed it saying it's not allowed because of the Naval 22 Reserve. Well, I had to educate them that the Navy's no 23 longer there, they left the island, it's now in control of 24 Fish and Game and we did get a subsistence fishing at Adak 25 finally. 26 27 CHAIRMAN OLSEN: I tried to rent a car, where 28 was it, Cold Bay, I looked at that as a liability just..... 29 30 MR. TUTIAKOFF: What? 31 32 CHAIRMAN OLSEN: I tried to rent an 33 automobile and I thought something was funny when they said, 34 oh, yeah, it's just out back there with the keys in it. I 35 didn't have to fill no paperwork out and I finally realized 36 what I got there and whoa. 37 38 MR. WILLIS: In connection with Adak as a 39 meeting place, how long does it take to get there, you know, 40 is it like a day travel? Fly to Cold Bay and can you catch a 41 flight then on out or what? 42 43 MR. TUTIAKOFF: Well.... 44 45 MS. TRUMBLE: Sometimes.... 46 47 MR. WILLIS: Cliff is the one that's got to 48 submit this and.... 49 50 MS. TRUMBLE: Sometimes they'll go from

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00118
   Anchorage to Cold Bay to Adak or sometimes they're going
   Anchorage/Adak/Cold Bay, so it's just -- Reeves changes their
  schedule so much, depending on what the season is, you have
  to just about.....
5
6
                   MR. LUKIN: Five and a half hours to Attu in
7
  a C-130.
8
                   MR. TUTIAKOFF:
                                   It's an hour and a half to
10 Cold Bay and an hour and a half to Adak from Cold Bay.
11
12
                   MR. GUNDERSEN:
                                  Yes, you got direct from
13 Anchorage to Cold Bay.
14
15
                   MR. TUTIAKOFF: You leave at 7:00 in the
16 morning from -- or 8:00 in the morning from Anchorage and you
17 arrive Adak at about 11:30, we're an hour behind, we're on
18 Hawaii time in Adak, so it's really 12:30 our time.
19
20
                   CHAIRMAN OLSEN: Four hours.
21
22
                   MR. TUTIAKOFF: About three hours, three and
23 a half depending on how long they're on the ground at Cold
24 Bay.
25
26
                   MR. SQUARTSOFF: And there is direct flights
27 though sometimes to Adak?
28
29
                   MR. TUTIAKOFF: Yes. Depending on what the
30 group....
31
32
                   MS. TRUMBLE: Yes.
33
34
                   MR. SQUARTSOFF: So we should try and
35 coordinate with the.....
36
37
                   CHAIRMAN OLSEN:
                                    It depends on where the most
38 cargo is going I'm sure.
39
40
                   MS. TRUMBLE: You know, actually that flight
41 does come back Adak to Cold Bay to Anchorage so if some of us
42 had to go from Cold Bay to Anchorage and out to Adak, we'd
43 come back to Cold Bay on the way in.
44
45
                   MR. TUTIAKOFF: People coming from Nelson
46 Lagoon and that area could go to Cold Bay, pick them up on
47 the flight going to Adak, same going back, stop in Cold Bay,
48 you get off and then take off. You don't have to go into
49 Anchorage.
50
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00119
                   MS. MASON: On a related note, are there
  facilities in Adak for us all to stay at?
3
4
                   MR. SQUARTSOFF: Everybody could have their
5
  own house.
7
                   MR. TUTIAKOFF:
                                   Adak has approximately.....
8
9
                   MR. LUKIN: You could fit Port Lions in
10 Adak's back pocket.
11
12
                   MR. TUTIAKOFF: .....one thousand housing
13 units, 399 are up and using right now. And during that
14 period of time we'll have probably about half of them, maybe
15 a little over half will occupied so there will be rooms,
16 housing. Enough room for two per unit.
17
18
                   MR. WILLIS: A place to eat?
19
20
                   MR. TUTIAKOFF: We have a dining hall and a
21 restaurant, it should be up and going by then.
22
23
                   CHAIRMAN OLSEN: Bowling alley.
24
25
                   MR. TUTIAKOFF: Bowling alley.
26
27
                   MR. SQUARTSOFF: Swimming pool.
28
29
                   MR. TUTIAKOFF: Swimming pool, jacuzzi's
30 whatever.
31
32
                  MR. EDENSHAW: Also at that time the Council
33 will likely -- the nominations will have appointed a new
34 Council member so it's likely that, you know, if one is
35 appointed from Kodiak, you know, like last year or was that
36 two years ago, they chartered -- they could likely charter
37 from Kodiak....
38
39
                   CHAIRMAN OLSEN:
                                    September isn't a bad.....
40
41
                   MR. CRATTY: No, I don't.....
42
43
                   CHAIRMAN OLSEN: At least it.....
44
45
                   MR. SQUARTSOFF: I have no problem with that.
46
47
                   CHAIRMAN OLSEN: You could at least keep it
48 as a thought. I believe the time of year that we were flying
49 that small plane it was -- between Kodiak and across to Cold
50 Bay....
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00120
                   MS. TRUMBLE: Yeah, that was bad weather
  conditions, they shouldn't have even done that.
3
4
                   MR. CRATTY: No.
5
                   MR. CRATTY: The only one that enjoyed the
7
  trip was Randy Christensen because he was under the weather.
8
9
                   MR. GUNDERSEN: No, I think he was over the
10 top of it.
11
12
                   MR. TUTIAKOFF: I move to adjourn.
13
14
                   MS. TRUMBLE: Oh, let me.....
15
16
                   CHAIRMAN OLSEN: Della.
17
18
                   MS. TRUMBLE: I just kind of wanted to thank
19 the Staff, Rachel, Cliff and some of the work you've been
20 putting in for the C&T, you know, calling people and the
21 efforts that are being put into it. I know some of our --
22 quite a bit of our area doesn't have a lot of C&T documenting
23 and it does, I'm sure it's going to help us down the line.
24 So thanks. And Rick, nice to meet you.
25
26
                   MR. POETTER: My pleasure.
27
28
                   MR. GUNDERSEN: I feel the same way.
29
30
                   MR. TUTIAKOFF: I think the whole Council
31 does.
32
33
                   CHAIRMAN OLSEN: Meeting is adjourned.
34
           (Hearing adjourned - 2:45 p.m.)
35
36
37
                       (END OF PROCEEDINGS)
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1 2	CERTIFICATE
3 4	UNITED STATES OF AMERICA))ss.
5	STATE OF ALASKA)
7 8 9 10	I, Joseph P. Kolasinski, Notary Public in and for the State of Alaska and Owner of Computer Matrix, do hereby certify:
11 12 13 14 15	THAT the foregoing pages numbered 02 through 120 contain a full, true and correct Transcript of KODIAK/ALEUTIANS FEDERAL SUBSISTENCE REGIONAL COUNCIL PUBLIC MEETING, taken electronically by Salena Hile on the 25th day of February, 1999, beginning at the hour of 8:35 o'clock a.m. at the Port Lions Community Hall, Port Lions, Alaska;
18 19	THAT the transcript is a true and correct transcript requested to be transcribed and thereafter transcribed by Ms. Hile to the best of her knowledge and ability;
22 23 24	THAT I am not an employee, attorney, or party interested in any way in this action.
25	DATED at Anchorage, Alaska, this 28th day of February, 1999.
31	Joseph P. Kolasinski
32 33	Notary Public in and for Alaska My Commission Expires: 4/17/00